

*A progressive, diverse and caring community,
with access to modern services and infrastructure,
in a unique part of the world*

MINUTES

for the

Ordinary Meeting of Council

to be held

WEDNESDAY 17th JULY 2019

Shire of Cuballing
Council Chambers
Campbell Street, Cuballing

COUNCIL MEETING PROCEDURES

1. All Council meetings are open to the public, except for matters raised by Council under “confidential items”.
2. Members of the public may ask a question at an ordinary Council meeting at “Public Question Time”.
3. Members of the public who are unfamiliar with meeting procedures are invited to seek advice at the meeting. If unsure about proceedings, just raise your hand when the Presiding Member announces Public Question Time.
4. All other arrangements are in accordance with the Council’s standing orders, policies and decisions of the town.

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1. DECLARATION OF OPENING:

The Shire President, Cr Conley, declared the meeting open at 2.03pm.

2. ATTENDANCE/APOLOGIES/LEAVE OF ABSENCE:

2.1.1 Attendance

Cr Mark Conley	President
Cr Eliza Dowling	Deputy President
Cr Scott Ballantyne	
Cr Roger Newman	
Cr Tim Haslam	
Cr Dawson Bradford	

Mr Gary Sherry	Chief Executive Officer
Ms Bronwyn Dew	Deputy Chief Executive Officer
Mr Anthony Mort	Acting Manager of Works and Services

Ms Helen Elliot
Mr Paul Lewis

2.1.2 Apologies

Nil

2.1.3 Leave of Absence

Nil

3. STANDING ORDERS:

COUNCIL DECISION 2019/62:

That Standing Orders be suspended for the duration of the meeting to allow for greater debate on items.

Moved: Cr Newman

Seconded: Cr Dowling

Carried 6/0

4. PUBLIC QUESTION TIME:

4.1 RESPONSE TO PREVIOUS QUESTIONS TAKEN ON NOTICE:

Nil

4.2 WRITTEN QUESTIONS PROVIDED IN ADVANCE:

Nil

4.3 PUBLIC QUESTIONS FROM THE GALLERY:

4.3.1 Cuballing War Memorial Redevelopment Submission

Ms Helen Elliott outlined that her submission to Council regarding the Cuballing War Memorial Redevelopment was a joint submission from the members of the Cuballing Volunteer Group and not just herself alone.

The Shire President, Cr Conley, advised that when he read Ms Elliott's submission he had expected that her submission was at least supported by the members of the Cuballing Volunteer Group.

4.3.2 Claims on Vehicle Insurance

Mr Paul Lewis noted the two payments for insurance excesses as part of claims on Council's vehicle insurance. Mr Lewis expressed concern that Council staff were not taking enough care when operating Council vehicles.

The Chief Executive Officer, Mr Gary Sherry, outlined that he believed that Council staff were taking care when operating Council vehicles and all vehicle incidents, including incidents where no damage actually occurred, were reviewed by Council's Occupation Health and Safety Committee and by the Shire staff themselves. This process sought to ensure correct operating procedures occurred and to ensure safety of staff and the general public.

Further Mr Sherry outlined the context in which damage occurred to the works utility and a tipper truck which resulted in the two most recent insurance claims. The damage to the utility was caused when the vehicle was reversed into a bollard near the new fuel tank. The investigation into this incident has resulted in changes to the way light vehicles are used and parked in the shire depot. Similarly the accident between the tipper truck and a vehicle travelling on Great Southern Highway was investigated by Shire staff reviewing the truck's dashcam footage immediately prior to the accident.

5. APPLICATIONS FOR LEAVE OF ABSENCE:

Cr Haslam requested Leave of Absence from August 2019 Ordinary Meeting of Council.

COUNCIL DECISION 2019/63:

That Council grant Cr Haslam Leave of Absence from August 2019 Ordinary Meeting of Council.

Moved: Cr Ballantyne

Seconded: Cr Bradford

Carried 6/0

6. CONFIRMATION OF MINUTES:

6.1.1 Ordinary Meeting of Council held on Wednesday 19th June 2019

COUNCIL DECISION 2019/64:

That the minutes of the Ordinary Meeting of Council held on Wednesday 19th June 2019 be confirmed as a true record of proceedings.

Moved: Cr Ballantyne

Seconded: Cr Bradford

Carried 6/0

6.1.2 Special Meeting of Council held on Wednesday 26th June 2019

COUNCIL DECISION 2019/65:

That the minutes of the Special Meeting of Council held on Wednesday 26th June 2019 be confirmed as a true record of proceedings.

Moved: Cr Newman

Seconded: Cr Haslam

Carried 6/0

**7. PETITIONS/DEPUTATIONS/PRESENTATIONS/
SUBMISSIONS:**

Nil

8. DISCLOSURE OF FINANCIAL INTEREST:

Nil

9. REPORTS OF OFFICERS AND COMMITTEES:

The Shire President, Cr Conley, requested a change in the order of business to consider 9.2.3 Cuballing War Memorial Redevelopment at this time.

9.2.3	Cuballing War Memorial Redevelopment
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Applicant:	N/A
File Ref. No:	ADM203
Disclosure of Interest:	Nil
Date:	9 th July 2019
Author:	Gary Sherry
Attachments:	9.2.3A Photo depictions of Memorial Redevelopment 9.2.3B Public Comments Received 9.2.3C Possible Shade Shelter Design

Summary

Council is to consider public comment on the proposal to redevelop the Cuballing War Memorial.

Background

The Cuballing War Memorial is located on rail reserve on the corner of Campbell and Alton Streets. This site is currently leased from the Public Transport Authority.

The Cuballing War Memorial was unveiled on Saturday 19th November 1921.

A plinth dedicated to local volunteers who served in the Second World War was added in front of the original memorial in 2006.



Council allocated \$49,350 to the redevelopment the Cuballing War Memorial in the 2018/19 Budget. Shire administration has unsuccessfully sought to reduce the cost to Council through seeking grant funding.

Local residents and interested community groups have indicated their willingness to provide input into Council's plans for this redevelopment.

Staff have prepared a schedule of works to complete the redevelopment of the Cuballing War Memorial. This includes:

1. Connecting electricity to the site.

Electricity at the memorial would improve the ability to run services at the Memorial and allow efficient irrigation of the gardens and lawn. Automatic garden and lawn reticulation allows the most efficient watering regime to manage the ongoing cost to Council. The recent service as part of the War Histories of the Shire of Cuballing book launch required a vehicle to be placed beside the memorial to provide power to the public address system. The memorial or associated art at the sight could be lit to provide increased impact.

2. Installing bollards

The Memorial Park is currently defined by plants and pine pole barriers. The pine logs are deteriorating and will become a hazard. Hardy recycled plastic bollards would define the memorial area and will improve access.

3. Removing trip hazards and increase lawn area

The lawn at the memorial is currently at two levels, retained by low concrete kerbing. Removing the kerbing, building the lawn up to the level of brick paving will remove trip hazards and improve access. The area immediately south of the Memorial is to be planted to lawn to connect the area to the adjacent car park and seating area.

4. Installing automatic lawn reticulation

Reticulation of the gardens and lawn will reduce ongoing gardening costs to Council while improving the ability to maintain the area in the best condition.

5. Expand the paving around the memorial monuments

The existing paving around the memorial would be expanded to be larger in area to provide a larger area for services and to remove the rosemary growing beside the memorial foundation. The connection between the pavers and lawn would not involve a change in height.

New paving would be installed because the existing concrete pavers have faded and would be difficult to match. Lighter shade pavers are favoured and constructing an ANZAC motif into the pavers has been discussed. The motif would be difficult given the paved area, although slightly larger, would still require a small motif.

6. Replace the flag pole

The existing flag pole has been recently refurbished in 2015 by the Cuballing Men's Shed and is already showing signs of rust. A purchased flag pole would include flag rope that would be easier to use.

7. Install seating

Two recycled park benches are planned for the eastern side of the memorial park, under trees. The benches would be the same colour as the bollards on the west side of the memorial.

8. Art work

An artwork on the east side of the memorial is planned but not yet finalised. A relatively flat work, that fits in line with park benches and slightly in front of nearby trees, would define the boundary of the memorial. Such an art work would be easily from passing traffic and pedestrians on Alton Street.

The planned works did not include a permanent shelter. Currently the park is not used for picnics or long events. The functions held at the site are mostly very short and associated with functions held at the Cuballing Hall or Cuballing Tavern. A large shelter was also thought to have the ability to overshadow the War Memorial itself.

Shire staff have completed a number of basic photograph depictions of the planned works at Attachment 9.2.3A. These depictions sought to assist the community consultation process.

The proposed works, including the photographs, were advertised in two editions of the Cuballing News inviting public comment.

Council received 5 individual comments on the proposed works at Memorial Park. The comments are included at Attachment 9.2.3B. For clarity of publication, some of the emailed comments have been rewritten rather than directly copied. Councillors are welcome to review the original comments if they wish.

No.	Proposal	Feedback
1	Connecting electricity to the site.	1 comment suggested making the meter box vandal proof
2	Installing bollards	1 comment really liked the bollards defining the area. 2 comments preferred kerbing to bollards
3	Removing trip hazards and increase lawn area	2 comments supported levelling the lawn area. Both these comments preferred to raise the level behind kerbing. Expanding the lawn area south of the memorial was supported by 2 comments with the removal of dead or poor trees
4	Installing automatic lawn reticulation	No direct comment
5	Expand the paving around the memorial monuments	No direct comment
6	Replace the flag pole	No direct comment
7	Install seating	No direct comment
8	Art work	2 comments referenced artwork in remembrance of the WWI light horse 1 commented liked the glass example art shown in the photo
New	Hedge between the Memorial and Railway Line	Supported by 3 comments
New	Footpath from Memorial to Car Park	Supported by 1 comment. This comment had the path bordered by memorial places
New	Install underground drainage in existing drainage swale beside railway	Supported by 2 comments. The open drainage swale is seen as an eyesore.

No.	Proposal	Feedback
New	Install Kerbing rather than bollards	Supported by 2 comments. The kerbing would allow the lawned area to be built up.
New	Relocate the WWII memorial	Supported by 1 comment as a future project
New	Build a shelter and include history exhibits and seating.	Supported by 1 comment. The Shelter was proposed for the area south of the memorial.

Council considered this matter at their June 2019 Ordinary Council Meeting and resolved the following:

COUNCIL DECISION – 2019/50:

That Council defer this matter to the July 2019 Ordinary Meeting of Council with a site meeting to be held at 12.30pm on Wednesday 26 June 2019.

Moved: Cr Haslam
Carried 6/0

Seconded: Cr Ballantyne

Most Councillors attended the site meeting on 12.30pm on Wednesday 26th June 2019 which was also attended by Mr John Robertson and Ms Helen Elliott.

Comment

In reviewing comment several areas of difference from the original design have been identified.

Bollards versus Kerbing

The use of bollards in the advertised works schedule of works sought to replace the decaying pine logs that currently define the boundary of the Memorial Park. The red asphalt footpath along the east side of the Alton Street is at the road level. This allows water to drain off the road but does not define the park area and provide a boundary for parking cars and the like.

The installation of kerbing on the site could improve the amenity of the design by removing interruptions to the site line to the memorial park that bollards create.

In considering installing kerbing, beside the footpath will control the flow of water and will require drainage to be installed to remove water in the low spots. Installing the kerbing on the roadside edge of the footpath will require construction of a new footpath. Drainage infrastructure will also be needed to transfer water from low points of Austral Street to the

Filling behind the kerb/footpath will also require additional fill to raise the level of the memorial lawn.

Shire staff have estimated the cash cost of installing kerbing and footpath rather than bollards at \$27,608. Installing kerbing would not require expenditure of \$1,556 to purchase bollards. The kerbing would plus Shire plant and labour costs.

Hedge between the Memorial and Railway Line

The planting of a hedge can be included in the design. The proposed artwork was envisaged as a relatively flat work, that sits slightly in front of the existing trees.

The artwork and seats could still fit in front of the proposed hedge, of rosemary or shrubs, that replaces the trees. Additional, replacement, larger trees could be planted further east towards the railway line.

Shire staff have estimated the cost of installing the hedge could be incorporated into the costs of extending the lawn area and installing reticulation.

Drainage versus Drainage Swale

The existing drainage swale allows for flows of water from a drain crossing Alton Street, along the eastern edge of the Memorial Park, into a drainage sump in the north east corner of the park. Water then is piped along and then under Campbell Street and flowing under the railway line. This infrastructure collects water from Austral Street and from drainage infrastructure on Austral Street and the west of Cuballing.

All the drainage infrastructure is aged and the swale serves as a compensation basin to allow high flows to sit in the swale before flowing across Campbell Street and under the Railway.

Currently the access to the drainage pit is silted up and water sits in the swale for some time after rain events without being able to reach the drainage pit. This silt build up can be removed from time to time to return the swale to the correct levels.

Drainage infrastructure can be built from the existing drain crossing Alton Street to the drainage sump in the north east corner of the park. Given the age and size of some of the existing drainage pipes, these will need to be replaced as well. There will still need to be some type of swale to allow for overflow from the new drainage sump in times of high flow.

The cost of the drainage infrastructure is estimated at \$10,150

Relocate the WWII memorial.

The WWII memorial was constructed in 2006 immediately in front of the 1921 WWI memorial. It is constructed of similar stone with a brass name plate. One name was missed from the original engraving and a name was added soon after construction. Similarly, with the completion of the recent local WWI history book, there are a number of names of local veteran's names missing from the WWI memorial.

Given the significant sentimental attachment of to WWII veterans, should Council wish to alter the WWII memorial, Council should at least conduct a separate community consultation to advise the families of WWII veterans of the proposal.

Build a shelter and include history exhibits and seating

Council has received an indicative costing to construct a cruciform shelter at the Memorial Park of \$14,231. This generous quotation by a local builder was largely for purchase of materials with the supply of skilled labour donated. Indicative designs are included at Attachment 9.2.3C.

The initial design was for a significant structure located near to the war memorial that had the potential to overshadow the relatively diminutive war memorial. Such a structure, if constructed, would be better placed behind the war memorial, towards the car park.

Strategic Implications

Shire of Cuballing Community Strategic Plan 2017-2027

SOCIAL - Our Community, Neighbourhoods, Recreation and Culture.

Goals

- A healthy and caring community which has strong support for all ages and abilities.
- A safe community where residents feel secure and comfortable at home, work and play.
- A healthy community engaging in positive and rewarding lifestyles with access to recreational and leisure opportunities.
- A vibrant community, enjoying access to a wide range of quality arts and cultural activities.

	Strategy	Outcome
1.1	Create a vibrant social environment that is accessible and inclusive for all ages and abilities.	The community feel welcome involved and connected to each other.
1.2	Create a vibrant built environment that is accessible and inclusive and reflects the Shire's identity and local heritage.	Active, attractive and affordable towns which the community are proud of and engaged in.
1.5	Provide and promote sport, recreation and leisure facilities and programs.	A variety of accessible sport and recreation opportunities and activities.
1.6	Support local arts and cultural activities.	A variety of arts and cultural activities can be pursued by locals

ECONOMY - Our Economy, Infrastructure, Systems and Services.

Goals

- Community infrastructure and services delivered in a timely manner, are well utilised, effective and meet the expectations of the community.
- Managing community assets in a whole of life and economically sustainable manner.

	Strategy	Outcome
3.1	Deliver a diverse range of affordable services and infrastructure across the Shire.	A range of services, facilities and programs that the broadest community can access.
3.5	Maintain a robust asset management practices and maintenance programs.	Assets which meet the expectations of the community.
3.6	Facilitate and guide high quality and efficient building and development across the Shire.	A community with high quality and efficient buildings and development.

GOVERNANCE & ORGANISATION - Our Council, Services, Policies and Engagement.

- A Council that proactively engages with all elements of its community to make decisions that reflect positively on the future of the Shire of Cuballing.

	Strategy	Outcome
4.2	Maintain a clear, transparent and ethical decision making process.	Openness and transparency in Council decisions.
4.4	Actively engage with the community to inform decision making and improve conversations within the community.	The community have a variety of opportunities to be involved and are able to make meaningful contributions to decision making.

Statutory Environment – Nil

Policy Implications – Nil

Financial Implications

Council has made allocation in their 2018/19 Budget to expend the following:

Wages	5,450
O/Heads	7,685
Plant	2,478
Materials	21,317
Contract	12,600
TOTAL	49,530

Council was funding these works with a transfer from Council's Recreation and Community Reserve.

The cost of the proposed scope of works and by extensions to the scope of work proposed in the community consultation are listed below. Each component only includes the expenditure on contracts and materials, with the Shire labour and plant costs totalled at the bottom.

No	Component	Cost	Cost
1	Connecting electricity to the site.	5,000	
2	Installing bollards	1,566	
3	Removing trip hazards and increase lawn area	5,520	
4	Installing automatic lawn reticulation	3,000	
5	Expand the paving around the memorial monuments	3,600	
6	Replace the flag pole	2,000	
7	Install seating	3,000	
8	Art work	15,000	
New	Install Kerbing rather than bollards		27,608
New	Hedge between the Memorial and Railway Line		
New	Install underground drainage in existing drainage swale beside railway		10,150
New	Build a shelter and include history exhibits and seating.		14,231
	Council Plant	2,478	13,022
	Council Labour	13,135	33,900
	TOTALS	54,299	98,910

Economic Implication – Nil

Social Implication

The Memorial Park in Cuballing is a site of significant community heritage and interest.

Environmental Considerations – Nil

Consultation

The proposed works, including the photographs, were advertised in The Cuballing News inviting public comment. 5 written comments were received.

Options

Council may resolve:

1. the Officer's Recommendation; or
2. the Alternative Resolution;
2. an amended Officer's Recommendation or Alternative Resolution; or
3. to have staff consider amendments to the proposed works schedule for Council to consider at a future Council Meeting.

An alternative resolution that Council could make could be:

That Council adopt the proposed schedule of works for the Memorial Park in Cuballing including:

1. connecting electricity to the site;
2. installing avenues of prunus trees to define the area;
3. removing trip hazards and increase the lawn area;
4. installing automatic lawn reticulation;
5. expand the paving around the memorial monuments;
6. replacing the flag pole;
7. install seating;
8. constructing drainage to reduce the impact of the existing drainage swale on the eastern side of the memorial;
9. construct a cruciform shelter south of the war memorial between the memorial and the car park; and
10. installing artwork in conjunction with a hedge along the eastern side of the memorial.

Voting Requirements – Simple Majority

OFFICER'S RECOMMENDATION:

That Council

That Council adopt the proposed schedule of works for the Memorial Park in Cuballing including:

1. Connecting electricity to the site;
2. Installing bollards to define the area;
3. Removing trip hazards and increase the lawn area;
4. Installing automatic lawn reticulation;
5. Expanding the paving around the memorial monuments;
6. Replacing the flag pole;
7. Install seating; and
8. installing artwork in conjunction with a hedge along the eastern side of the memorial.

Cr Newman left the Council Chamber at 2.36pm

COUNCIL DECISION 2019/66:

That Council

That Council adopt the proposed schedule of works for the Memorial Park in Cuballing including:

- 1. Connecting electricity to the site;**
- 2. Installing bollards to define the area;**
- 3. Removing trip hazards and increase the lawn area;**
- 4. Installing automatic lawn reticulation;**
- 5. Expanding the paving around the memorial monuments;**
- 6. Replacing the flag pole;**
- 7. Install seating; and**
- 8. installing artwork in conjunction with a hedge along the eastern side of the memorial.**
- 9. construct a cruciform shelter south of the war memorial between the memorial and carpark; and**
- 10. installing artwork in conjunction with a hedge along the eastern side of the memorial.**

Moved: Cr Dowling

Seconded: Cr Haslam

Carried 5/0

Council did not resolve the Officer's Recommendation because Council preferred the alternatives identified through the public consultation process.

Cr Newman returned to the Council Chamber at 2.39pm.

Ms Elliott left the left the Council Chamber at 2.39pm.









Cuballing war memorial

I write on behalf of myself and my family about the proposed changes to the Cuballing War Memorial.

The improvements stated in the Cuballing News are professional, elegant and respectful. We really like the glass and bollards defining the area.

Please forward our support to the Shire.

Regards

Anika Bricknell

Hi

I think the redevelopment of the memorial park is a good idea.

I would also like to see rosmary planted as a hedge between the railway line and park as this plant represents remembrance once established needs only trimming.

I think the art work should go with the theme of our entrances and have at least one light horse represented and a soldier.

A memorial foot path could weave from the memorial to the car park and perhaps sell plaques to be placed at intervals for family members to purchase. The first could be by the shire. The odd tree could also be planted by the children as a look to the future and remember the past.

Thank you

Robin Western

Paul Lewis
28 Beeston Street
CUBALLING, 6311
Ph. 9883 6284
Mobile. 0429 412 402
Email: paullewis2@aapt.net.au
21/5/2019

22 MAY 2019

POSTAL ADDRESS
P.O. Box 12
CUBALLING, 6311

Mr Gary Sherry C.E.O.
Cuballing Shire.

Re: Memorial Park Cuballing

I with 4 others had a look over the Memorial Park and discussed many things that need to be done to improve the park.

Looking at the landscape of the area there are things that need to be done in my view and I think the others have similar ideas but also may differ.

1. The majority of the trees need to be removed especially those along the back near the rail line as they do nothing to enhance the area and are scraggly looking by doing this will create a blank space to work on so that a complete picture can be looked at for now and the future, so as not to be working around obstacles that can put this out of perspective.
2. The drainage needs to be fixed and pipes connected to the drainage there and placed underground to remove any surface water coming from the drain in the N.W. corner either connected to the drain on the eastern side or direct into the S.W. corner near the rail line where the other drain is flowing.
3. Curbing needs to be around the park to increase the height so that it can make the level over the back near the rail line for the area to be filled in covering the drainage pipes and make the area reasonably level so that the plan of what needs to be done is clear.
4. The grass around the memorial etc is very spongy and I found myself it was unstable to walk on so that will need to be completely removed (can be used as some of the fill) and once the area is levelled new lawn placed there to cover the whole area giving it a nice open space. This would be the best time to put in reticulation.
5. Over the back near the rail line thinking of maybe a hedge their defining the area and obscure the rail line which will mark the area and make it clear where the boundaries are. This will make a clear cut line of the area making it easier to add other things such as seating and maybe some covered areas and bushes that can be easily maintained to be shaped and

not let to grow out of control like the gum trees and other trees that are their now.

6. The pine log boarder that is their now can be removed because the curbing will stop vehicles going onto the area and there be no need for bollards or any other devices needed for that purpose. This will produce a clean and open space for all, not the cluttered mess it is now.
7. Connecting power to the sight seems will be easy so I am presuming that there will have to be a meter box placed there so approval will have to come from Western Power and a meter installed by them cost I would predict to be around \$1,000.00 or maybe more. The meter box would have to be vandal proof as it is in an open space which could be tempting for people to tamper with.

The clearing of trees will cause irritation to some but they need to be cleared and with the ground being so soggy could be a danger later on if they fall over or drop branches, well managed shrubs and hedges will add to the area where as the trees there at the moment take away from the area and are a future danger.

Please do not hesitate to contact me if you wish to talk about this further as I am always available.

Yours faithfully



Paul Lewis.

Hi Mark

Here are the suggestions for the Memorial upgrade

Cheers Helen Elliott

CUBALLING WAR MEMORIAL

Suggestions in order of priority:

Stage 1:

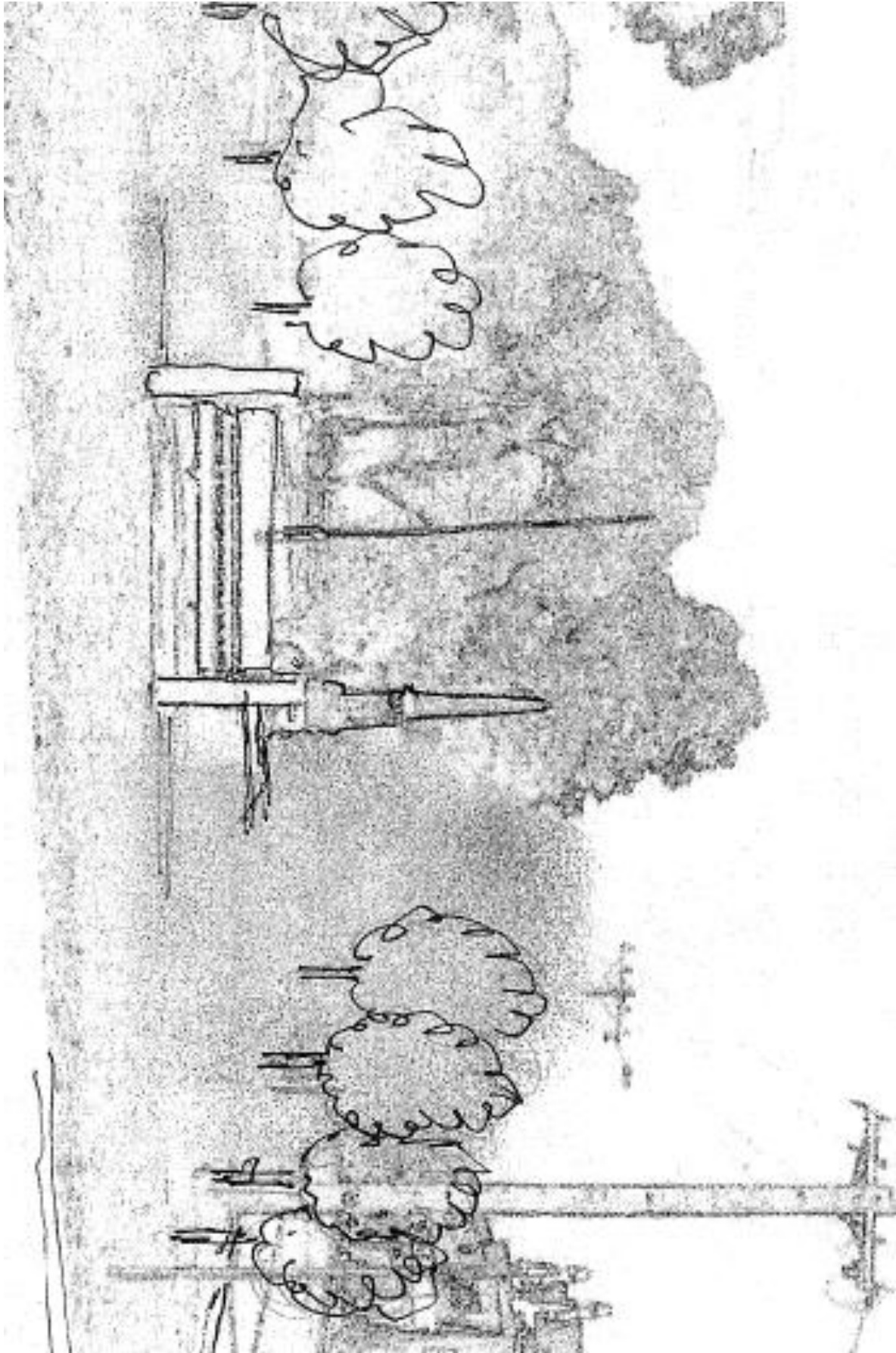
- Construct proper drainage
- Level the site
- Remove wooden railings
- Remove trees. The Marri and the Prunus (termite infested) behind the Memorial -this will give a large open space. Remove the large overgrown Melaleuca (left of the seat as you face the Memorial) as this blocks off the view from the main highway. Remove the Grevillea beside the seat and the shrub next to it. Consider removal of other self-germinated natives between the railway line and Memorial.
- Put in kerbing alongside the footpath to serve as a barrier to vehicles

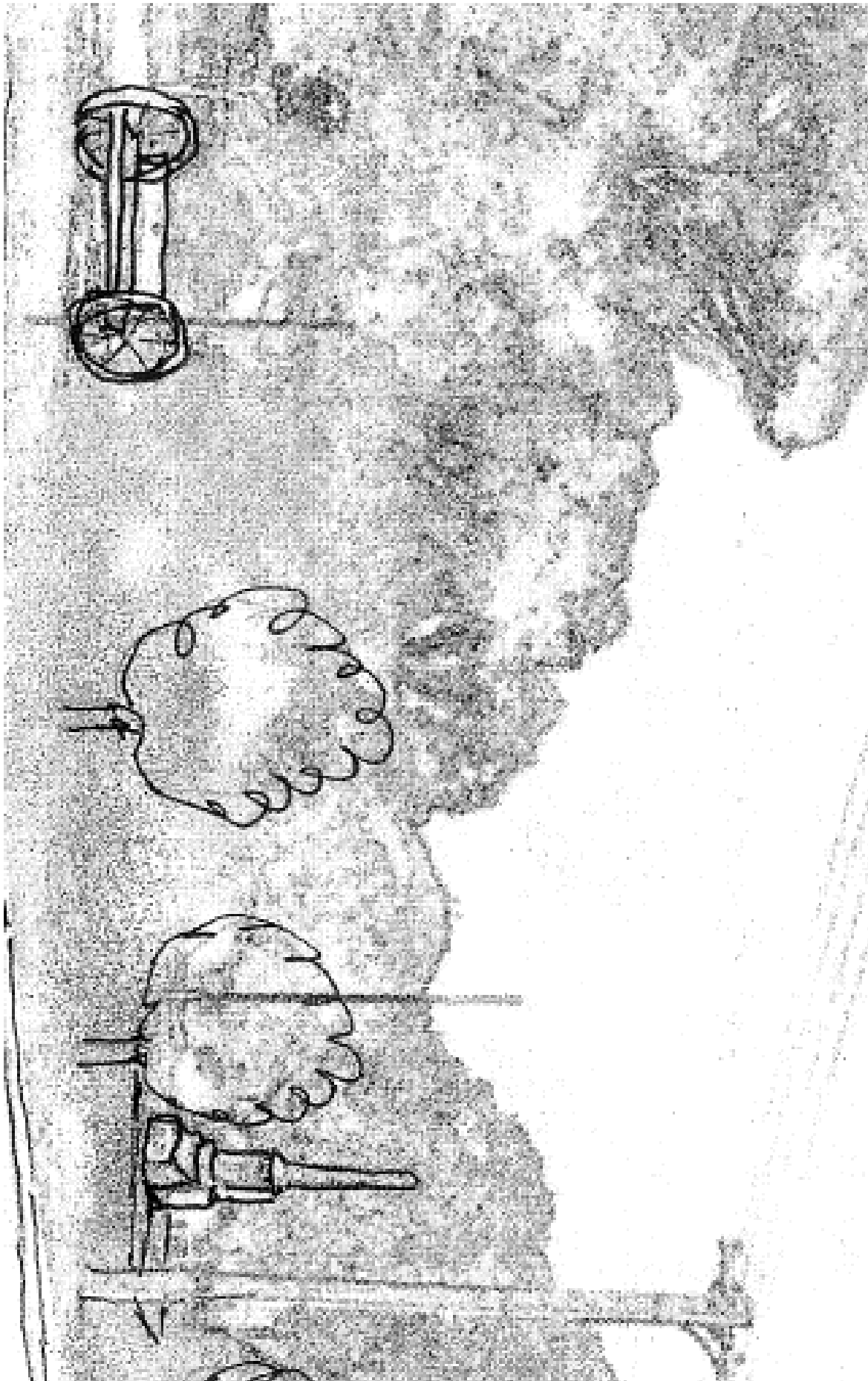
Stage 2:

- Consider planting Prunus trees between the power poles to maintain continuity- the existing street trees were chosen to tie in with the Prunus trees at the Memorial site, with the removal of the last one that continuity will be broken. This will also help to define the area. The Jack Martin plaque could be moved and put at the base of one of the trees and the Rosemary removed
- Consider planting a hedge of shrubs as a screen between the railway and memorial

Stage 3:

- Consider relocating the WW2 memorial as it detracts from the WW1 Memorial – the relocation to take into consideration other conflicts as well. Maybe on the left-hand side as you face the memorial?
- Consider building a shelter behind the memorial. This could have excerpts from the 'Great War Histories' book displayed on panels and seating for visitors
- Consider re-doing the plaque on the WW2 Memorial as it currently has an 'add-on'





Good Afternoon

I would like to make comment on the proposed changes to be made around the area of the War Memorial. I understand that the deadline for comment has passed, however I would like to comment anyway as I feel that it is a very iconic part of the heritage of our local government.

After reading the article in the Cuby news which has provided a good overview and rationale of the proposed changes I write in support of the plan to make these changes. I have also taken the time to go to the memorial, to see first hand what the changes could look like.

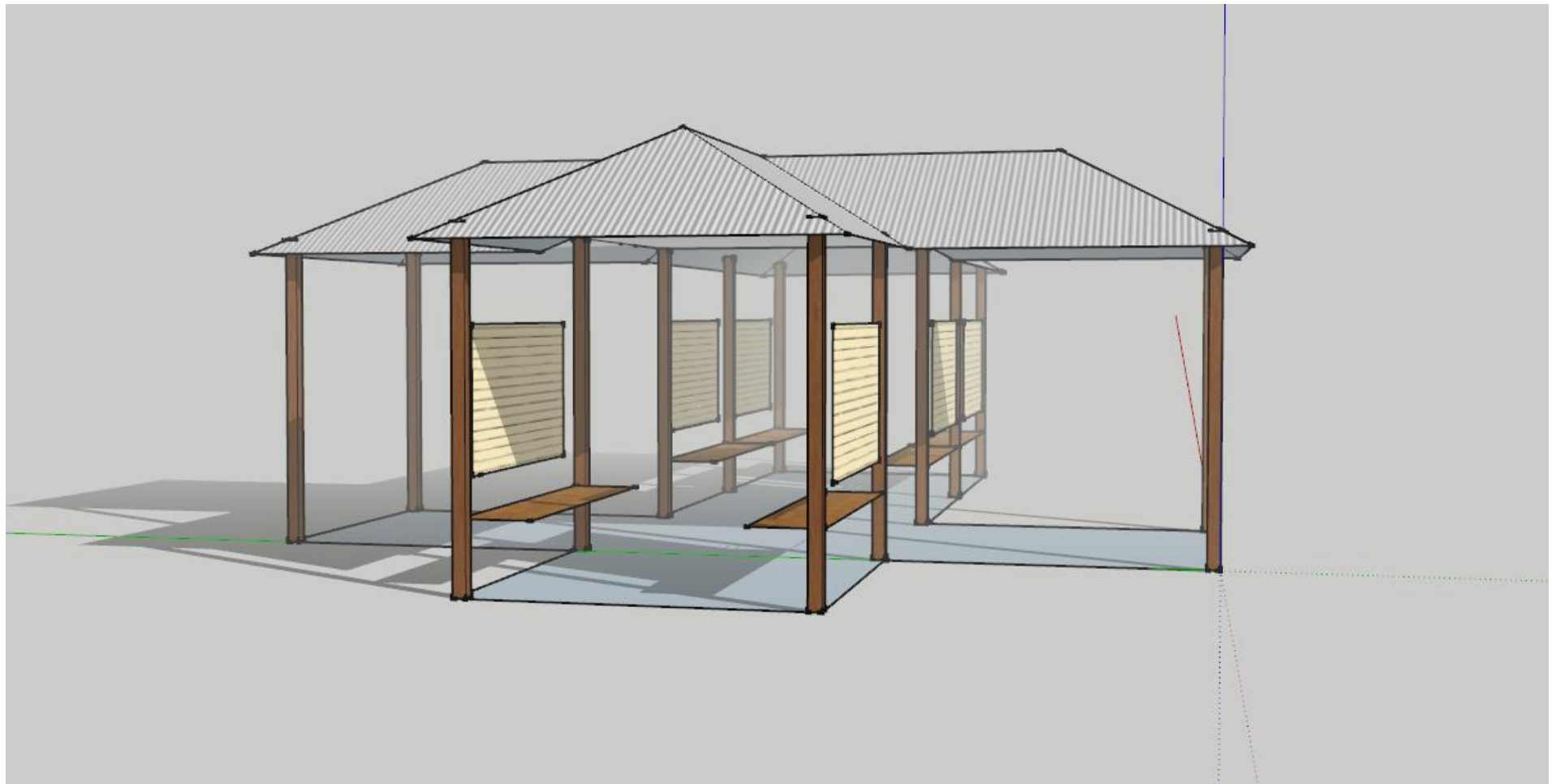
I think the project is definitely worthwhile, the only addition I would make is perhaps 3 images, one to reflect the light horse -they were pivotal in the scheme of things.

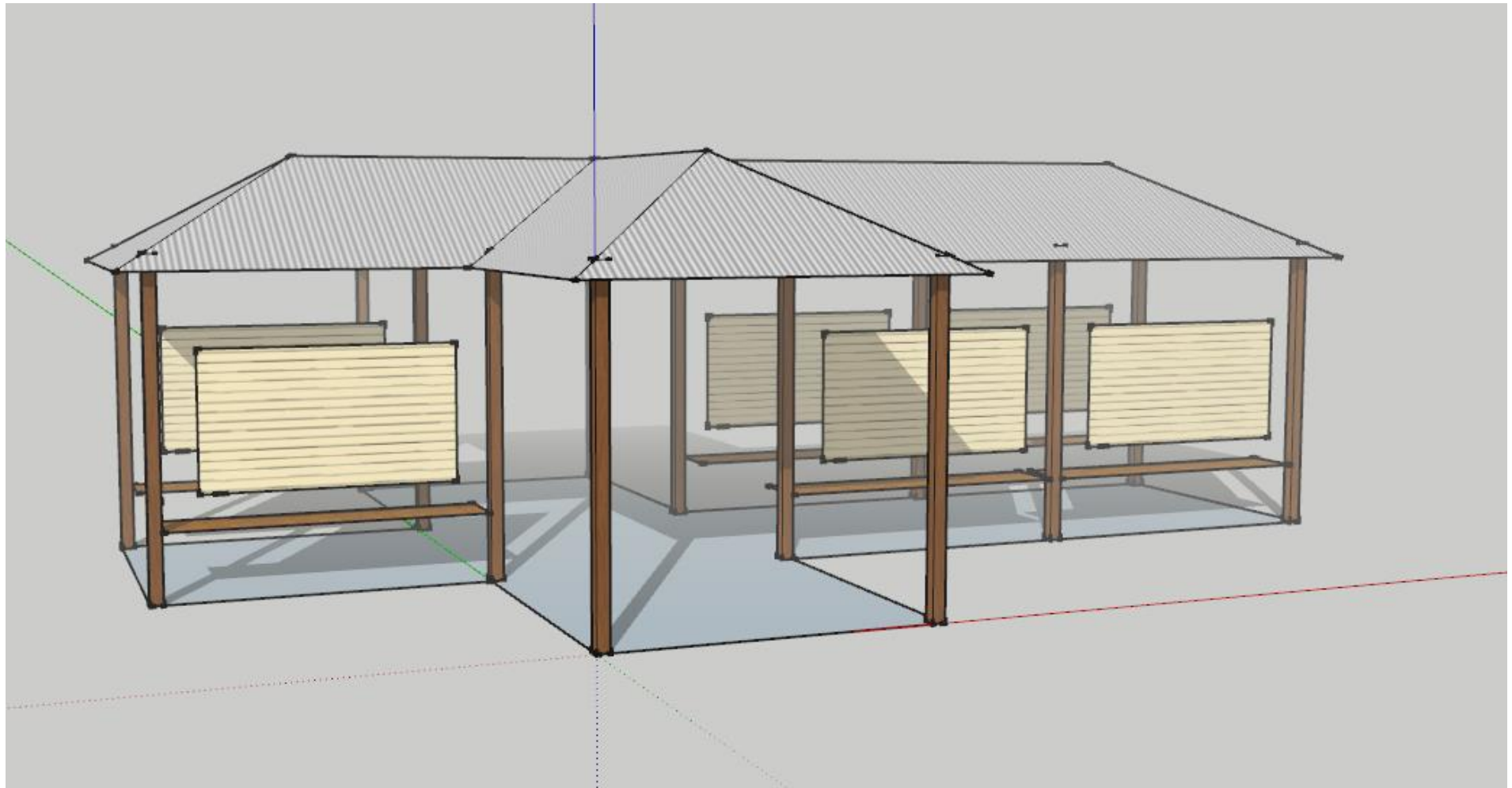
As access is so very important for our ageing population, the surface around the memorial really does need to be upgraded and expanded. there is a very emotional attachment to this icon in every community so really should be as accessible as possible, clean and professional. It's the least we can do to respect the fallen and the survivors.

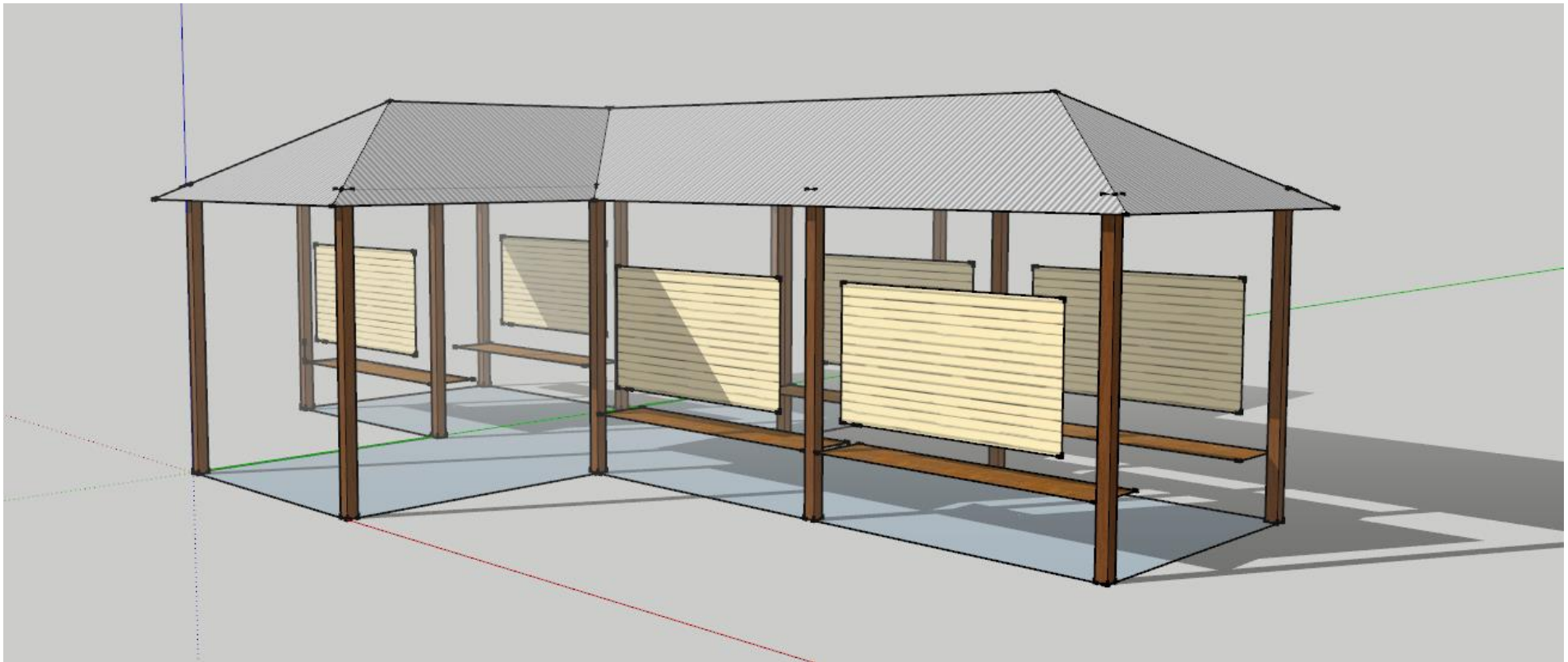
please feel free to contact me on this email if you would like any further comment or information.

kind regards

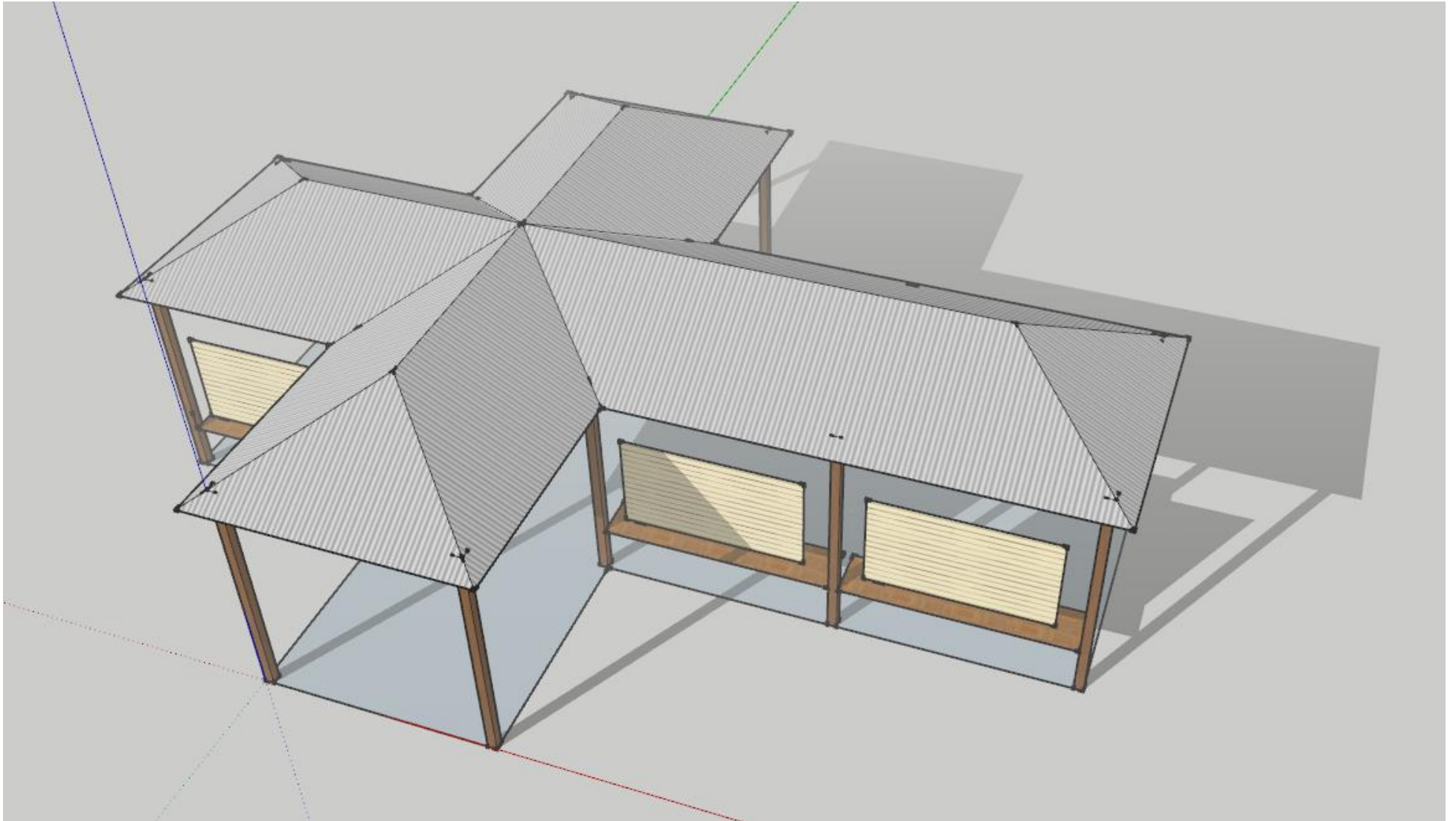
Chris Eales



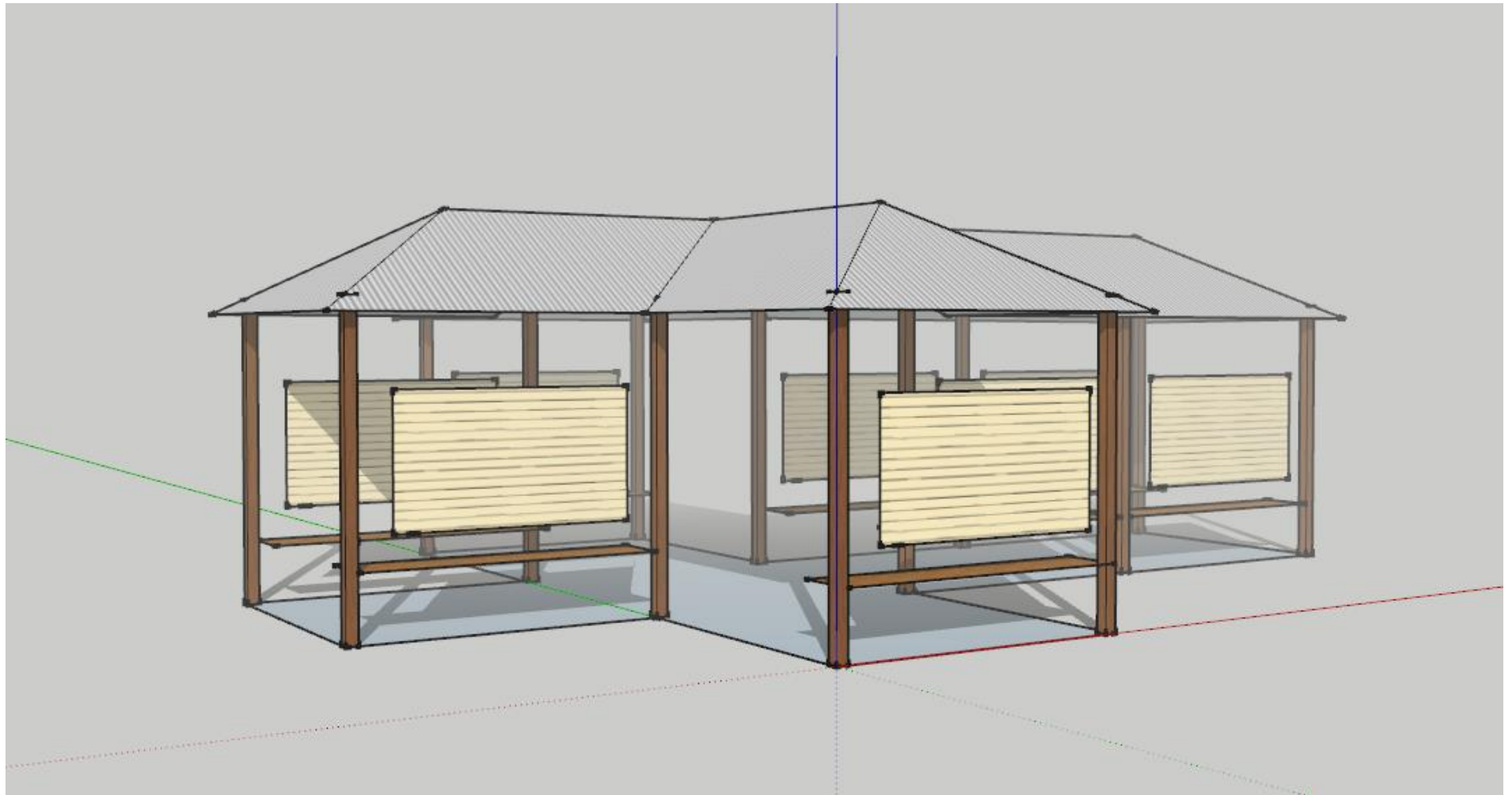












9.1 DEPUTY CHIEF EXECUTIVE OFFICER:

9.1.1 List of Payments – June 2019

File Ref. No: NA
Disclosure of Interest: Nil
Date: 5th July 2019
Author: Nichole Gould
Attachments: 9.1.1A List of June 2019 Trust Accounts
9.1.1B List of June 2019 Municipal Accounts

Summary

Council is to review payments made under delegation in June 2019.

Background – Nil

Comment

Council is provided at Attachments 9.1.1A and 9.1.1B with a list of payments made from each of Council's bank accounts during the month of June 2019.

Strategic Implications – Nil

Statutory Environment – Nil

Policy Implications – Nil

Financial Implications – Nil

Economic Implication – Nil

Environmental Considerations – Nil

Consultation – Nil

Options

Council may resolve:

1. the Officer's Recommendation; or
2. to not note the list of accounts.

Voting Requirements – Simple Majority

COUNCIL DECISION 2019/67:

That Council receives the List of Accounts paid in June 2019 under delegated authority in accordance with Regulation 13(1) of the Local Government (Financial Management) Regulations 1996, including payments from Council's:

1. Trust Fund totalling \$23,584.15 included at Attachment 9.1.1A; and
2. Municipal Fund totalling \$192,782.04 included at Attachment 9.1.1B.

Moved: Cr Haslam

Seconded: Ballantyne

Carried 6/0

LIST OF JUNE 2019 TRUST FUND ACCOUNTS

Chq/EFT	Name	Description	Amount
20190605	Licensing Payments	Police Licensing Payments	2,315.75
20190606	Licensing Payments	Police Licensing Payments	13,338.80
20190610	Licensing Payments	Police Licensing Payments	377.70
20190611	Licensing Payments	Police Licensing Payments	43.80
20190612	Licensing Payments	Police Licensing Payments	740.25
20190614	Licensing Payments	Police Licensing Payments	947.30
20190618	Licensing Payments	Police Licensing Payments	701.05
20190619	Licensing Payments	Police Licensing Payments	149.50
20190620	Licensing Payments	Police Licensing Payments	352.70
20190624	Licensing Payments	Police Licensing Payments	899.65
20190625	Licensing Payments	Police Licensing Payments	78.10
20190626	Licensing Payments	Police Licensing Payments	460.00
20190627	Licensing Payments	Police Licensing Payments	824.25
20190628	Licensing Payments	Police Licensing Payments	2,355.30
			23,584.15

LIST OF JUNE 2019 MUNICIPAL FUND ACCOUNTS

Chq/EFT	Description	Amount
20190607	Interest on Graders	423.47
20190607	Loan Repayment No. 63 Graders	3,290.81
20190612	Rent for Grader Driver House	360.00
20190620	ATO Clearing Account BAS	20,573.00
20190626	Rent for Grader Driver House	360.00
EFT4397	Cylinder fee rental	25.22
EFT4398	2 x 295/80R22.5 Good Year Steer Tyres	1,237.32
EFT4399	Cancers Biggest Morning Tea - Cakes, Muffins and Slice	110.00
EFT4400	Bomag Steel drum roller Fit new steering pin and bearing, seal kit to ram	5,034.68
EFT4401	50% Reimbursement Synergy - B Brennan	140.35
EFT4402	May 2018 Building Forms	928.47
EFT4403	Hire of Dingo - auger 4hrs @ \$50 phr - bollards at Popanyinning Hall	220.00
EFT4404	50% Reimbursement for Synergy as per employment contract	355.75
EFT4405	Bridge maintenance on 3181 Springhill Road fungicide treatment as per quote	3,575.00
EFT4406	Sanitary bin service	1,044.25
EFT4407	2 x Roads to Recovery Signs	107.80
EFT4408	Youth Day 2019 Supplies, mural bus shelter paints brushes	1,423.20
EFT4409	Fuel and Postage	680.62
EFT4410	Final Traineeship unit	65.00
EFT4411	SWMS booklets	770.00
EFT4412	Employee Flu Vaccination	15.00
EFT4413	Fauna reports for Wandering Narrogin, Stratherne Roads – Clearing Permit	6,842.00
EFT4414	Town Planning Advice	528.00
EFT4415	Fuel and Oil May 2019	535.67
EFT4416	Hardware including 2000 delineators	3,270.57
EFT4417	Freight Charges - JR & A Hersey	302.72
EFT4418	Find and fix overheating fault	5,135.41
EFT4419	Account for June 2019	254.60
EFT4420	Monthly Backup Licenses	1,373.00
EFT4421	2 x Tie down points 2mx 25x25 x5mm black flat 2.5m 18mm black rod	93.68
EFT4422	Treat White Ants - Bridges	4,752.00
EFT4423	Repair wall urn at Depot	358.60
EFT4424	1 x Chainsaw Sharpening Stone	45.00

Chq/EFT	Description	Amount
EFT4425	6 x 24 volt headlight bulbs H4 75/70 2 x H1 24 volt rotating beacon bulbs	313.85
EFT4426	1 x Oxy Acetylene bottle	605.00
EFT4427	Excess for claim CN1 Holden Colorado	1,400.00
EFT4428	Meat for Council Meeting	109.94
EFT4429	Inspect and test all shire buildings RCDs and Exit lights	2,266.00
EFT4430	Contract Ranger Service - Labour 26/04/19 1.5hrs	393.00
EFT4431	Photocopier Charges	701.67
EFT4432	Freight Charges - SOS Office Supplies	22.67
EFT4433	Rotate ,Balance and wheel align CN 1 Colorado duel cab-- all tyres	126.50
EFT4434	1 x 241-6189 quick coupler 1 x 241-6190 quick coupler	250.01
EFT4435	Use of Weighbridge for waste management	198.00
EFT4436	Service 82,000km Hino Dual cab	1,104.30
EFT4437	BCITF May 2019	304.62
EFT4438	Council Meeting Meal	222.00
EFT4439	Monthly Account - May 2019	16,863.52
EFT4440	Rubbish Removal - Household Service x 256	5,878.40
EFT4441	Rates Modelling Workshop	561.00
EFT4442	Assist with Budget Review, Budget Preparation & Audit	1,386.00
EFT4443	Supply and lay carpet CWA Hall	3,465.00
EFT4444	1x box 100 240 bin liners	48.65
EFT4445	Paint CWA Hall exterior	4,444.00
EFT4446	Disposal of Transfer Refuse - \$79 per tonne	9,844.32
EFT4447	Printer Staples, Toner Cartridge Yellow, Waste Toner Bottle	523.91
EFT4448	Balance 2 x Steer tyres P 151	145.64
EFT4449	Water Usage at Cuby War Memorial 10/2018 To 6/2019	103.84
EFT4450	1 x Turners Road Sign 012	46.86
EFT4451	5 x Days Excavator hire cleaning culverts @ 132per hr	6,935.50
EFT4452	60,000km service Holden 0cn	285.90
EFT4453	Local Planning Strategy Development	528.00
EFT4454	Valuation of Plant & Equipment, Furniture & Equipment	7,294.54
EFT4455	Splitter for DoT computer	37.95
EFT4456	GRV Schedule No G2019/1 Dated 6/06/18 to 22/03/19	607.20
EFT4457	1 x Led Light bar	1,078.00
EFT4458	Excess for insurance claim CN026	1,000.00

Chq/EFT	Description	Amount
EFT4459	34 items for spray tank and mixer	1,019.85
EFT4460	2 x Chainsaw Chains for MS 170	55.99
EFT4461	Contract Ranger Service	141.00
EFT4462	Full Colour Name Badge	39.00
EFT4463	Freight Charges - DX Print Group Pty Ltd	147.02
EFT4464	7x Boxes A4 Paper	193.96
EFT4465	Rental for acetylene bottle Depot	26.06
EFT4466	Cr Bradford Council Sitting Fee Jan-Jun 2019	900.00
EFT4467	Pump out septic tank	320.00
EFT4468	Cr Dowling Deputy President Allowance Jan-Jun 2019	1,837.50
EFT4469	Town Planning Advice - General	281.60
EFT4470	Excavator with tree grab hire Wandering Narrogin Road	8,052.00
EFT4471	Staff Training	561.00
EFT4472	LGSA Conference Registration	1,859.00
EFT4473	Cr Conley Presidential Allowance Jan-Jun 2019	4,950.00
EFT4474	Refund	61.65
EFT4475	10,000km Service Cn 1557	322.96
EFT4476	Meat for Council Meeting	115.76
EFT4477	Install 3 Exit lights	1,829.30
EFT4478	Cr Ballantyne Council Sitting Fee Jan-Jun 2019	900.00
EFT4479	2 x 235/50r18101w tyres 1 x wheel alignment	745.00
EFT4480	Overdue Account Interest Charge	14.60
EFT4481	1 x 500 kg winch for hawk water tank legs	144.65
EFT4482	Cr Newman Council Sitting Fee Jan-Jun 2019	900.00
EFT4483	National Construction Codes - Annual Subscription	2,995.30
EFT4484	500 lt of Emulsion	550.00
EFT4485	Cr Haslam Council Sitting Fee Jan-Jun 2019	900.00
EFT4486	Freight Charges - SOS Office Equipment	10.73
EFT4487	Find and fix fault DPF burn	614.70
14744	Electricity Charges	3,642.00
14745	Building Services May 2019	4,413.40
14746	Service Charge - Shire Office	559.27
14747	Water Charges	466.28
14748	Electricity Street Lighting s	594.75
14749	Pre Employment Medical	296.65
14750	Service Charge - Shire Office	568.15
14751	Water Charges - Park Ridley St Cuballing	1,400.34
14752	Refund	61.65
14753	Groceries	296.45

Chq/EFT	Description	Amount
14754	Water Charges	630.99
DD1955.1	Monthly Internet	89.99
DD1963.1	Superannuation contributions	237.27
DD1963.2	Payroll deductions	5,448.53
DD1963.3	Superannuation contributions	437.17
DD1963.4	Superannuation contributions	437.17
DD1963.5	Superannuation contributions	259.26
DD1963.6	Superannuation contributions	142.19
DD1963.7	Superannuation contributions	193.17
DD1971.1	Superannuation contributions	224.35
DD1971.2	Payroll deductions	5,447.07
DD1971.3	Superannuation contributions	437.17
DD1971.4	Superannuation contributions	437.17
DD1971.5	Superannuation contributions	246.43
DD1971.6	Superannuation contributions	73.42
DD1971.7	Superannuation contributions	193.17
DD1977.1	Credit Cards – including Quest Innaloo - Accommodation Trellis Training	1,732.97
		192,782.04

9.1.2 Statement of Financial Activity – Period Ended 30 June 2019

Applicant:	N/A
File Ref. No:	ADM214
Disclosure of Interest:	Nil
Date:	10 th July 2019
Author:	Bronwyn Dew, Deputy Chief Executive Officer
Attachments:	9.1.2A Statement of Financial Activity for the period ended 30 June 2019

Summary

Council is to consider the Statement of Financial Activity for the period ended 30 June 2019.

Background

As per the Financial Management Regulation 34 each Local Government is to prepare each month a statement of financial activity reporting on the sources and applications of funds, as set out in the annual budget under regulation 22(1) (d), for that month with the following detail

- The annual budget estimates,
- The operating revenue, operating income, and all other income and expenses,
- Any significant variations between year to date income and expenditure and the relevant budget provisions to the end of the relevant reporting period,
- Identify any significant areas where activities are not in accordance with budget estimates for the relevant reporting period,
- Provide likely financial projections to 30 June for those highlighted significant variations and their effect on the end of year result,
- Include an operating statement, and
- Any other required supporting notes.

Comment

Revenue from operating activities exceeded year to date budget estimates to 30th June 2019 in a positive manner. Some key points include;

- General Purpose Funding – Rates revenue is within 1% of the budget as at 30 June 2019;
- Governance – Unbudgeted grant income for Administration Trainee (\$30,000) return of membership fees from the Great Southern Regional Business Association (\$3,373);
- Community Amenities – Received Department of Veterans Affairs book grant of \$6,002;
- Transport – MRWA Direct Grant amount received \$98,183 being greater than the \$57,535 budgeted Plus early payment of the 2019/20 Financial Assistance Grant;
- Economic Services – Building Licenses and Building Surveyor fees are less than budgeted. Plus some unsuccessful grant applications budgeted for but not received, meaning projects didn't go ahead; and
- Law, Order & Public Safety – Received unbudgeted grant for Fast Fill Fire Trailer (\$6,545).

Operating Expenses – The key items of variance include:

- Overall the month expenditure is below the YTD budget; and
- Recreation & Culture – showing as over budget due to cost of replacement Golf Club Shed insurance income. This is offset in the Recreation & Culture income account with the insurance payment for the cost of the replacement shed.

The amounts transferred from Council Reserves was less than budgeted because:

- costs for the aged care facility were not expensed;
- the CWA Hall Upgrade was less than expected;
- the Memorial Park Project did not proceed as budgeted; and
- the Bridge Upgrade was less than expected.

The amounts transferred to Council Reserves were as per the 2018/19 Budget.

In summary, the surplus net current assets reflected is the combination of the excess grants received and close management of cost savings found through-out the year.

Detailed breakdown of all variances provided in Note 2 of the Statement of Financial Activity.

Administration Allocations have been completed to 30 June 2019.

Depreciation expense is calculated to 30 June 2019.

Strategic Implications – Nil

Statutory Environment – Nil

Policy Implications – Nil

Financial Implications – Nil

Economic Implication – Nil

Environmental Considerations – Nil

Consultation – Nil

Options

Council may resolve:

1. the Officer's Recommendation; or
2. not to receive the Statement of Financial Activity.

Voting Requirements – Simple Majority

COUNCIL DECISION 2019/68:

That the Statement of Financial Activity, as included at Attachment 9.1.2A for the Shire of Cuballing for period ending 30th June 2019 be received.

Moved: Cr Dowling

Seconded: Cr Ballantyne

Carried 6/0

SHIRE OF CUBALLING

MONTHLY FINANCIAL REPORT
(Containing the Statement of Financial Activity)
For the Period Ended 30 June 2019

LOCAL GOVERNMENT ACT 1995
LOCAL GOVERNMENT (FINANCIAL MANAGEMENT) REGULATIONS 1996

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Statement of Financial Activity by Nature or Type	7
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MONTHLY FINANCIAL REPORT FOR THE PERIOD ENDED 30 JUNE 2019

INFORMATION

PREPARATION TIMING AND REVIEW

Date prepared: All known transactions up to 31 March 2019
Prepared by: Bronwyn Dew, Deputy Chief Executive Officer
Reviewed by: Gary Sherry, Chief Executive Officer

BASIS OF PREPARATION

REPORT PURPOSE

This report is prepared to meet the requirements of Local Government (Financial Management) Regulations 1996, Regulation 34. Note: The Statements and accompanying notes are prepared based on all transactions recorded at the time of preparation and may vary due to transactions being processed for the reporting period after the date of preparation.

BASIS OF ACCOUNTING

This statement comprises a special purpose financial report which has been prepared in accordance with Australian Accounting Standards (as they apply to local governments and not-for-profit entities), Australian Accounting Interpretations, other authoritative pronouncements of the Australian Accounting Standards Board, the Local Government Act 1995 and accompanying regulations. Material accounting policies which have been adopted in the preparation of this statement are presented below and have been consistently applied unless stated otherwise. Except for cash flow and rate setting information, the report has also been prepared on the accrual basis and is based on historical costs, modified, where applicable, by the measurement at fair value of selected non-current assets, financial assets and liabilities.

THE LOCAL GOVERNMENT REPORTING ENTITY

All Funds through which the Council controls resources to carry on its functions have been included in this statement. In the process of reporting on the local government as a single unit, all transactions and balances between those funds (for example, loans and transfers between Funds) have been eliminated. All monies held in the Trust Fund are excluded from the statement, but a separate statement of those monies appears at Note 12.

SIGNIFICANT ACCOUNTING POLICES

GOODS AND SERVICES TAX

Revenues, expenses and assets are recognised net of the amount of GST, except where the amount of GST incurred is not recoverable from the Australian Taxation Office (ATO). Receivables and payables are stated inclusive of GST receivable or payable. The net amount of GST recoverable from, or payable to, the ATO is included with receivables or payables in the statement of financial position. Cash flows are presented on a gross basis. The GST components of cash flows arising from investing or financing activities which are recoverable from, or payable to, the ATO are presented as operating cash flows.

CRITICAL ACCOUNTING ESTIMATES

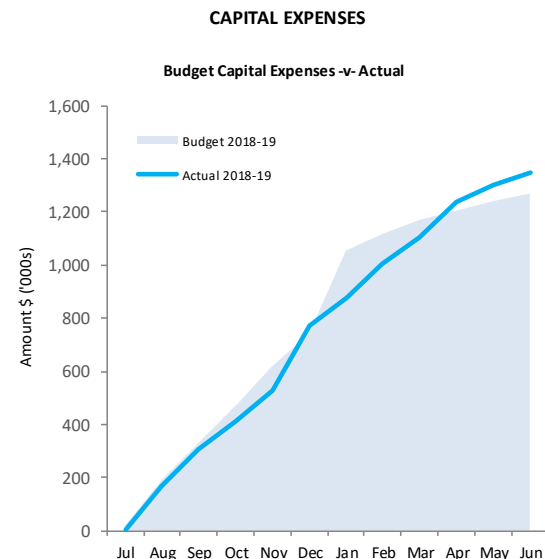
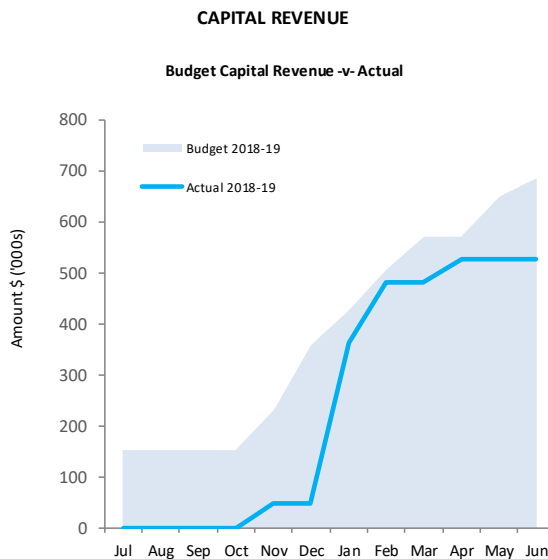
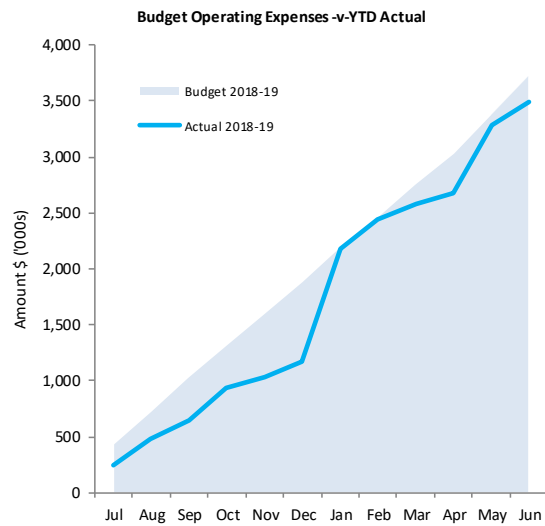
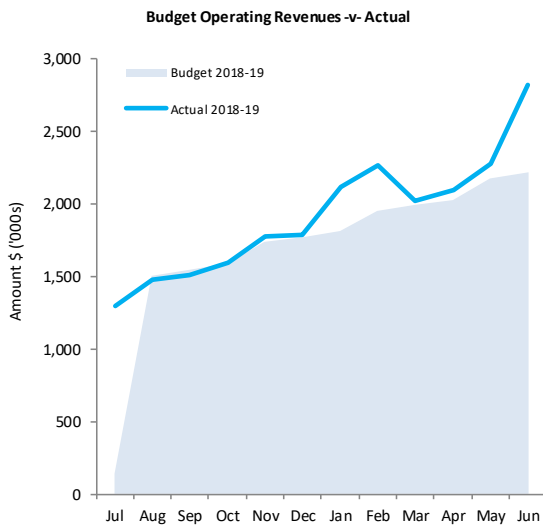
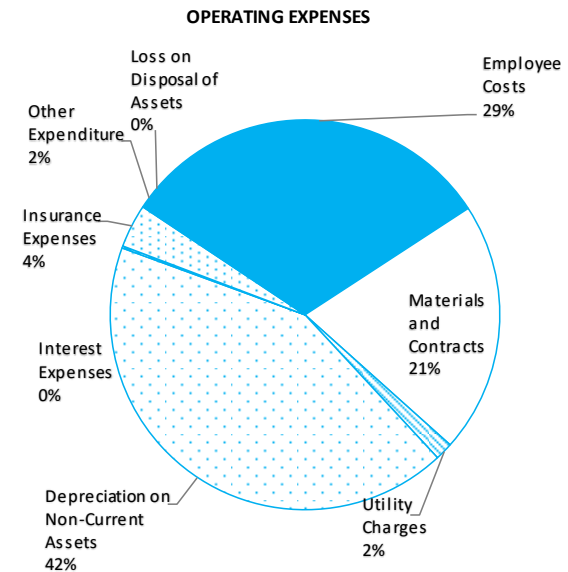
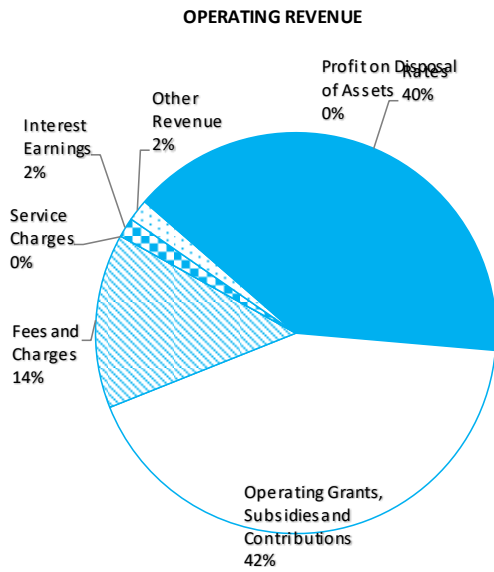
The preparation of a financial report in conformity with Australian Accounting Standards requires management to make judgements, estimates and assumptions that effect the application of policies and reported amounts of assets and liabilities, income and expenses. The estimates and associated assumptions are based on historical experience and various other factors that are believed to be reasonable under the circumstances; the results of which form the basis of making the judgements about carrying values of assets and liabilities that are not readily apparent from other sources. Actual results may differ from these estimates.

ROUNDING OFF FIGURES

All figures shown in this statement are rounded to the nearest dollar.

**MONTHLY FINANCIAL REPORT
FOR THE PERIOD ENDED 30 JUNE 2019**

SUMMARY GRAPHS



This information is to be read in conjunction with the accompanying Financial Statements and Notes.

**KEY TERMS AND DESCRIPTIONS
FOR THE PERIOD ENDED 30 JUNE 2019**

STATUTORY REPORTING PROGRAMS

Shire operations as disclosed in these financial statements encompass the following service orientated activities/programs.

PROGRAM NAME	OBJECTIVE	ACTIVITIES
GOVERNANCE	Administration and operation of facilities and services to members of council, other costs that relate to tasks of elected members and ratepayers on matters which do not concern specific council activities	Complete Council meetings, Complete all Administration activities, Lobby other levels of government to support the aims of the Shire of Cuballing
GENERAL PURPOSE FUNDING	Rates, general purpose government grants and interest revenue	Manage Rates and collection. Maintain Property Data
LAW, ORDER, PUBLIC SAFETY	Supervision of various local laws, fire prevention, emergency services and animal control.	Provide ranger service, bush fire and emergency management
HEALTH	Inspections of septic and food control	Inspect food premises.
EDUCATION AND WELFARE	Support school activities	Provide activities of support of local schools
HOUSING	Provision and maintenance of staff housing	Provide staff & other housing
COMMUNITY AMENITIES	Operation of refuse sites, noise control and administration of Town Planning Scheme	Provision of waste & recycling services including the operation of the Cuballing & Popanyinning transfer stations. Also includes the provision of town planning services.
RECREATION AND CULTURE	Maintenance of halls, recreation centre and various reserves. Support library services in Narrogin.	Maintain halls & Civic buildings, parks and gardens and recreational facilities including managing the Dryandra Equestrian Centre lease.
TRANSPORT	Construction and maintenance of streets, roads, bridges, footpaths, drainage works, traffic signs, bus shelters and depot maintenance.	Maintain and protect local environmentally significant areas including the maintenance of Council roads and footpaths. Also includes the provision of vehicle licensing services.
ECONOMIC SERVICES	The regulation and provision of tourism, area promotion, building control, noxious weeds, vermin control and standpipes.	Control of noxious weeds on council property, DrumMuster and provision of building registration services. Includes tourism and promotion and supporting the Dryandra Country Visitors Centre.
OTHER PROPERTY AND SERVICES	Private works operation, plant repairs and operation costs.	Includes private works, overhead and plant allocations and the provision of building surveying services.

STATEMENT OF FINANCIAL ACTIVITY
FOR THE PERIOD ENDED 30 JUNE 2019

STATUTORY REPORTING PROGRAMS

	Ref Note	Annual Budget	YTD Budget	YTD Actual	Variance (\$)	Variance (%)	
Opening Funding Surplus(Deficit)	1(b)	\$ 660,426	\$ 660,426	\$ 618,610	\$ (41,816)	(6%)	
Revenue from operating activities							
General Purpose Funding	5	1,447,827	1,447,827	1,738,764	290,937	20%	▲
Governance		3,000	3,000	37,032	34,032	1,134%	▲
Law, Order and Public Safety		33,767	33,767	51,683	17,916	53%	▲
Health		700	700	1,148	448	64%	
Education and Welfare		1,000	1,000	3,500	2,500	250%	
Housing		4,680	4,680	4,680	0	0%	
Community Amenities		60,700	60,700	68,029	7,329	12%	▲
Recreation and Culture		8,545	8,545	81,729	73,184	856%	▲
Transport		247,262	247,262	460,945	213,683	86%	▲
Economic Services		83,812	83,812	31,747	(52,065)	(62%)	▼
Other Property and Services		317,500	317,500	335,835	18,335	6%	
		2,208,794	2,208,794	2,815,091			
Expenditure from operating activities							
General Purpose Funding		(74,310)	(74,310)	(63,159)	11,151	15%	▲
Governance		(152,396)	(152,396)	(131,524)	20,873	14%	▲
Law, Order and Public Safety		(178,486)	(178,486)	(165,015)	13,471	8%	
Health		(44,733)	(44,733)	(37,533)	7,200	16%	▲
Education and Welfare		(54,551)	(54,551)	(14,293)	40,258	74%	▲
Housing		(72,294)	(72,294)	(48,531)	23,763	33%	▲
Community Amenities		(343,728)	(343,728)	(339,369)	4,359	1%	
Recreation and Culture		(258,139)	(258,139)	(367,488)	(109,349)	(42%)	▼
Transport		(2,129,780)	(2,129,780)	(2,103,382)	26,399	1%	
Economic Services		(194,289)	(194,289)	(181,247)	13,042	7%	
Other Property and Services		(277,051)	(277,051)	(203,267)	73,784	27%	▲
		(3,779,758)	(3,779,758)	(3,654,807)			
Operating activities excluded from budget							
Add Back Depreciation		1,491,780	1,491,780	1,552,386	60,606	4%	
Adjust (Profit)/Loss on Asset Disposal	6	12,742	12,742	16,566	3,824	30%	
Adjust Provisions and Accruals		0	0	0	0		
Amount attributable to operating activities		(66,442)	(66,442)	729,236			
Investing Activities							
Non-operating Grants, Subsidies and Contributions	10	534,005	534,005	527,827	(6,177)	(1%)	
Proceeds from Disposal of Assets	6	36,256	36,256	48,475	12,219	34%	▲
Land Held for Resale		0	0	0	0		
Capital Acquisitions	7	(1,381,546)	(1,381,546)	(1,347,635)	33,912	2%	
Amount attributable to investing activities		(811,286)	(811,286)	(771,332)			
Financing Activities							
Proceeds from New Debentures		160,000	160,000	160,000	0	0%	
Repayment of Debentures	8	(45,566)	(38,704)	(38,704)	0	0%	
Transfer from Reserves	9	245,996	134,225	134,225	0	0%	
Transfer to Reserves	9	(161,127)	(165,386)	(165,386)	0	0%	
Amount attributable to financing activities		199,303	90,135	90,135			
Wardering Road Bridge Widening							
Closing Funding Surplus(Deficit)	1(b)	(17,999)	(127,166)	666,649			

KEY INFORMATION

▲▼ Indicates a variance between Year to Date (YTD) Budget and YTD Actual data as per the adopted materiality threshold. Refer to Note 2 for an explanation of the reasons for the variance.

The material variance adopted by Council for the 2018/19 year is \$5,000 or 10% whichever is the greater.

This statement is to be read in conjunction with the accompanying Financial Statements and notes.

KEY TERMS AND DESCRIPTIONS**FOR THE PERIOD ENDED 30 JUNE 2019****NATURE OR TYPE DESCRIPTIONS****REVENUE****RATES**

All rates levied under the Local Government Act 1995. Includes general, differential, specific area rates, minimum rates, interim rates, back rates, ex-gratia rates, less discounts offered. Exclude administration fees, interest on instalments, interest on arrears and service charges.

OPERATING GRANTS, SUBSIDIES AND CONTRIBUTIONS

Refer to all amounts received as grants, subsidies and contributions that are not non-operating grants.

NON-OPERATING GRANTS, SUBSIDIES AND CONTRIBUTIONS

Amounts received specifically for the acquisition, construction of new or the upgrading of non-current assets paid to a local government, irrespective of whether these amounts are received as capital grants, subsidies, contributions or donations.

PROFIT ON ASSET DISPOSAL

Profit on the disposal of assets including gains on the disposal of long term investments. Losses are disclosed under the expenditure classifications.

FEES AND CHARGES

Revenues (other than service charges) from the use of facilities and charges made for local government services, sewerage rates, rentals, hire charges, fee for service, photocopying charges, licences, sale of goods or information, fines, penalties and administration fees. Local governments may wish to disclose more detail such as rubbish collection fees, rental of property, fines and penalties, other fees and charges.

SERVICE CHARGES

Service charges imposed under Division 6 of Part 6 of the Local Government Act 1995. Regulation 54 of the Local Government (Financial Management) Regulations 1996 identifies these as television and radio broadcasting, underground electricity and neighbourhood surveillance services. Exclude rubbish removal charges. Interest and other items of a similar nature received from bank and investment accounts, interest on rate instalments, interest on rate arrears and interest on debtors.

INTEREST EARNINGS

Interest and other items of a similar nature received from bank and investment accounts, interest on rate instalments, interest on rate arrears and interest on debtors.

OTHER REVENUE / INCOME

Other revenue, which can not be classified under the above headings, includes dividends, discounts, rebates etc.

EXPENSES**EMPLOYEE COSTS**

All costs associate with the employment of person such as salaries, wages, allowances, benefits such as vehicle and housing, superannuation, employment expenses, removal expenses, relocation expenses, worker's compensation insurance, training costs, conferences, safety expenses, medical examinations, fringe benefit tax, etc.

MATERIALS AND CONTRACTS

All expenditures on materials, supplies and contracts not classified under other headings. These include supply of goods and materials, legal expenses, consultancy, maintenance agreements, communication expenses, advertising expenses, membership, periodicals, publications, hire expenses, rental, leases, postage and freight etc. Local governments may wish to disclose more detail such as contract services, consultancy, information technology, rental or lease expenditures.

UTILITIES (GAS, ELECTRICITY, WATER, ETC.)

Expenditures made to the respective agencies for the provision of power, gas or water. Exclude expenditures incurred for the reinstatement of roadwork on behalf of these agencies.

INSURANCE

All insurance other than worker's compensation and health benefit insurance included as a cost of employment.

LOSS ON ASSET DISPOSAL

Loss on the disposal of fixed assets.

DEPRECIATION ON NON-CURRENT ASSETS

Depreciation expense raised on all classes of assets.

INTEREST EXPENSES

Interest and other costs of finance paid, including costs of finance for loan debentures, overdraft accommodation and refinancing expenses.

OTHER EXPENDITURE

Statutory fees, taxes, provision for bad debts, member's fees or State taxes. Donations and subsidies made to community groups.

**STATEMENT OF FINANCIAL ACTIVITY
FOR THE PERIOD ENDED 30 JUNE 2019**

BY NATURE OR TYPE

	Ref Note	Annual Budget	YTD Budget	YTD Actual	Variance (\$)	Variance (%)	
		\$	\$	\$	\$	%	
Opening Funding Surplus (Deficit)	1(b)	660,426	660,426	618,610	(41,816)	(6%)	
Revenue from operating activities							
Rates	5	1,118,672	1,118,672	1,125,644	6,972	1%	
Operating Grants, Subsidies and Contributions	10	626,369	626,369	1,198,880	572,511	91%	▲
Fees and Charges		400,253	400,253	396,447	(3,806)	(1%)	
Interest Earnings		35,000	35,000	44,719	9,719	28%	▲
Other Revenue		28,500	28,500	49,402	20,902	73%	▲
Profit on Disposal of Assets	6	0	0	0	0		
		2,208,794	2,208,794	2,815,091			
Expenditure from operating activities							
Employee Costs		(1,173,545)	(1,173,545)	(1,075,145)	98,400	8%	
Materials and Contracts		(827,595)	(827,595)	(760,752)	66,843	8%	
Utility Charges		(51,290)	(51,290)	(53,983)	(2,693)	(5%)	
Depreciation on Non-Current Assets		(1,491,780)	(1,491,780)	(1,552,386)	(60,606)	(4%)	
Interest Expenses		(8,403)	(8,403)	(6,372)	2,031	24%	
Insurance Expenses		(130,445)	(130,445)	(131,415)	(970)	(1%)	
Other Expenditure		(83,958)	(83,958)	(58,189)	25,769	31%	▲
Loss on Disposal of Assets	6	(12,742)	(12,742)	(16,566)	(3,824)		
		(3,779,758)	(3,779,758)	(3,654,807)			
Operating activities excluded from budget							
Add back Depreciation		1,491,780	1,491,780	1,552,386	60,606	4%	
Adjust (Profit)/Loss on Asset Disposal	6	12,742	12,742	16,566	3,824	30%	
Adjust Provisions and Accruals		0	0	0	0		
Amount attributable to operating activities		(66,442)	(66,442)	729,236			
Investing activities							
Non-operating grants, subsidies and contributions	10	534,005	534,005	527,827	(6,177)	(1%)	
Proceeds from Disposal of Assets	6	36,256	36,256	48,475	12,219	34%	▲
Land held for resale		0	0	0	0		
Capital acquisitions	7	(1,381,546)	(1,381,546)	(1,347,635)	33,912	2%	
Amount attributable to investing activities		(811,286)	(811,286)	(771,332)			
Financing Activities							
Proceeds from New Debentures		160,000	160,000	160,000	0	0%	
Repayment of Debentures	8	(45,566)	(38,704)	(38,704)	0	0%	
Transfer from Reserves	9	245,996	134,225	134,225	0	0%	
Transfer to Reserves	9	(161,127)	(165,386)	(165,386)	0	0%	
Amount attributable to financing activities		199,303	90,135	90,135			
Closing Funding Surplus (Deficit)	1(b)	(17,999)	(127,166)	666,649			
				(611,983)			

KEY INFORMATION

▲ ▼ Indicates a variance between Year to Date (YTD) Budget and YTD Actual data as per the adopted materiality threshold. Refer to Note 2 for an explanation of the reason: Wardering Road Bridge Widening
This statement is to be read in conjunction with the accompanying Financial Statements and Notes.

NOTES TO THE STATEMENT OF FINANCIAL ACTIVITY
FOR THE PERIOD ENDED 30 JUNE 2019

SIGNIFICANT ACCOUNTING POLICIES

CURRENT AND NON-CURRENT CLASSIFICATION

In the determination of whether an asset or liability is current or non-current, consideration is given to the time when each asset or liability is expected to be settled. The asset or liability is classified as current if it is expected to be settled within the next 12 months, being the Council's operational cycle. In the case of liabilities where Council does not have the unconditional right to defer settlement beyond 12 months, such as vested long service leave, the liability is classified as current even if not expected to be settled within the next 12 months. Inventories held for trading are classified as current even if not expected to be realised in the next 12 months except for land held for resale where it is held as non current based on Council's intentions to release for sale.

EMPLOYEE BENEFITS

The provisions for employee benefits relates to amounts expected to be paid for long service leave, annual leave, wages and salaries and are calculated as follows:

(i) Wages, Salaries, Annual Leave and Long Service Leave
(Short-term Benefits)

The provision for employees' benefits to wages, salaries, annual leave and long service leave expected to be settled within 12 months represents the amount the City has a present obligation to pay resulting from employees services provided to balance date. The provision has been calculated at nominal amounts based on remuneration rates the City expects to pay and includes related on-costs.

(ii) *Annual Leave and Long Service Leave (Long-term Benefits)*

The liability for long service leave is recognised in the provision for employee benefits and measured as the present value of expected future payments to be made in respect of services provided by employees up to the reporting date using the project unit credit method. Consideration is given to expected future wage and salary levels, experience of employee departures and periods of service. Expected future payments are discounted using market yields at the reporting date on national government bonds with terms to maturity and currency that match as closely as possible, the estimated future cash outflows. Where the City does not have the unconditional right to defer settlement beyond 12 months, the liability is recognised as a current liability.

PROVISIONS

Provisions are recognised when: The council has a present legal or constructive obligation as a result of past events; it is more likely than not that an outflow of resources will be required to settle the obligation; and the amount has been reliably estimated. Provisions are not recognised for future operating losses. Where there are a number of similar obligations, the likelihood that an outflow will be required in settlement is determined by considering the class of obligations as a whole. A provision is recognised even if the likelihood of an outflow with respect to any one of item included in the same class of obligations may be small.

INVENTORIES

Inventories are measured at the lower of cost and net realisable value. Net realisable value is the estimated selling price in the ordinary course of business less the estimated costs of completion and the estimated costs necessary to make the sale.

NOTES TO THE STATEMENT OF FINANCIAL ACTIVITY
FOR THE PERIOD ENDED 30 JUNE 2019

OPERATING ACTIVITIES
NOTE 1(b)
ADJUSTED NET CURRENT ASSETS

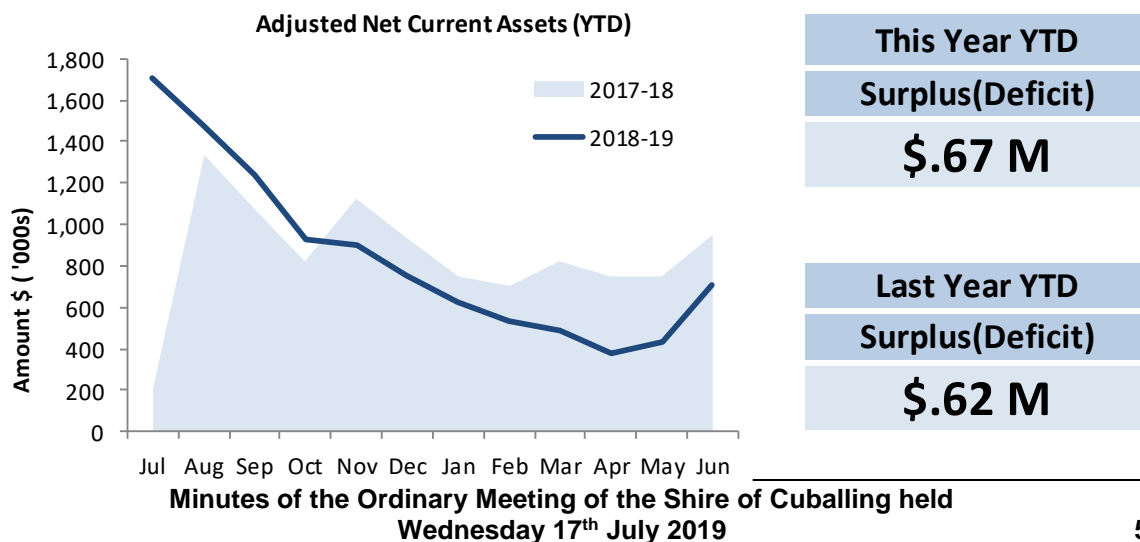
	Re Note	Last Years Closing 30 June 2018	This Time Last Year 30 Jun 2018	Year to Date Actual 30 Jun 2019
Adjusted Net Current Assets				
Current Assets				
Cash Unrestricted	3	509,330	509,330	669,181
Cash Restricted	3	1,542,991	1,542,991	1,574,152
Receivables - Rates	4	51,735	51,735	63,701
Receivables - Other	4	90,790	90,790	32,263
Loans receivable		0	0	0
ATO Receivable		0	0	15,962
Inventories		8,391	8,391	8,391
Land held for resale - current		0	0	0
		2,203,237	2,203,237	2,363,649
Less: Current Liabilities				
Payables		(41,636)	(41,636)	(96,910)
ATO Payables		0	0	(25,939)
Provisions - employee		(246,020)	(246,020)	(246,020)
Long term borrowings		(38,715)	(38,715)	(11)
		(326,371)	(326,371)	(368,880)
Unadjusted Net Current Assets		1,876,866	1,876,866	1,994,769
Adjustments and exclusions permitted by FM Reg 32				
Less: Cash reserves	3	(1,542,991)	(1,542,991)	(1,574,152)
Less: Land held for resale		0	0	0
Less: Loans receivable		0	0	0
Add: Provisions - employee		246,020	246,020	246,020
Add: Long term borrowings		38,715	38,715	11
Adjusted Net Current Assets		618,610	618,610	666,648

SIGNIFICANT ACCOUNTING POLICIES

Please see Note 1(a) for information on significant accounting policies relating to Net Current Assets.

KEY INFORMATION

The amount of the adjusted net current assets at the end of the period represents the actual surplus (or deficit if the figure is a negative) as presented on the Rate Setting Statement.



**NOTES TO THE STATEMENT OF FINANCIAL ACTIVITY
FOR THE PERIOD ENDED 30 JUNE 2019**

**NOTE 2
EXPLANATION OF MATERIAL VARIANCES**

The material variance thresholds are adopted annually by Council as an indicator of whether the actual expenditure or revenue varies from the year to date budget materially.

The material variance adopted by Council for the 2018/19 year is \$5,000 or 10% whichever is the greater.

Reporting Program	Var. \$	Var. %	V	Timing/ Permane	Explanation of Variance
	\$	%			
Revenue from operating activities					
Governance	34,032	1,134%	▲	Permanent	Traineeship Grant - DPIRD (\$30,000)
General Purpose Funding	290,937	20%	▲	Timing	Early Payment FAG grant Fire Prevention Grants & Income (Fast Fill Trailer
Law, Order and Public Safety	17,916	53%	▲	Permanent	\$6,545)
Health	448	64%		Timing	Not Material
Education and Welfare	2,500	250%		Permanent	Good Things Foundation Funding
Housing	0	0%		Timing	Not Material
Community Amenities	7,329	12%	▲	Permanent	Department of Veteran Affairs Grant (\$6,002)
Recreation and Culture	73,184	856%	▲	Permanent	Budget Profiling - Yornaning Dam Grant and Golf Club Insurance Claim Income
Transport	213,683	86%	▲	Permanent	Main Roads WA direct grant received \$98,183 (Budget \$57,535) 2019/20 FAGS grant
Economic Services	(52,065)	(62%)	▼	Permanent	Building License Fees (\$10,002). Certificate Fees (\$9,340), Surveyor Services (\$5,000), Unsuccessful Grant applications for Community Functions (\$27,236)
Other Property and Services	18,335	6%		Timing	Not Material
Expenditure from operating activities					
Governance	20,873	14%	▲	Permanent	Training, Administration Support, Subscriptions,
General Purpose Funding	11,151	15%	▲	Permanent	Member related expenses
Law, Order and Public Safety	13,471	8%		Permanent	Bush Fire Brigade Wages & Ranger costs
Health	7,200	16%	▲	Permanent	EHO/BS Expenditure
Education and Welfare	40,258	74%	▲	Permanent	Funds allocated for Aged/Seniors services, expenses not incurred
Housing	23,763	33%	▲	Permanent	CEO & DCEO building maintenance costs
Community Amenities	4,359	1%		Timing	Refuse Site, Rubbish Collection, Public Toilets, Planning
Recreation and Culture	(109,349)	(42%)	▼	Permanent	Gold Club Shed Expenses (-\$50,924) Parks & Gardens, Oval
Transport	26,399	1%		Permanent	Timing of Road Maintenance
Economic Services	13,042	7%		Permanent	Community Functions allocation not spent due to unsuccessful grant applications
Other Property and Services	73,784	27%	▲	Permanent	Plant & Overhead Allocations
Investing Activities					
Non-operating Grants, Subsidies and Contributions	(6,177)	(1%)		Permanent	Budget Profiling - Operating grants
Proceeds from Disposal of Assets	12,219	34%	▲	Permanent	Includes sale of Corolla
Land Held for Resale	0				Not Applicable
Capital Acquisitions	33,912	2%		Permanent	Budget Profiling - Acquisitions under budget
Financing Activities					
Proceeds from New Debentures	0	0%		Timing	Not material
Transfer from Reserves	0	0%		Timing	Not material
Repayment of Debentures	0	0%		Timing	Not material
Transfer to Reserves	0	0%		Timing	Not material

NOTES TO THE STATEMENT OF FINANCIAL ACTIVITY
FOR THE PERIOD ENDED 30 JUNE 2019

OPERATING ACTIVITIES
NOTE 3
CASH AND INVESTMENTS

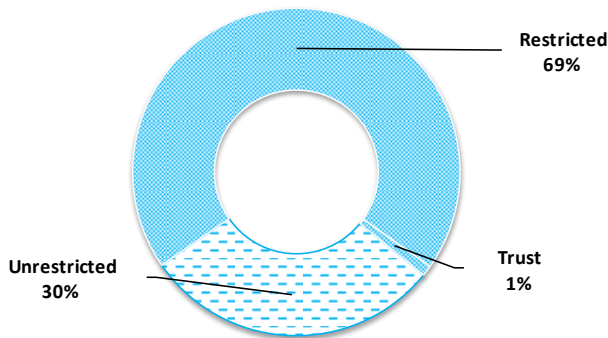
Cash and Investments	Unrestricted	Restricted	Trust	Total YTD Actual	Institution	Interest Rate	Maturity Date
	\$	\$	\$	\$			
Cash on Hand							
Petty Cash and Floats	665,066			665,066	CBA	1.50%	At Call
At Call Deposits							
Municipal Fund	4,115			4,115	CBA	1.90%	At Call
Trust Fund			23,296	23,296	CBA	0.00%	At Call
Term Deposits							
Reserve Funds		1,574,152		1,574,152	CBA	2.39%	24-Oct-19
Total	669,181	1,574,152	23,296	2,266,629			

SIGNIFICANT ACCOUNTING POLICIES

Cash and cash equivalents include cash on hand, cash at bank, deposits available on demand with banks and other short term highly liquid investments that are readily convertible to known amounts of cash and which are subject to an insignificant risk of changes in value and bank overdrafts. Bank overdrafts are reported as short term borrowings in current liabilities in the statement of financial position.

KEY INFORMATION

Cash and cash equivalents include cash on hand, cash at bank, deposits available on demand with banks and other short term highly liquid investments that are readily convertible to known amounts of cash and which are subject to an insignificant risk of changes in value and bank overdrafts. Bank overdrafts are reported as short term borrowings in current liabilities in the statement of financial position.



Total Cash	Unrestricted
\$2.27 M	\$.67 M

NOTES TO THE STATEMENT OF FINANCIAL ACTIVITY
FOR THE PERIOD ENDED 30 JUNE 2019

OPERATING ACTIVITIES
NOTE 4
RECEIVABLES

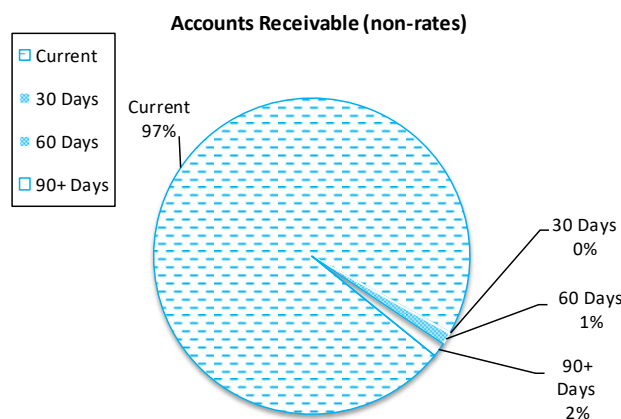
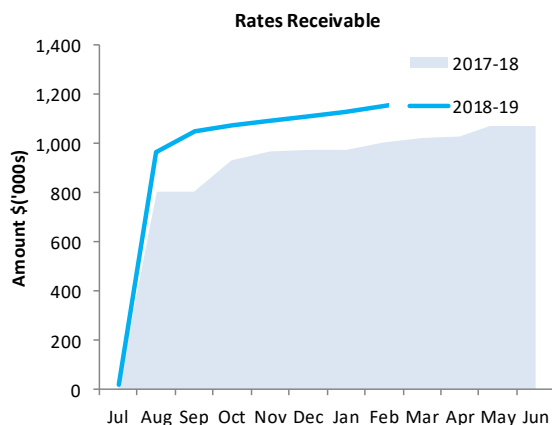
Rates Receivable	30 June 2018	30 Jun 19	Receivables - General	Current	30 Days	60 Days	90+ Days	Total
	\$	\$		\$	\$	\$	\$	\$
Opening Arrears Previous Year	65,448	51,735	Receivables - General	31,410	40	393	473	32,316
Levied this year	1,066,065	1,199,303	Percentage	97%	0%	1%	1%	
Less Collections to date	(1,079,778)	(1,187,337)	Balance per Trial Balance					
Equals Current Outstanding	51,735	63,701	Sundry debtors					32,263
			GST receivable					15,962
Net Rates Collectable	51,735	63,701	Total Receivables General Outstanding					48,225
% Collected	95.15%	94.69%	Amounts shown above include GST (where applicable)					

KEY INFORMATION

Trade and other receivables include amounts due from ratepayers for unpaid rates and service charges and other amounts due from third parties for goods sold and services performed in the ordinary course of business.

SIGNIFICANT ACCOUNTING POLICIES

Trade and other receivables include amounts due from ratepayers for unpaid rates and service charges and other amounts due from third parties for goods sold and services performed in the ordinary course of business. Receivables expected to be collected within 12 months of the end of the reporting period are classified as current assets. All other receivables are classified as non-current assets. Collectability of trade and other receivables is reviewed on an ongoing basis. Debts that are known to be uncollectible are written off when identified. An allowance for doubtful debts is raised when there is objective evidence that they will not be collectible.



Debtors Due
\$48,225
Over 30 Days
3%
Over 90 Days
1%

Collected	Rates Due
95%	\$63,701

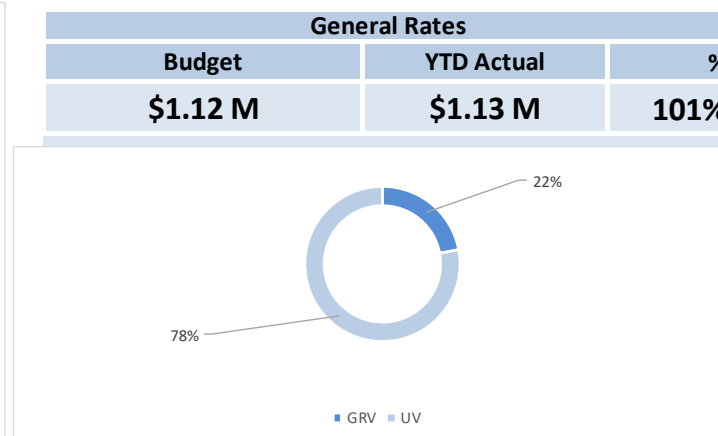
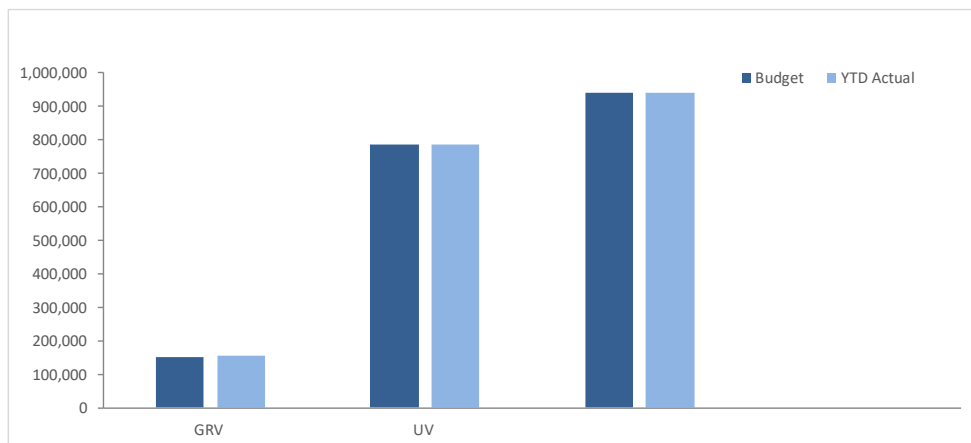
NOTES TO THE STATEMENT OF FINANCIAL ACTIVITY
FOR THE PERIOD ENDED 30 JUNE 2019

OPERATING ACTIVITIES
NOTE 5
RATE REVENUE

General Rate Revenue	Annual Budget							YTD Actual			
	Rate in	Number of Properties	Rateable Value	Rate Revenue	Interim Rate	Back Rate	Total Revenue	Rate Revenue	Interim Rates	Back Rates	Total Revenue
RATE TYPE	\$			\$	\$	\$	\$	\$	\$	\$	\$
Differential General Rate											
GRV	7.0920	167	2,164,942	152,468	0	0	152,468	153,538	0	0	153,538
UV	0.7209	186	109,263,940	787,684	0	0	787,684	787,684	51	0	787,735
Sub-total		353	111,428,882	940,152	0	0	940,152	941,221	51	0	941,273
Minimum	\$										0
GRV	690	161	810,568	111,780	0	0	111,780	111,090	0	0	111,090
UV	930	158	14,017,700	146,940	0	0	146,940	146,940	0	0	146,940
		319	14,828,268	258,720	0	0	258,720	258,030	0	0	258,030
Sub-Totals		672	126,257,150	1,198,872	0	0	1,198,872	1,199,251	51	0	1,199,303
Discount							(73,500)				(72,932)
Concession / Write Offs							(6,700)				(578)
Amount from General Rates							1,118,672				1,125,793
Ex-Gratia Rates							0				0
Total General Rates							1,118,672				1,125,793

SIGNIFICANT ACCOUNTING POLICIES

Rates, grants, donations and other contributions are recognised as revenues when the local government obtains control over the assets comprising the contributions. Control over assets acquired from rates is obtained at the commencement of the rating period or, where earlier, upon receipt of the rates.



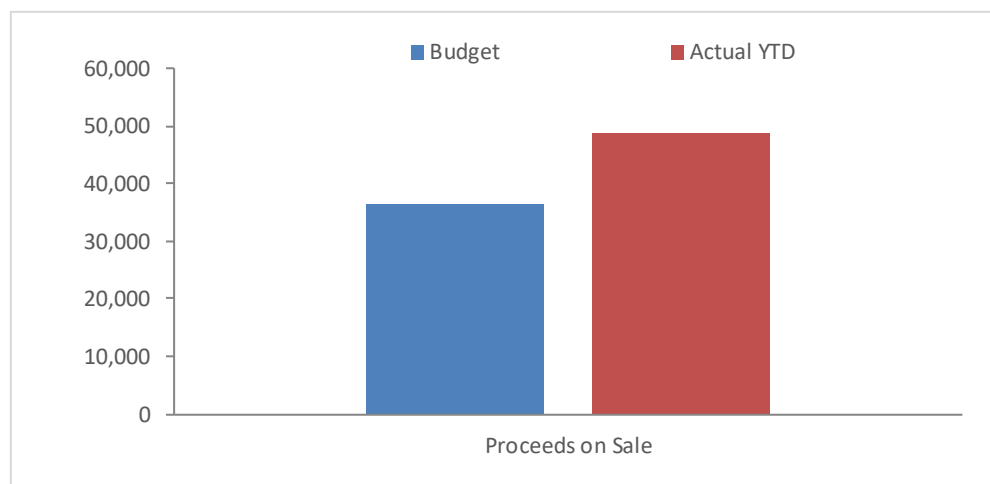
General Rates		
Budget	YTD Actual	%
\$1.12 M	\$1.13 M	101%

NOTES TO THE STATEMENT OF FINANCIAL ACTIVITY
FOR THE PERIOD ENDED 30 JUNE 2019

OPERATING ACTIVITIES
NOTE 6
DISPOSAL OF ASSETS

Asset Ref.	Asset Description	Amended Budget				YTD Actual			
		Net Book Value	Proceeds	Profit	(Loss)	Net Book Value	Proceeds	Profit	(Loss)
		\$	\$	\$	\$	\$	\$	\$	
10087	CN1 2014 Holden Colorado Dual Cab Utility (CN 1)	18,102	17,166		(936)	18,000	17,112		(888)
10062	Isuzu NPR 300 Truck (CN 2)	22,448	12,727		(9,721)	22,400	12,727		(9,673)
10078	Mazda Traytop Utility (CN1557)	8,448	6,363		(2,085)	8,400	4,545		(3,855)
10099	Toyota Corolla (CN039)	16,241	0		(16,241)	16,241	14,091		(2,150)
		65,239	36,256	0	(28,983)	65,041	48,475	0	(16,566)

KEY INFORMATION



Proceeds on Sale			
Budget		YTD Actual	%
\$36,256		\$48,475	134%

NOTES TO THE STATEMENT OF FINANCIAL ACTIVITY
FOR THE PERIOD ENDED 30 JUNE 2019

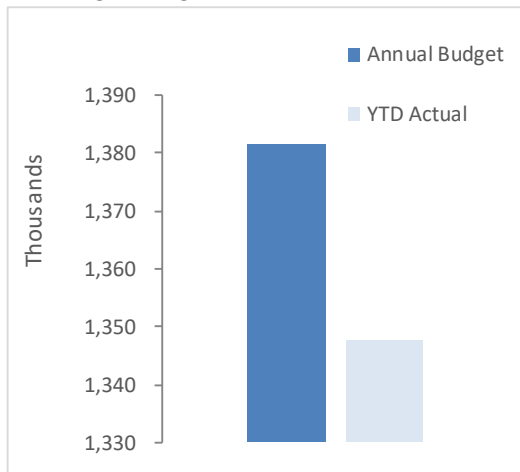
INVESTING ACTIVITIES
NOTE 7
CAPITAL ACQUISITIONS

Capital Acquisitions	Amended		YTD Actual Total	YTD Budget Variance
	Annual Budget	YTD Budget		
	\$	\$	\$	\$
Land & Buildings	391,240	391,240	262,852	128,388
Plant & Equipment	176,221	176,221	167,543	8,678
Furniture & Equipment	1,800	1,800	0	1,800
Roads	805,835	805,835	913,310	(107,475)
Recreation	0	0	0	0
Parks, Gardens, Recreation Facilities	0	0	0	0
Other Infrastructure	6,450	6,450	3,929	2,521
Capital Expenditure Totals	1,381,546	1,381,546	1,347,635	33,912
Capital Acquisitions Funded By:				
	\$	\$	\$	\$
Capital grants and contributions	534,005	534,005	527,827	(6,177)
Borrowings	160,000	160,000	160,000	0
Other (Disposals & C/Fwd)	36,256	36,256	48,475	12,219
Cash Backed Reserves				
Infrastructure Reserve	0	0	0	0
Pensioner Unit Maintenance Reserve	1,800	0	0	0
Plant Replacement Reserve	40,000	0	0	0
Contribution - operations	609,486	651,286	611,332	(39,954)
Capital Funding Total	1,381,546	1,381,546	1,347,635	(33,912)

SIGNIFICANT ACCOUNTING POLICIES

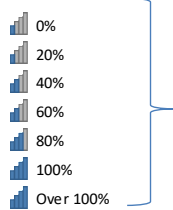
All assets are initially recognised at cost. Cost is determined as the fair value of the assets given as consideration plus costs incidental to the acquisition. For assets acquired at no cost or for nominal consideration, cost is determined as fair value at the date of acquisition. The cost of non-current assets constructed by the local government includes the cost of all materials used in the construction, direct labour on the project and an appropriate proportion of variable and fixed overhead. Certain asset classes may be revalued on a regular basis such that the carrying values are not materially different from fair value. Assets carried at fair value are to be revalued with sufficient regularity to ensure the carrying amount does not differ materially from that determined using fair value at reporting date.

KEY INFORMATION



Acquisitions	Annual Budget	YTD Actual	% Spent
	\$1.38 M	\$1.35 M	98%
Capital Grant	Annual Budget	YTD Actual	% Received
	\$.53 M	\$.53 M	99%

Capital Expenditure Total
Level of Completion Indicators



Percentage YTD Actual to Annual Budget
Expenditure over budget highlighted in red.

% of
Completion Level of completion indicator

	Acc / Job	Annual Budget	YTD Budget	YTD Actual	Variance	
Capital Expenditure						
Land						
0.95	Lot 74 Austral Street Improvements	12126	183,185	183,185	174,457	8,728
Buildings						
1.00	Toilet Block Cuby Fire Station	C158	0	0	244	(244)
1.00	Toilet Block Cuby Fire Station	10517	0	0	0	0
1.00	Mens Shed	10743	0	0	159	(159)
1.00	Cuballing Transfer Station Sealing	J601	0	0	0	0
0.61	Cuballing Transfer Station Sealing	J601A	40,916	40,916	24,868	16,048
0.82	Popanyinning Shed Floor Concrete	J601B	3,960	3,960	3,240	720
0.20	Popanyinning Tip Shed Gates	J601C	3,838	3,838	750	3,088
0.53	Waste Oil Transfer Station Cuballing Relocation	J601E	31,488	31,488	16,628	14,860
0.94	Building Renewal - Cuballing Recreation Centre	C165	4,140	4,140	3,902	238
0.00	Building Renewal - Cuballing Memorial Park	C176	49,530	49,530	0	49,530
0.04	Building Renewal - Yornaning Dam	C187	12,115	12,115	441	11,674
1.20	Lions Park Shelter	C192A	6,625	6,625	7,965	(1,339)
0.54	Cwa Hall Works	C195A	55,443	55,443	30,198	25,245
Total Land & Buildings			391,240	391,240	262,852	128,388

Plant & Equipment						
0.99	Isuzu Hino 3.5T Truck	12405	63,900	63,900	63,300	600
0.93	ESO Dual Cab 4x4 Utility	12406	43,073	43,073	40,021	3,052
1.05	KevRek 550s Crane	12407	7,300	7,300	7,700	(400)
0.92	Solar Powered Variable Message Board	12408	23,130	23,130	21,250	1,880
0.00	Directional Signage	12409	8,000	8,000	0	8,000
0.96	4x2 Tipping Utility - with Kevrek Crane	12410	30,000	30,000	28,727	1,273
1.00	Fast Fill Fire Trailer	05198	0	0	6,545	(6,545)
0.00	VHF Radio WEARN - Hand Held (x2)	05170	818	818	0	818
	Total Plant & Equipment		176,221	176,221	167,543	8,678
Furniture & Equipment						
0.00	Councillor Ipad	04265	1,800	1,800	0	1,800
	Total Furniture & Equipment		1,800	1,800	0	1,800
Infrastructure - Roads						
0.68	Wardering Road Bridge Widening	B001	40,000	40,000	27,000	13,000
1.00	RRG - Stratherne Road 17/18	R001	0	0	0	0
1.22	RRG - Stratherne Road 18/19	R001A	135,506	135,506	164,823	(29,317)
1.07	RRG - Wandering Narrogin Road 17/18	R129	165,198	165,198	176,244	(11,046)
1.17	RRG - Wandering Narrogin 18/19	R129A	274,131	274,131	321,074	(46,943)
1.00	Popanyinning West Widening R2R	R002	0	0	0	0
1.00	Popanyinning West Road Realignment R2R 16/17	R002B	0	0	0	0
1.08	Popanyinning East Road Resealing	R004C	10,080	10,080	10,869	(789)
1.11	Popanyinning West Reconstruction	R004D	172,836	172,836	191,066	(18,230)
2.75	Reeds Road Gravel Sheeting	R004F	8,084	8,084	22,234	(14,150)
	Total Road Infrastructure		805,835	805,835	913,310	(107,475)
Recreation						
1.00	Nil					
	Total Recreation		0	0	0	0
Parks, Ovals & Playgrounds						
1.00	Nil					
	Total Parks, Ovals & Playgrounds		0	0	0	0
Other Infrastructure						
1.56	Popanyinning Gravel Pit Fencing	C198	6,450	6,450	3,929	2,521
	Total Other Infrastructure		6,450	6,450	3,929	2,521
0.98	TOTAL CAPITAL EXPENDITURE		1,381,546	1,381,546	1,347,635	33,912

NOTES TO THE STATEMENT OF FINANCIAL ACTIVITY
FOR THE PERIOD ENDED 30 JUNE 2019

FINANCING ACTIVITIES
NOTE 8
BORROWINGS

Information on Borrowings	2017/18	New Loans		Principal Repayments		Principal Outstanding		Interest Repayments	
		Actual	Annual Budget	Actual	Annual Budget	Actual	Annual Budget	Actual	Annual Budget
Particulars	\$	\$	\$	\$	\$	\$	\$	\$	\$
Transport									
Loan 63 - Graders	150,655	0	0	38,704	38,704	131,518	111,951 0	6,372	5,867
Economic Services									
Loan 64 - Lot 74 Austral St	0	160,000	160,000	0	6,862	0	153,138	0	2,536
Total	150,655	160,000	160,000	38,704	45,566	131,518	265,089	6,372	8,403

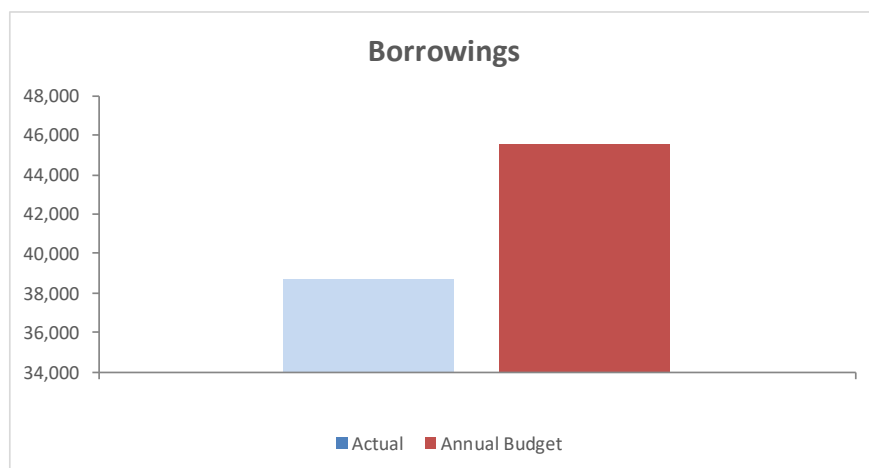
All debenture repayments were financed by general purpose revenue.

SIGNIFICANT ACCOUNTING POLICIES

All loans and borrowings are initially recognised at the fair value of the consideration received less directly attributable transaction costs. After initial recognition, interest-bearing loans and borrowings are subsequently measured at a amortised cost using the effective interest method. Fees paid on the establishment of loan facilities that are yield related are included as part of the carrying amount of the loans and borrowings.

KEY INFORMATION

All loans and borrowings are initially recognised at the fair value of the consideration received less directly attributable transaction costs. After initial recognition, interest-bearing loans and borrowings are subsequently measured at a amortised cost using the effective interest method. Fees paid on the establishment of loan facilities that are yield related are included as part of the carrying amount of the loans and borrowings.



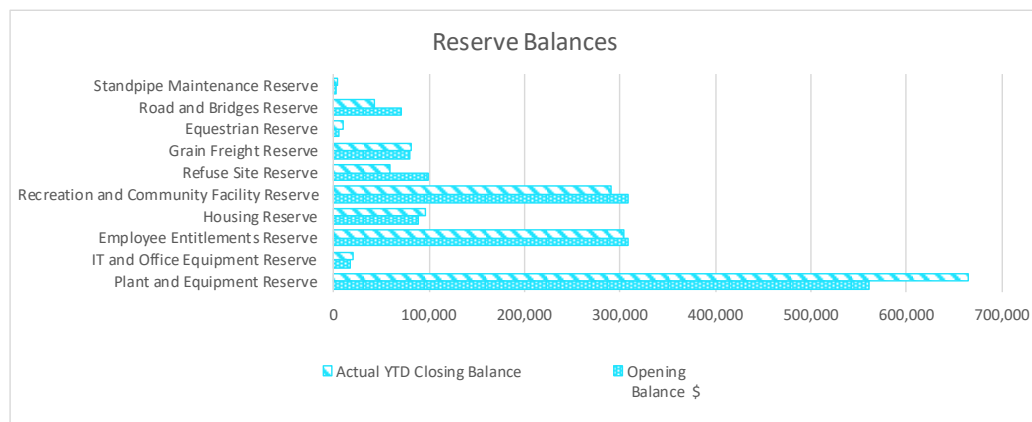
Principal Repayments	\$38,704
Interest Earned	\$6,372
Reserves Bal	\$1.57 M
Interest Expense	\$6,372
Loans Due	\$0.13 M

NOTES TO THE STATEMENT OF FINANCIAL ACTIVITY
FOR THE PERIOD ENDED 30 JUNE 2019

Cash Backed Reserve

Reserve Name	Opening Balance	Budget Interest Earned	Actual Interest Earned	Budget Transfers In (+)	Actual Transfers In (+)	Budget Transfers Out (-)	Actual Transfers Out (-)	Budget Closing Balance	Actual YTD Closing Balance
	\$	\$	\$	\$	\$	\$	\$	\$	\$
Plant and Equipment Reserve	561,189	6,547	8,096	94,909	103,005	0	0	662,645	664,195
IT and Office Equipment Reserve	17,414	203	251	5,203	5,454	(1,800)	(1,800)	21,020	21,068
Employee Entitlements Reserve	308,356	3,597	4,448	18,363	22,811	(27,730)	(27,730)	302,586	303,437
Housing Reserve	89,482	1,045	1,291	6,044	7,335	(40,000)	0	56,571	96,817
Recreation and Community Facility Reserve	308,218	3,595	4,446	8,595	13,041	(88,360)	(30,060)	232,048	291,199
Refuse Site Reserve	99,864	1,165	1,440	1,165	2,605	(43,706)	(43,706)	58,488	58,763
Grain Freight Reserve	79,829	931	1,152	931	2,083	0	0	81,691	81,912
Equestrian Reserve	5,034	59	73	5,059	5,132	0	0	10,152	10,166
Road and Bridges Reserve	71,603	835	1,033	835	1,867	(44,400)	(30,929)	28,873	42,542
Standpipe Maintenance Reserve	2,000	23	29	2,023	2,052	0	0	4,046	4,052
	1,542,990	18,000	22,259	143,127	165,386	(245,996)	(134,225)	1,458,121	1,574,151

KEY INFORMATION



NOTES TO THE STATEMENT OF FINANCIAL ACTIVITY
FOR THE PERIOD ENDED 30 JUNE 2019

NOTE 10
GRANTS AND CONTRIBUTIONS

Grants and Contributions

Description	Annual Budget	YTD Budget	YTD Actual	Variance
Operating grants, subsidies and contributions				
General Purpose Funding				
Grants Commission - General Purpose	289,730	289,730	563,235	273,505
Governance				
Great Southern Business Development Group	0	0	3,373	3,373
Insurance & Other Reimbursements	2,880	2,880	52,348	49,468
Department Primary Industries & Regional Development	0	0	30,000	30,000
Law, Order & Public Safety				
DFES - Bush Fire Brigades	30,517	30,517	45,738	15,221
Education & Welfare				
Good Things Foundation	1,000	1,000	3,500	2,500
Housing				
Rental Income	4,680	4,680	4,680	0
Community Amenities				
Cemetery	500	500	0	(500)
Recreation & Culture				
Yornaning Dam Stage 1	0	0	12,000	12,000
Kidsport	1,000	1,000	2,500	1,500
Yornaning Dam Stage 2	0	0	9,690	9,690
Transport				
Main Roads - RRG	0	0	0	0
Main Roads - Direct Grant	57,535	57,535	98,183	40,648
Grants Commission - Roads Component	179,727	179,727	338,585	158,858
Reimbursement - Damage to Bridge September 2018	0	0	9,460	9,460
Economic Services				
Youth Day	1,000	1,000	0	(1,000)
Volunteers Day	1,000	1,000	0	(1,000)
Seniors Day	500	500	0	(500)
Tourism & Area Promotion	26,300	26,300	1,000	(25,300)
Other Property & Services				
Workers Compensation	30,000	30,000	24,587	(5,413)
Operating grants, subsidies and contributions Total	626,369	626,369	1,198,879	572,510
Non-operating grants, subsidies and contributions				
Recreation & Culture				
Wardering Road Bridge Widening	12,723	12,723	0	(12,723)
Transport				
Main Roads - RRG	330,012	330,012	330,012	0
Roads to Recovery (RTR)	191,270	191,270	191,270	0
RTR - Special Bridge Grants	0	0	0	0
Law, Order & Public Safety				
DFES - Bush Fire Brigades	0	0	6,545	0
Non-operating grants, subsidies and contributions Total	534,005	534,005	527,827	(12,723)
Grand Total	1,160,374	1,160,374	1,726,707	559,788

KEY INFORMATION

Some reclassification between Operating & Capital grants, contributions & reimbursements is required

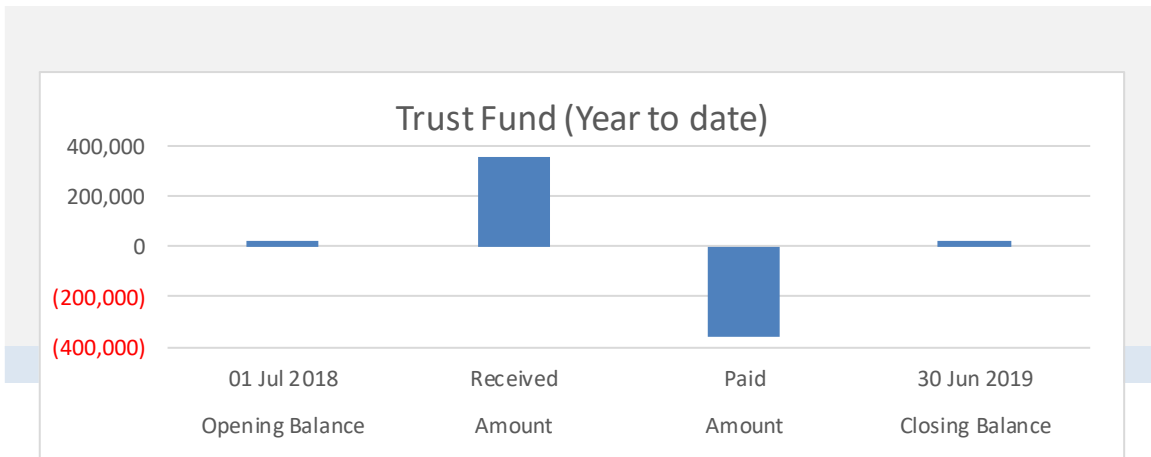
**NOTES TO THE STATEMENT OF FINANCIAL ACTIVITY
FOR THE PERIOD ENDED 30 JUNE 2019**

**NOTE 11
TRUST FUND**

Funds held at balance date over which the Shire has no control and which are not included in this statement are as follows:

Description	Opening Balance 01 Jul 2018	Amount Received	Amount Paid	Closing Balance 30 Jun 2019
	\$	\$	\$	\$
Bonds - Building	6,889	0	0	6,889
Bonds - Hall Hire	1,150	400	(400)	1,150
Badminton Club	20	0	0	20
Commodore Tennis Club	2,990	0	(100)	2,890
Cuballing Country Festival	1,099	0	0	1,099
Cuballing Cricket Club	200	0	0	200
Yornaning Dam	0	0	0	0
Cuballing Football Association	566	0	0	566
Environment and Townscape Trust Fund	6,362	0	0	6,362
Police Licensing	3,487	357,940	(360,611)	817
Swipe Cards	1,605	0	0	1,605
Reimbursements	1,698	0	0	1,698
	26,067	358,340	(361,111)	23,296

KEY INFORMATION



**NOTES TO THE STATEMENT OF FINANCIAL ACTIVITY
FOR THE PERIOD ENDED 30 JUNE 2019**

**NOTE 12
BUDGET AMENDMENTS**

Amendments to original budget since budget adoption. Surplus/(Deficit)

GL Code	Description	Council Resolution	Classification	Non Cash Adjustment	Increase in Available Cash	Decrease in Available Cash	Amended Budget Running Balance
				\$	\$	\$	\$
	Budget Adoption		Opening Surplus				0
	Permanent Changes						
	Nil						0
	Nil						0
	Nil						0
	Nil						0
				0	0	0	

ADDITIONAL INFORMATION

Note 12 to be completed as part of budget review process and/or as per Council Resolutions during the financial year

9.2 CHIEF EXECUTIVE OFFICER:

9.2.1 Closure of Unnamed Road Reserve – West Popanyinning

Applicant: N/A
File Ref. No: A250/A251/A814
Disclosure of Interest: Nil
Date: 1st July 2019
Author: Gary Sherry
Attachments: Nil

Summary

Council is to consider proposing to permanently close an unnamed road reserve in West Popanyinning.

Background

Council has received a request from three West Popanyinning land owners being Mr Kelvin Lange, Kelsie Grazing Company and Mr Nigel Lange to close an unnamed road reserve running through or near their properties.

A location map is included at Attachment 9.2.1A and site map at Attachment 9.2.1B.

Comment

The proposal is to close the northern portion of the unnamed road reserve, from Williams Road to the south boundary of Location 6286. The area of road that would be closed is shown in red on Attachment 9.2.1B. The estimated area of land is up to 3 hectares. Closing this area of road reserve still allows legal road access to location 6283 on the remaining road reserve from Popanyinning West Road.

The purpose of closing the road reserve is to allow construction of an approved structure in the road reserve associated with the nearby youth camp.

Should the closure of the road reserve be approved by the Minister for Lands, the applicants will then be able to purchase the land and amalgamate it with an existing lot before applying for approval to build a structure on the site.

Strategic Implications

The proposal to amalgamation the road reserve into adjoining private land will indirectly assist a local social group bringing people to the Shire of Cuballing for activities.

Shire of Cuballing Community Strategic Plan

SOCIAL - Our Community, Neighbourhoods, Recreation and Culture.

Goals

- A healthy community engaging in positive and rewarding lifestyles with access to recreational and leisure opportunities.

	Strategy	Outcome
1.3	Encourage and support volunteers and community groups.	Active and growing volunteer and community groups.
1.5	Provide and promote sport, recreation and leisure facilities and programs.	A variety of accessible sport and recreation opportunities and activities.

ECONOMY - Our Economy, Infrastructure, Systems and Services.

Goals

- Managing community assets in a whole of life and economically sustainable manner.
- Promoting sustainable and diverse economic development opportunities that make the Shire of Cuballing an attractive place to live, work and visit.

	Strategy	Outcome
3.4	Create and strengthen partnerships to advocate for and deliver community facilities, and services and major infrastructure.	The community has access to a range of education, health, cultural, recreational and transport opportunities to maximise their potential.
3.7	Advocate and plan for local economic development in a sustainable manner.	A growing community supported by improved job opportunities and diversity in our industries, businesses and housing.

Statutory Environment

Section 58 of the Land Administration Act (1997) applies to this matter. The process for a local government to close a road reserve is:

1. Council decides at Council meeting to consider closing a road.
2. Council advertises its intention to consider closing a road in local publication, such as the Narrogin Observer, giving a period of notice to provide submissions.
3. Council would write to advise service agencies of the road closure. This could include Water Corporation, Western Power, Alinta Gas, Telstra, the Dept. of Industry and Resources, Dampier to Bunbury Natural Gas Pipe Land Access Minister and the Department of Land. Notice would normally also be provided to adjacent or nearby local land owners.
4. Council makes a decision to close the road. This must be at least 35 days after the notice was publicised in the local newspaper. Any objections must be considered by Council.
5. Council writes to the Minister (with plans of road to be closed, copies of advice to service agencies, copy of the Council minutes, copies of any submissions, any other relevant information) requesting closure of road.

Policy Implications – Nil

Financial Implications

Amalgamation of the closed road reserve with existing freehold land is unlikely to alter the UV valuation of the combined property or therefore result in any meaningful change in Council rate revenue.

Economic Implication

If approved and implemented, the amalgamation of the right of way will assist a locally operating social group attracting visitors to the Shire of Cuballing and assist with local job creation.

Social Implication

If approved and implemented, the amalgamation of the road reserve will assist a locally operating social group to provide activities for the group members.

Environmental Considerations

There are now environmental considerations given the area is currently used for agricultural purposes.

Consultation

To date the only consultation has occurred with the neighbouring land owners requesting the closure. Council will conduct wide spread consultation in keeping with the requirements of the Land Administration Act.

Options

Council may resolve:

1. the Officer's Recommendation;
2. to advertise a smaller area of the unnamed Road Reserve for closure; or
3. to not propose to close any of the unnamed Road Reserve.

Voting Requirements – Simple Majority

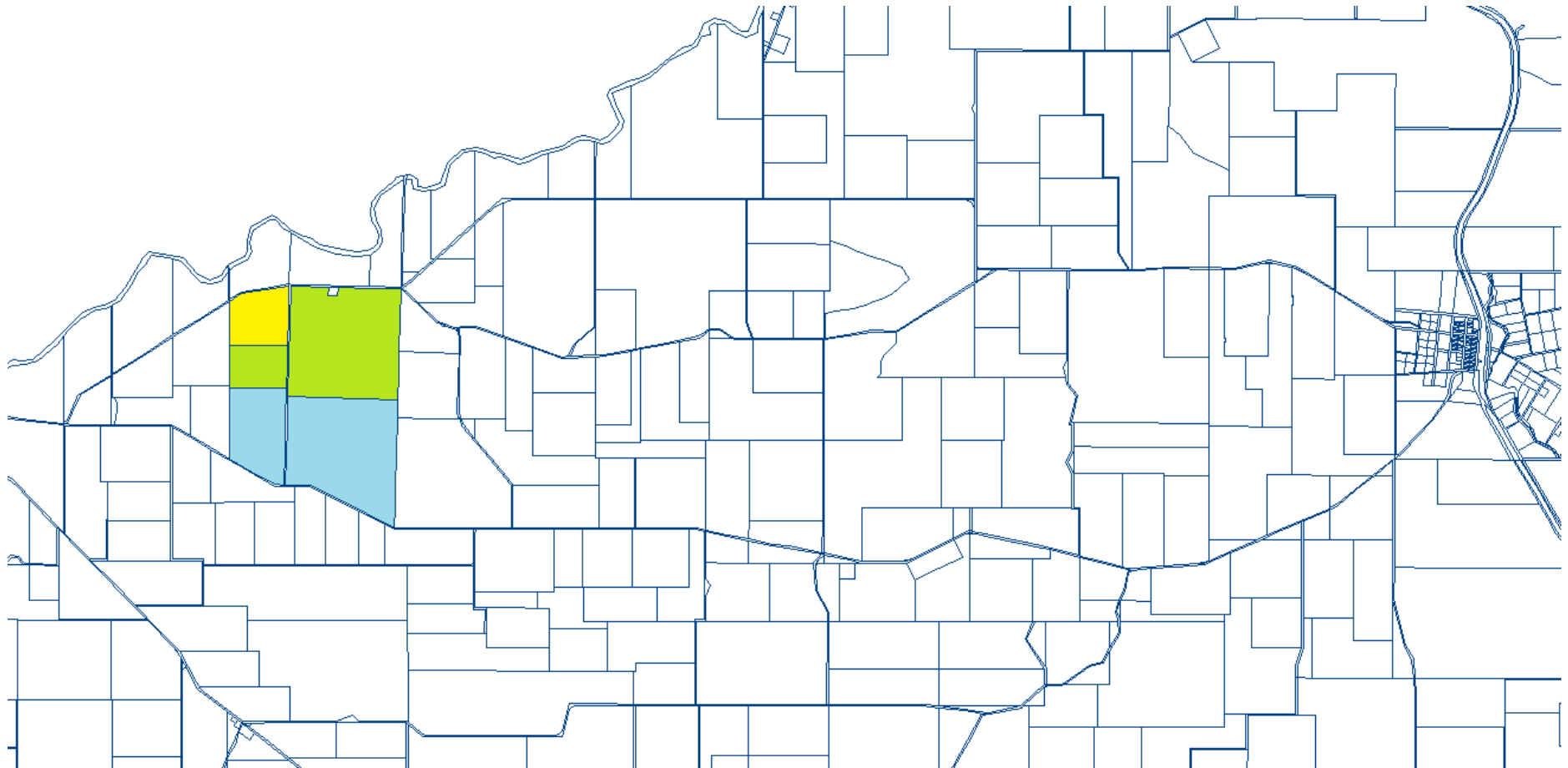
COUNCIL DECISION 2019/69:

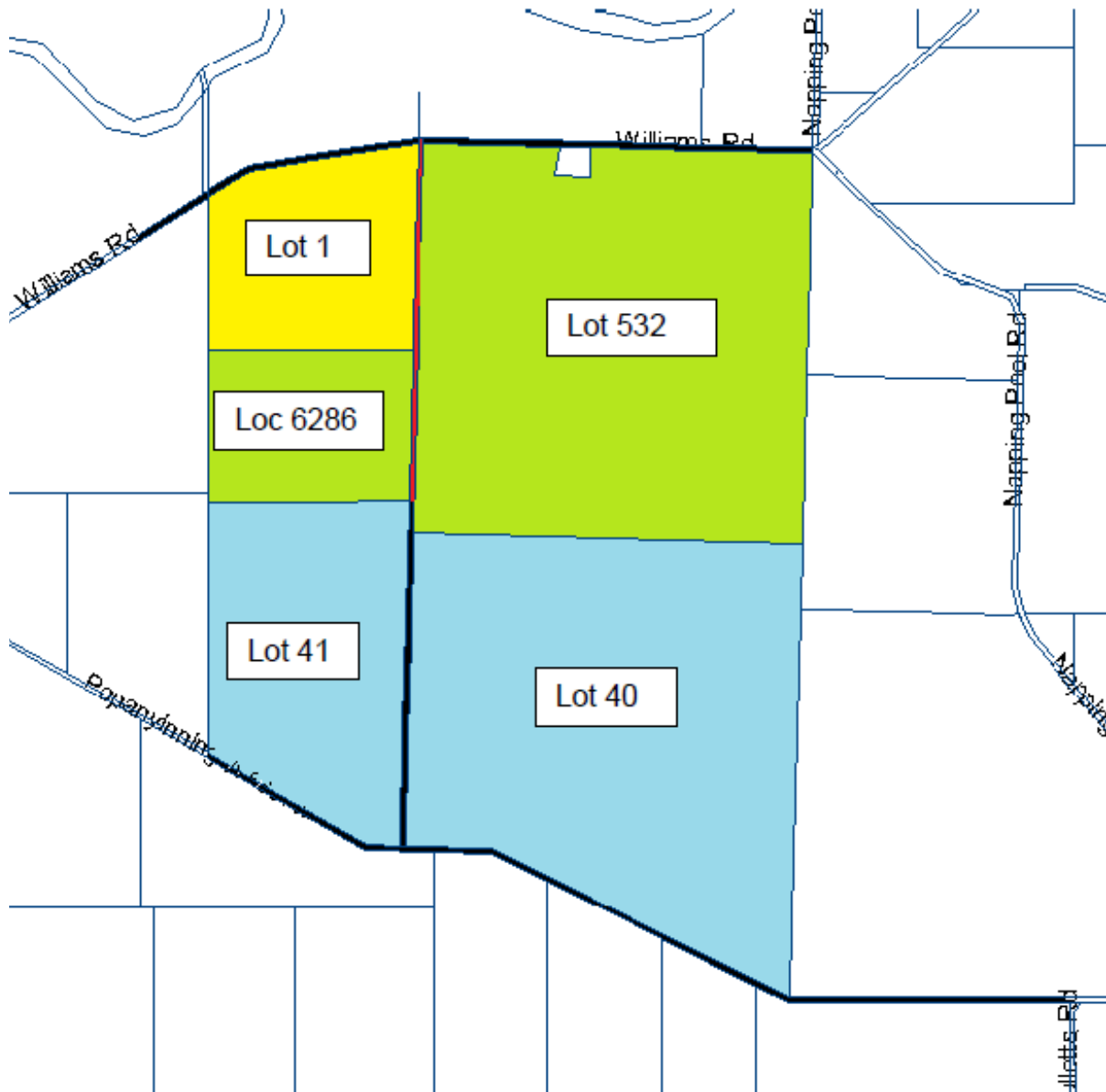
That Council consider closing the entire portion of unnamed road reserve from Williams Road to the southern boundary of Location 6286 as shown on the plan included at Attachment 9.2.1B.

Moved: Cr Newman

Seconded: Cr Haslam

Carried 6/0





9.2.2 WALGA 2019 AGM – Member Motions

Applicant: N/A
 File Ref. No: ADM104
 Disclosure of Interest: Nil
 Date: 5th July 2019
 Author: Gary Sherry
 Attachments: 9.2.2A WALGA AGM 2019 – Members Motions Extract

Summary

Council is to consider its position in relation to motions to be presented to the 2018 WALGA Annual General Meeting.

Background

Council's voting delegates to the 2019 Annual General Meeting (AGM) of WALGA are Councillors Conley and Dowling.

Comment

As part of the WALGA AGM, members are able to raise issues for debate and resolution that can change the direction of WALGA or to provide new direction about an issue.

Detail of the members motions to be debated at the 2019 Annual General Meeting of WALGA to be held at Perth Convention Centre, Perth on Wednesday 7th August 2018, are included at Attachment 9.2.2A.

Staff consideration and recommendation for a Council position for each motion is set out below.

AGENDA ITEM	RECOMMENDED SHIRE POSITION AND STAFF COMMENT
3.1 Coastal Erosion	Support The general principle of federal and state support to local government for issues, such as coastal erosion and the impacts of climate change, should be supported.
3.2 Department of Housing Leasing Residential Property to Charitable Organisations	Strongly Support The privatisation of state housing to not for profit entities reduces rate income to the local government and therefore the contribution to local services. In general the breadth of the Local Government Act providing of a rates exemption to non-profit community groups needs review. While a rates exemption for community benefit activities should remain, where the activities of non-profit community groups replaces or competes with commercial providers a rates exemption should not apply.
3.3 Motorist Taxation Revenue and Spending In WA	Support The general principle of increased road taxes being used for road funding is supported.

AGENDA ITEM	RECOMMENDED SHIRE POSITION AND STAFF COMMENT
3.4 Biosecurity (RBGs) Groups	Support Because the BAM Act is about to be reviewed, WALGA review of their position in relation to this Act, and RBGs, is appropriate.
3.5 WALGA Support For Waste To Energy Members	Support The state Waste Avoidance and Resources Recovery Strategy 2030 and targets for achieving the strategy's goals should be supported. Particularly around the issue of metropolitan waste being transported to landfills outside Perth for disposal.
3.6 Membership Development Assessment Panels of	Support Although highly unlikely, arguing for increase local government members on DAPs should be supported by local governments.
3.7 Review of The Mining Act 1978	Support Given the potential for significant impact on small rural communities, measures for employees to reside locally should be supported.
3.8 Financial Grant Assistance	Support Given the infrastructure burden on local government, access to funding certainty would through a set level of federal funding should be supported.
3.9 Third Party Appeal Rights	Strongly Not Support Introduction of third party appeal rights for decisions by the WAPC, SAT and DAPs will introduce delay and uncertainty into the planning process. third party appeal rights for decision of local governments are a logical extension of third party appeal rights for WAPC, SAT and DAP decision.

Council can take this opportunity to provide direction to Council delegates over the position of Council over matters to be considered at the AGM.

Strategic Implications

Council's 2017 Community Strategic Plan has the following goals relevant to this matter.

GOVERNANCE & ORGANISATION - Our Council, Services, Policies and Engagement.

- An independent Council that is supported by an excellent organisation.
- Governance structures that ensure accountable, transparent and ethical decision making.
- Building the organisation and managing its structure, finances and assets in a sustainable manner.
- A Council that proactively engages with all elements of its community to make decisions that reflect positively on the future of the Shire of Cuballing.

	Strategy	Outcome
4.1	Councillors provide strong and visionary leadership.	A clear direction for the future.
4.2	Maintain a clear, transparent and ethical decision making process.	Openness and transparency in Council decisions.

Statutory Environment – Nil

Policy Implications – Nil

Financial Implications

Attendance at the WALGA AGM is free.

Economic Implication – Nil

Social Implication – Nil

Environmental Considerations – Nil

Consultation – Nil

Options

Council may resolve:

1. the Officer's Recommendation; or
2. an alternative view to the Officer's Recommendation on part or all of the points of the Recommendation

Voting Requirements – Simple Majority

COUNCIL DECISION 2019/70:

That Council Delegates to the Western Australian Local Government Association Annual General Meeting to be held at Perth Convention Centre, Perth, on Wednesday 7th August 2019, be instructed and authorised to vote on the following agenda items in the following direction:

Agenda Item	Recommended Shire Position and Staff Comment
3.1 Coastal Erosion	Support
3.2 Department of Housing Leasing Residential Property to Charitable Organisations	Strongly Support
3.3 Motorist Taxation Revenue and Spending In WA	Support
3.4 Biosecurity Groups (RBGs)	Support
3.5 WALGA Members Support For Waste To Energy	Support
3.6 Membership of Development Assessment Panels	Support
3.7 Review of The Mining Act 1978	Support
3.8 Financial Assistance Grant	Support
3.9 Third Party Appeal Rights	Strongly Not Support

Moved: Cr Haslam

Seconded: Cr Dowling

Carried 6/0

3.1 COASTAL EROSION

Shire of Gingin Delegate to move:

MOTION

That WALGA advocate to the Federal and State Governments with respect to the importance of responding to the increasing challenges faced by Coastal Councils, and develop policy initiatives to include:

1. Introduction of a national funding formula to provide the resources necessary to manage and maintain the coast effectively on behalf of all Australians, including the funds needed to increase the adaptive capacity of Councils to address climate impacts.
2. Allocation of additional Financial Assistance Grants to address coastal hazards, and broadening of the range of 'disabilities' listed under Financial Assistance Grants to include factors such as the vulnerability of coastal areas and communities to coastal hazards.
3. Development of an intergovernmental agreement on the Coastal Zone that will provide a co-ordinated national approach to coastal governance through and in cooperation with Australian state, territory and local governments and clearly define the roles and responsibilities of each tier of government in relation to coastal zone management.
4. Creation of a National Coastal Policy, the basis of which is formed by the intergovernmental agreement on the Coastal Zone, that outlines the principles, objectives and actions to be taken to address the challenges of integrated coastal zone management for Australia.
5. An increase in funding for Australian climate science research programs conducted by CSIRO and other research bodies, including the restoration of funding for the National Climate Change Adaption Research Facility or establishment of a similar body, and continuing support for *CoastAdapt*. This is essential to ensure that appropriate guidance in responding to coastal hazards is accessible by Australia's coastal Councils so that coastal communities and assets are adequately prepared to address the adverse effects of climate change impacts.

IN BRIEF

- WALGA advocate for more resources to be provided to Coastal Councils to manage coastal hazards.
- Intergovernmental Agreement to develop a coordinated national approach to Coastal Issues.

MEMBER COMMENT

Many Western Australian Local Governments attended the Australian Coastal Councils Conference in NSW earlier this year. From this conference it was clear that other State Governments are working more closely with Local Governments to provide guidance, advice and funding to help manage coastal hazards, including storm erosion, shoreline recession and coastal inundation.

This conference also clearly outlined the fact that there is no coordinated Federal, State and Local Government Policy outlining clear responsibilities, which essentially leaves Councils in a very uncertain situation with respect to how to deal with the coastal issues that they face. The estimated cost of coastal hazards is unprecedented and yet there is no clear direction at the Commonwealth level as to responsibilities or action plans. In nearly all instances it is being advised/proposed that retreat is the preferred method of dealing with coastal hazards, yet the

financial cost of this option eclipses the cost of performing minor works to alleviate the issue for the short to medium term.

Without entering into a debate about sea-levels rising, we all acknowledge that the climate is changing and all coastal Councils in WA are being affected in some way or another that is directly impacting their residents and ratepayers. It should be noted that this matter will not only affect coastal Councils but other Council that will be affected by the ingress of water such as those located on coastal estuaries.

As such, it is requested that WALGA, whilst continuing to work in this space, has a strong focus on the recommendation above which will provide coastal Councils with the necessary support, tools, advice, resources and financial backing to work through these issues in a coordinated manner.

WALGA SECRETARIAT COMMENT

In 2013 the Western Australian Planning Commission (WAPC) adopted a significantly revised *State Planning Policy 2.6: State Coastal Planning Policy*. This policy was revised largely in response to a growing scientific consensus that increasing sea levels and storm intensities will cause more frequent coastal inundation, storm erosion and shoreline recession in coastal areas. A recent report published by the Climate Council emphasises these challenges.

In particular, the revised state coastal policy introduced new policy measures which require Local Governments to:

- a) Show due regard to coastal hazards when assessing new development proposals, or making or amending a new planning scheme
- b) Prepare strategies (Coastal Hazard Risk Management and Adaptation Plans) to preserve public interests in coastal areas, and
- c) Inform landholders of coastal hazard risks.

WALGA has been working with its members for a number of years to help Local Governments meet these responsibilities. Key activities include:

- Preparation of *Local Government and Coastal Land Use Planning: Discussion Paper* (2014)
- Preparation of *Disclosing Hazard Information: The Legal Issues* (2017)
- Establishment of the Local Government Coastal Hazard Risk Management and Adaptation Planning (CHRMAP) forum, which meets every three months to discuss common issues with member officers and progress key actions
- Submissions to the Department of Planning Lands and Heritage on the Draft Planned and Managed Retreat Guidelines (2017) and CHRMAP Guidelines (2019), and
- Preparation of *Local Government Coastal Hazard Planning Issues Paper* (in draft).

It is the secretariat's view that the requested advocacy activities, outlined in this motion, generally align with and are complementary to, the direction being pursued by members through the Local Government CHRMAP forum to seek additional resources and pursue collaborative approaches with other levels of government to manage coastal hazard risk.

The motion also aligns with:

1. Recommendations made by a Commonwealth Government parliamentary inquiry in 2009
2. Advocacy being pursued by the Australian Coastal Councils Alliance
3. WALGA's climate change advocacy, outlined in WALGA's *Policy Statement on Climate Change*, adopted by WALGA State Council in 2018, and
4. The State Government's intent to formulate a new climate change policy

3.2 DEPARTMENT OF HOUSING LEASING RESIDENTIAL PROPERTY TO CHARITABLE ORGANISATIONS

City of Kwinana Delegate to move:

MOTION

WALGA advocate to the Minister for Housing to:

1. Cease the policy of the Department of Housing leasing their housing assets to charitable/not for profit organisations who are then eligible for charitable Local Government rate exemptions; or
2. Provide Local Governments with a rate equivalent payment annually as compensation for the loss of rates income; or
3. Include in the lease agreements with charitable institutions that they must pay Local Government rates on behalf of the Department of Housing recognising the services Local Government provides to its tenants.

IN BRIEF

- Department of Housing policy and practice to lease housing assets, to not for profit organisations is eroding Local Governments' rate base.

MEMBER COMMENT

The Department of Housing contribute to Local Government rates and do not receive the charitable rate exemption outlined in the *Local Government Act 1995*. It should be noted however that land that is held by the Crown and used for public purposes, is not rateable in accordance with section 6.26(2)(a)(i) of the *Local Government Act 1995*.

The Department of Housing own a large residential housing portfolio in Kwinana and have been paying local government rates for the tenants to access services (such as Library, crèche services, Zone Youth Space, roads and footpaths, parks and reserves) and programs (through the Community Centres, Zone, Library, free events). The standard of services and programs that the City offer is in line with community expectations. A reduction in rate revenue, which is predominantly the revenue source that funds these services, will increase the cost burden onto the remaining ratepayers to pay for these services and programs or result in a reduced standard of service to the community.

Prior to May 2019, the Department of Housing had 13 properties that were exempt from rates due to the Department of Housing leasing these properties to charitable/not for profit organisations, which is estimated to cost the City around \$20,000 annually in lost rate revenue. At the 8 May 2019 Ordinary Council Meeting, Council approved rate exemptions for another 31 Department of Housing properties as a result of these being leased to charitable/not for profit organisations, which is estimated to result in approximately an additional \$85,000 annually in lost rate revenue.

City Officers have undertaken a preliminary review of the types of properties that the Department of Housing own and has estimated that there are 338 residential properties that could be leased to charitable/not for profit organisations. If the Department of Housing entered into an agreement with a charitable organisation to manage these 338 properties and they applied for a rate exemption, the estimated annual loss of rate revenue is \$585,000.

Overall, the potential annual loss of rates revenue from the Department of Housing continuing with this business practice could be up to \$690,000. If the City maintained the same level of service, programs and capital schedule, the shortfall from the annual loss of rates revenue would equate to a 1.85% rate increase for the remaining ratepayers. A loss of this amount would be a major risk under the City's risk assessment framework.

The properties that have been granted charitable rate exemptions are still using the services and accessing programs that are being delivered, however they are not contributing towards this through rates. Each charitable rate exemption reduces the base for rates income and therefore increases the burden on other ratepayers to fund the services provided to the community by a local government. It is recommended that WALGA advocate to the Minister for Housing the negative financial impact that this current Department of Housing policy is having on Local Governments; that exempting these residential properties from rates is increasing the burden on other ratepayers; and that users of local government services should contribute towards the cost of these, including the State Government.

The City does not receive information from the Department of Housing in regards to the plans for leasing their properties until such time that a lease is entered into. The trend over recent years is that the Department of Housing owned properties are leased to charitable and/or not-for-profit organisations without any rate equivalent payment being made for the local government's loss of rates revenue.

Every Western Australian Local Government is required to apply the provisions of the *Local Government Act 1995* regarding exempt properties, including those for charitable rates exemptions and are potentially facing the same issues with the Department of Housing as the City of Kwinana.

WALGA SECRETARIAT COMMENT

The issue of rate exemptions has been a high priority for the sector in the current Local Government Act Review.

This item from the City of Kwinana is consistent with the current advocacy positions of the Association.

The sectors current policy positions are as follows:

Rating Exemptions – Section 6.26

Position Statement: Request that a broad review be conducted into the justification and fairness of all rating exemption categories currently prescribed under Section 6.26 of the Local Government Act.

Rating Exemptions – Charitable Purposes: Section 6.26(2)(g)

Position Statement: Amend the Local Government Act to clarify that Independent Living Units should only be exempt from rates where they qualify under the Commonwealth Aged Care Act 1997; and either:

- amend the charitable organisations section of the Local Government Act 1995 to eliminate exemptions for commercial (non-charitable) business activities of charitable organisations; or
- establish a compensatory fund for Local Governments, similar to the pensioner discount provisions, if the State Government believes charitable organisations remain exempt from payment of Local Government rates.

Rating Exemptions – Rate Equivalency Payments

Position Statement: Legislation should be amended so rate equivalency payments made by LandCorp and other Government Trading Entities are made to the relevant Local Governments instead of the State Government.

Rating Restrictions – State Agreement Acts

Position Statement: Resource projects covered by State Agreement Acts should be liable for Local Government rates.

3.3 MOTORIST TAXATION REVENUE AND SPENDING IN WA

Shire of Manjimup Delegate to move

MOTION

To support the independent position of the RAC, that WALGA call on the State and Federal Government to:

1. Provide a fairer distribution of funding from revenue collected from Western Australian motorists (consistently a minimum of 50%) to remediate Western Australia's \$845m road maintenance backlog and tackle the increasing costs of congestion and road trauma, to deliver productivity and liveability outcomes; and
2. Hold an inquiry into road user pricing as part of a broader reform of motorist taxation that would remove revenue raising fees and charges, and / or hypothecate money collected for the provision of transport infrastructure and services.

IN BRIEF

- Fair distribution of funding from motorists to road maintenance, congestion and road safety is sought.
- An inquiry into road user pricing should be established.

BACKGROUND

A 2018 report by Acil Allen Consulting called "Motorist Taxation Revenue and Spending in WA" commissioned by the RAC reveals that over the past twelve years Western Australia has only received back on average 34 cents in every dollar of motoring taxation collected by successive Federal Governments.

Motoring taxation is collected by the Federal Government through:

- GST;
- Luxury Car Tax;
- Excise on petrol and diesel; and
- Passenger motor vehicles customs duty.

In 2016 the Western Australian Auditor General identified that Western Australia was facing an \$845M road infrastructure maintenance backlog and it is widely recognised that the condition of many metropolitan, regional and rural roads are not up to an appropriate standard. Partly supporting this position is that the Western Australian road fatality rate that is 33% higher than the national average, and that Infrastructure Australia is projecting that by 2031 Western Australia will have seven of the top ten most congested roads in Australia.

It is concerning that in 2021/22 the projection is that Western Australia motorists are expected to pay \$3.3b in motoring taxes however in the same year only \$562m is forecast to be returned to fund road and transport projects, a return of 17 cents in the dollar which is the lowest level since 2007/08.

WALGA SECRETARIAT COMMENT

The \$845m road maintenance backlog identified by the Western Australian Auditor General in 2016 relates only to Main Roads WA controlled roads. Additionally there is consistently a shortfall in the amount that Local Governments are able to invest in road maintenance and renewal compared that required to maintain the asset in current condition.

Twenty percent of revenue collected by the State Government from Motor Vehicle Licencing is currently provided to Local Governments through the State Road Funds to Local Government Agreement. The balance of this revenue is hypothecated to Main Roads WA. Under earlier agreements between State and Local Governments up to 27% of motor vehicle licence fee revenue has been provided to Local Governments for the road network. This difference equates to \$67 million per year. Increased Federal funding for road infrastructure would not only result in higher levels of service from State roads but also create a more favourable environment for achieving higher levels of funding for Local Government roads.

Numerous inquiries into road user pricing and broad reform of motorist taxation have been completed including:

- Productivity Commission 2007 Road and Rail Freight Infrastructure Pricing
- Henry, K et al 2009 Australia's Future Tax System
- COAG Road Reform Plan 2013
- Heavy Vehicle Charging and Investment Reform 2014
- Harper, I. et al 2015 Competition Policy Review
- Infrastructure Australia 2016, Australian Infrastructure Plan

WALGA has actively contributed to these inquiries including formal submissions endorsed by State Council (for example 65.3/2011 and 249.4/2013).

Each of these inquiries conclude that the current way of funding road infrastructure is unsustainable and inefficient. Increasingly fuel efficient vehicles, and ultimately electric or hydrogen powered vehicles are undermining the revenue base from fuel excise. However, the Federal Government firmly asserts that there is no link or hypothecation of fuel excise revenue to road funding.

The Australian Government is continuing to investigate heavy vehicle road pricing reform through the Transport and Infrastructure Council, which comprises Transport, Infrastructure and Planning Ministers from all jurisdictions, Federal Ministers and the Australian Local Government Association. The current focus is on developing nationally consistent service level standards for roads to provide an evidence base for investment decisions. Studies are also underway looking at independent price regulation and establishing a forward-looking cost base.

If roads are to become a priced utility (like power or water networks) an important consideration would be sustainable funding for low traffic volume roads, all of which are the responsibility of Local Governments. There remains an important role for all levels of government to support the provision of basic road services to ensure social mobility, economic welfare, road safety and public security. Any reforms to road investment and charging arrangements must be mindful of how best to integrate roads as an economic service with roads as a community service obligation.

3.4 BIOSECURITY GROUPS (RBGS)

Shire of Bridgetown-Greenbushes Delegate to move

MOTION

That WALGA revokes its current policy position of not supporting the establishment and operations of Recognised Biosecurity Groups (RBGs) and that the decision on whether to support RBGs is to rest with individual Local Governments.

IN BRIEF

- Current WALGA policy position is that local government isn't supportive of Recognised Biosecurity Groups (RBGs).
- Since development of this policy position 16 RBGs have been established in Western Australia, covering land within 61 separate local governments.
- Individual local governments can be discouraged from trying to work with the RBG in its area due to the current sector policy provision.
- It is timely to review the current policy position.

MEMBER COMMENT

A component of WALGA's current policy position on 'biosecurity' is that:

Local Government are not supportive of Recognised Biosecurity Groups (RBGs).

With the establishment of the Biosecurity and Agriculture Management Regulations in 2013 the State Government communicated a new policy setting, being a community coordinated approach to managing biosecurity. In Western Australia Recognised Biosecurity Groups (RBGs) were introduced as the key mechanism to deliver a community coordinated approach, and to manage widespread and established pests in WA.

The Shire of Bridgetown-Greenbushes recognises that when RBGs were initially being established in Western Australia the sector's preference was that the State Government maintains responsibility for the management of pests including providing assistance to land managers and establishment of a biosecurity network. However with the significant establishment of RBGs since 2013 the Shire of Bridgetown-Greenbushes believes it is timely for WALGA to review its current policy position.

Currently there are 16 RBGs established in Western Australia with more being considered for establishment. The 16 current RBGs have a footprint across 61 local governments in Western Australia. As the RBGs are established it is therefore appropriate and at times necessary for the affected local governments to work with the RBG to ensure that the services provided by the RBG are coordinated and compatible with services, works, etc. that are provided by the local government. This working environment and partnership can be compromised by the existence of a sector-wide policy provision that states that Local Government isn't supportive of the existence of the RBG.

With 16 RBGs established and more likely to come it is unlikely that legislation is going to be amended to discontinue this approach to biosecurity management.

The Shire of Bridgetown-Greenbushes proposes that WALGA amend its current policy position by removing the specific part that states that the sector is not supportive of RBGs. Instead the decision on whether to support a RBG should rest with individual Local Governments.

The Blackwood Biosecurity Group (BBG) operates within the boundaries of the Shire of Bridgetown-Greenbushes. The Shire has chosen to recognise and respect the work being done by the BBG noting that the establishment of the BBG wasn't a Shire initiative.

The choice on whether to support the activities of the BBG was a decision that solely rested with the Shire of Bridgetown-Greenbushes. However this decision appears to have left the Shire open to criticism within the sector. In recent times, at various meetings where the subject of RBGs has been on the agenda, including those with WALGA representatives in attendance, there was a view expressed by some that by supporting the BBG the Shire of Bridgetown-Greenbushes is acting in contradiction of a sector policy provision, is therefore weakening the sector's position and could be seen to be encouraging the extension of RBGs or the establishment of more RBGs in Western Australia.

The Shire of Bridgetown-Greenbushes respects the rights of individual Local Governments to oppose the establishment of, or continuation of a RBG within their areas.

The WALGA policy position on biosecurity groups was determined before the growth in the number of RBGs in Western Australia and therefore it is timely to review that position. All other components of the WALGA policy position on 'biosecurity' can be retained.

SECRETARIAT COMMENT

Correspondence received in May 2019 from the Minister for Agriculture has indicated that the review of the Biosecurity and Agriculture Management Act (2007) will occur in the second quarter of 2020.

It is envisaged that the current Policy Position will be reviewed in response to any proposed changes to the Act. The policy review will include the provision of a discussion paper on any potential changes to the Act, and a series of workshops for members across the State in order for members, the WALGA zones, and ultimately State Council, to make their respective determinations.

That said, the change proposed by the Shire of Bridgetown-Greenbushes asserts the primacy of each member to make its own decisions, in accordance with its community's desires and expectations.

3.5 WALGA MEMBERS SUPPORT FOR WASTE TO ENERGY

Shire of Dardanup Delegate to move:

MOTION

That WALGA continue to support Western Australia's Waste Avoidance and Resource Recovery Strategy 2030 and seek firm commitments from the State Government about how the waste avoidance, resource recovery and diversion from landfill targets will be achieved, including local options for reprocessing, recycling and waste to energy.

In particular these commitments should clearly indicate how the State Government will cease the proliferation of landfills in the non-metropolitan areas which are predominantly taking metropolitan waste or waste generated elsewhere in the state including mining and construction camps. These commitments should encourage alternative options and outline what incentives the Government will put in place to reduce, and eventually eliminate, our reliance on landfill.

IN BRIEF

- Seeking support for the Waste Strategy: Western Australia’s Waste Avoidance and Resource Recovery Strategy 2030 from WALGA Members.
- To seek firm commitments from the State Government as to how it will be achieved, including alternative options and incentives to reduce and eventually eliminate reliance on landfill.

MEMBER COMMENT

- Currently the Strategy sets Targets for these outcomes but does not include a firm plan of how the State Government is going to actually implement and achieve these Targets. The Waste Avoidance and Resource Recovery Strategy Action Plan 2030 (**Attachment 2**) also does not provide clarity or concrete actions or incentives to address these targets.
- Building on and updating the first Western Australian Waste Strategy: Creating the Right Environment published in 2012, earlier this year (2019) the State Government released the West Australia’s Waste Strategy (Waste Avoidance and Resource Recovery Strategy 2030). Previous State Government Targets have included goals of towards zero waste to landfill by 2020. This may no longer be achievable, however there has been positive trends in waste figures as included in Table 1 on page 9 of the Waste Strategy:

Table 1: Changes in waste generation and landfill in Western Australia, 2010–11 and 2014–15 (Hyder, 2013 & ASK Waste Management, 2017)

	2010–11	2014–15	Percentage change
Generation – total	6.53 million tonnes	6.23 million tonnes	↓5%
Generation – per capita	2,764 kilograms	2,437 kilograms	↓12%
Waste to landfill	4.49 million tonnes	3.61 million tonnes	↓20%
Resource recovery	2.04 million tonnes	2.62 million tonnes	↑28%

- Increases in FOGO and other recycling efforts have improved resource recovery significantly up 28%, whilst per capita generation is down 12%. The knock on effect is that there was a fifth (20%) less waste going to landfill in 2014/15 than in 2010/11. However, there have been questions raised regarding the accuracy of this data and the Department of Water and Environmental Regulation are going to require mandatory reporting by Local Government and industry to address this issue. Even given questions about the data, there is still more than 3.6 million tonnes of waste going to landfill every year.
- To reduce this the Waste Strategy 2030 sets out the following targets:

VISION	Western Australia will become a sustainable, low-waste, circular economy in which human health and the environment are protected from the impacts of waste.		
OBJECTIVES	Avoid Western Australians generate less waste.	Recover Western Australians recover more value and resources from waste.	Protect Western Australians protect the environment by managing waste responsibly.
TARGETS	<ul style="list-style-type: none"> ○ 2025 – 10% reduction in waste generation per capita ○ 2030 – 20% reduction in waste generation per capita 	<ul style="list-style-type: none"> ○ 2025 – Increase material recovery to 70% ○ 2030 – Increase material recovery to 75% ○ From 2020 – Recover energy only from residual waste 	<ul style="list-style-type: none"> ○ 2030 – No more than 15% of waste generated in Perth and Peel regions is landfilled. ○ 2030 – All waste is managed and/or disposed to better practice facilities

Source: Waste Avoidance and Resource Recovery Strategy 2030 page 6

- If these targets are achieved it would result in the following:
 - Total waste generated in 2030 reduced by 20% from 2014/15 figures to 4.98 million tonnes per annum.
 - Only 15% of total waste generated is landfilled (acknowledging that the target is only set for Perth and Peel), the total waste to landfill across the state will be 0.75 million tonnes.
 - Resource recovery is increased to 75%, resulting in 3.74 million tonnes being recovered.
 - That leaves 0.5 million tonnes potentially available for Waste to Energy – which the Strategy notes should only be generated from 'residual waste'. The alternative is that waste to landfill will increase to 1.25million tonnes per annum.
- Whilst the targets are clear, the plan about how this will be implemented is yet to be developed and Local Government and industry will need long term certainty to invest to achieve these targets. The Shire of Dardanup is therefore asking WALGA members to support WALGA to advocate to the State Government for more specific and firm commitments to divert waste from landfill through local options for reprocessing, recycling and waste to energy.
- In this regard, the Waste Authority recognises the benefits in siting waste infrastructure close to the source of waste generation. Benefits include reduced transport impacts from the movement of waste, such as greenhouse impacts, traffic congestion and community amenity (Waste Authority's Waste to Energy Position Statement, 2013 - Attachment 3). It is therefore important that local options for reprocessing, recycling and waste to energy are considered an essential component in achieving the Waste Strategy's targets. Not taking action and continuing with the status quo will mean waste is transported hundreds or even thousands of kilometres to be disposed of in the regions, rather than being dealt with at source. By considering smaller scale local options it would provide opportunities for reduction at source and also assist communities in the regions to reduce their waste to landfill.
- Considering the above, without Waste to Energy (WtE) and significant improvements in resource recovery, there would still be 25% or 1.25million tonnes state-wide of waste being sent to landfill. According to a 2013 discussion paper (**Attachment 4**) prepared for WALGA by the Municipal Waste Advisory Council (MWAC), a standing committee of the Association with delegated authority to represent the Association in all matters relating to solid waste management, WtE could reduce the weight of waste by 70-80% and the volume of waste by 90%.

- The Waste Authority considers best practice WtE processes to be a preferable option to landfill for the management of residual waste but not at the expense of reasonable efforts to avoid, reuse, reprocess or recycle waste. WtE has the potential to divert substantial volumes of waste from landfill (and thereby support the delivery of Waste Strategy targets) and produce a beneficial product (Waste Authority's Waste to Energy position Statement, 2013).
- To address this it is important that options for reduction in the amount of waste going to landfill also consider smaller waste to energy plants that could be located within regional areas to reduce reliance on landfill. Initial investigations indicate that current available technologies could provide opportunities for smaller plants to be established that would use about 500kg of Municipal Solid Waste per hour or about 4,400 tonnes per annum. Such facilities could be located across regional areas and reduce waste to landfill but also provide for energy generation.
- It is recommended that the alternative options outlined in this item be incorporated into the Waste Strategy's Action Plan 2030 with specific incentives put in place by the Government to ensure we reduce, and eventually eliminate, our reliance on landfill.

SECRETARIAT COMMENT

The Shire of Dardanup should be commended for their initiative and identification of key issues such as the need to control the development of new landfills, to support the Strategy Targets, and to develop local solutions to divert material from landfill for material and energy recovery.

3.6 MEMBERSHIP OF DEVELOPMENT ASSESSMENT PANELS

Shire of Mundaring Delegate to move:

MOTION

That WALGA investigate increasing Local Government membership in Development Assessment Panels

IN BRIEF

- DAP includes 3 experts and 2 elected members, which is considered by DoPLH as a balanced decision-making framework;
- There is a need to strengthen transparency and increase public respect for the DAP process;
- It is proposed that WALGA advocate for increasing local government membership on DAP.

MEMBER COMMENT

At its meeting of 3 March 2018, the Shire of Mundaring Council resolved to:

“Advise WALGA that it recommends WALGA investigate increasing local government membership in Development Assessment Panels, rather than advocate for the introduction of Third Party Appeal Rights.”

The Shire will be reconsidering its position in relation to Third Party Appeal Rights at its meeting on the 11 June 2019; its position on seeking WALGA investigate increasing local members on DAP however remains unchanged.

The Department for Planning's website states:

As a key component of planning reform in Western Australia, Development Assessment Panels (DAPs) are intended to enhance planning expertise in decision making by improving the balance between technical advice and local knowledge.

Development Assessment Panels (*DAPs*) comprise three technical experts in planning (one of whom chairs the meeting) and two elected members from the local government in which the DAP applies. This is not a balance and there could be various membership options that WALGA could explore, with some likely to be more palatable to the State than others.

For example, an equal number of local elected members and planning professionals on a DAP would demonstrate respect for the expertise of local members in applying planning regulations to a proposed development. It would demonstrate that local elected members have views of equal importance to those of the other Panel members.

Equal numbers of members could result in a tied vote with the Chairperson having a deciding vote. That would not diminish the importance of a balanced number of local representatives and planning experts participating in the decision making process.

DAPs are public meetings. Community members attend to take the opportunity to briefly address the Panel and to listen to the reasons why the decision is made.

Appointing additional elected member/s to DAPs means community members would have local experts and three planning experts explain how the proposed development would impact on a local area and what conditions, if any, are justifiably imposed. This would be educative for the community, strengthen transparency and increase public respect for the DAP process.

SECRETARIAT COMMENT

The Minister for Planning initiated several amendments to Development Assessment Panels (DAPs) to improve their efficiency and operation. The majority of the changes were "primarily administrative to ensure the system remains flexible and responsive, while more clearly communicating DAP decisions to the public" and did not include changes to DAP membership.

A previous 2016 AGM resolution was for WALGA to advocate for consideration of a series of reforms, in the event that DAPs remain in place, to ensure greater accountability, transparency and procedural fairness for ratepayers through the Panel's assessment and decision making processes. One of the reforms specifically sought a change that would require equal membership on the DAP between Local Government and Appointed Specialist members with an independent chair approved by both State and Local Governments.

At the same 2016 AGM, WALGA was also requested to advocate for an independent review of the decision making within the WA planning system, looking at the roles and responsibilities of State and Local Government and other decision making agencies, Development Assessment Panels and the State Administrative Tribunal appeal process

In December 2016, two reports were presented to WALGA's State Council, one on the review of the entire planning system (Resolution 108.6/2016), followed by one on the possible improvements to the DAPs system (Resolution 109.6/2016). The report on the review of Decision Making within the WA Planning System also resolved to undertake research on third party appeals around Australia and further consult with members regarding its current policy position. The Association prepared a discussion paper which provided background on the development of WALGA's position and a review of the arguments both for and against third party appeals which was then circulated to the Local Government sector for comment and feedback during 2017.

At the May 2018 WALGA State Council meeting, it was resolved to amend the policy position to support the introduction of Third Party Appeal Rights for decisions made by Development Assessment Panels (DAPs) (Resolution 37.2/2018). The following resolutions were made: -

1. Note the results of the additional consultation with members on the possible introduction of Third Party Appeal Rights into the Planning System;
2. Based on the feedback received, amend its current policy position to support the introduction of Third Party Appeal Rights for decisions made by Development Assessment Panels;
3. Provide the State Government with the outcomes of this consultation and advocate for the introduction of Third Party Appeal Rights for decisions made by Development Assessment Panels as part of the upcoming Independent Planning Reform process; and
4. Further consult with members to provide more clarity on the exact details of the criteria that would need to be established, before any system of Third Party Appeals for decisions made by Development Assessment Panels is implemented by the State Government.

At its May 2019 meeting (Resolution 44.4/2019), WALGA's State Council considered a 'Preferred Model' and resolved that WALGA:

1. Continues to advocate for the State Government to introduce Third Party Appeal Rights for decisions made by Development Assessment Panels, and
2. Endorses the 'Preferred Model' as presented in the May 2019 Agenda, as the Third Party Appeals process for decisions made by Development Assessment Panels and in future give consideration to broadening Third Party Appeal Rights to other parties relating to Development Assessment Panel decisions.

The Shire of Mundaring proposal to have equal representation may achieve an actual balance between technical advice and local knowledge, as espoused as the objective of the DAP framework. This would be a beneficial improvement to the DAP system, particularly in the event that the State is unwilling to pursue any introduction of Third Party Appeal Rights to DAP decisions. The Minister for Planning has advised that Third Party Appeal rights would not be considered by the Government as it would add unnecessary complexity and red tape to the planning framework, contrary to the intent of the current planning reform process.

3.7 REVIEW OF THE MINING ACT 1978

Shire of Dundas Delegate to move

MOTION

That:

1. **WALGA requests that the Hon. Bill Johnston, Minister for Mines and Petroleum, undertakes a review of the outdated *Mining Act 1978* and that the revision address FIFO and DIDO, and its impact on local communities; and**
2. **The Mining application process includes a mandatory MOU with the Local Government which would be overseen by the Auditor General to ensure fairness to the Community by having the mining company contribute to local infrastructures as a Legacy project.**

IN BRIEF

- FIFO and DIDO to be limited in a reviewed Mining Act, similar to the Stronger Resource Communities Act in Qld
<https://www.legislation.qld.gov.au/view/whole/pdf/inforce/current/act-2017-028>

- That an MOU with Councils is addressed as a compulsory part of the mining application process
- That the MOU forms part of the Audit process of the relevant Local Government

MEMBER COMMENT

As a Local Government we have felt and seen the impact of mine closures and factors out of our control and how this can devastate a small community, This has significant flow on effects from lack of volunteers to support fighting bush fires in our 95,000 square kilometres of currently unmanaged, UCL land, lack of volunteers to support St Johns Ambulance services, to reducing the capacity of our school through a steady decline in numbers. Businesses have closed, as have Government Departments as the population declines.

We are not advocating a total elimination of FIFO and DIDO as this would be an unrealistic approach.

We seek the Minister's support as a matter of urgency to make our small communities sustainable.

SECRETARIAT COMMENT

The Association provided an interim submission to the Education and Health Standing Committee Inquiry into mental health impacts of FIFO work in October 2014. This inquiry was in response to the suicides of nine FIFO lives in the Pilbara region of WA.

The submission reinforced support for the implementation of the key recommendations of the 2013 House of Representatives Standing Committee Senate Inquiry report, *Cancer of the bush or salvation for our cities*. That Inquiry recommended research to be undertaken by the Commonwealth Government to determine the socio economic impact of FIFO work practices, accurate measurement of the impact of FIFO on existing on infrastructure and services, and strategies to address current inequities in infrastructure and sustainability of regional medical services health service delivery.

3.8 FINANCIAL ASSISTANCE GRANT

Shire of Dundas Delegate to move

MOTION

That WALGA requests the Hon. Minister of Local Government and Communities David Templeman to assist all Local Governments to Lobby the Federal Government to retain the Financial Assistance Grant at one percent of the of Commonwealth Taxation Revenue.

IN BRIEF

- Acknowledges the importance of federal funding through the Financial Assistance Grants program for the continued delivery of council services and infrastructure;
- Expresses its concern about the decline in the value of Financial Assistance Grants funding at the national level from an amount equal to around 1% of Commonwealth Taxation Revenue in 1996 to a current figure of around 0.55%.; and
- Calls on all political parties contesting the 2019 Federal Election and their local candidates to support the Australian Local Government Association's call to restore the national value of Financial Assistance Grants funding to an amount equal to at least 1

% of Commonwealth Taxation revenue and therefore to provide a Fairer Share of Federal funding for our local communities.

MEMBER COMMENT

The Shire of Dundas feels the current funding arrangements for Local Government are no longer fit for purpose.

The roles and responsibilities of Local Government has grown significantly. The main funding available from the Australian Government (the Financial Assistance Grants) has consistently declined from a level equal to 1% of Commonwealth Taxation Revenue (CTR) in 1996 to just 0.55% of CTR today.

The Australian Government collects approximately 82% of Australia's tax revenue and is responsible for just one tenth of Australia's public infrastructure assets.

Local councils raise 3.6% of taxes and are responsible for 33% of public infrastructure, including 75% of Australia's roads.

3.6% of the tax take is not adequate funding to unlock the potential of our communities. The decline in the Financial Assistance Grants funding has left local councils worse off struggling to meet increasing demand on local infrastructure and services and impacting their ability to build and maintain essential infrastructure to the higher standard required today.

The result is increased pressure on rates and council budgets, making it harder to maintain community services and infrastructure.

There is a current infrastructure backlog of \$30+billion dollars. The requirement to upgrade and renew infrastructure built during the 'baby boom' and rapid growth periods in the 60s and 70s is becoming a major problem. New infrastructure is also required to meet the needs of the growing population and to meet productivity and safety requirements.

There are also increasing community expectations related to the type and standards of services available to local communities. This is placing pressure on local governments particularly when they are required to provide services previously provided by the other spheres of government. This is particularly the case in thin markets such as rural and regional areas where, if federal or state governments withdraw services, local government must step in or no one will, as we have seen in recent years.

SECRETARIAT COMMENT

WALGA supports the need for a review of the Financial Assistance Grants (FAGs) system, from the perspective of growing the overall size of the pool.

WALGA has consistently supported advocacy, through ALGA and other channels, for increases in funding from the Commonwealth Government to Local Government through Financial Assistance Grants. WALGA continues to work with ALGA to advocate to increase FAGS funding to 1% of taxation revenue.

ALGA's number one priority in their Federal Election advocacy strategy was to restore Financial Assistance Grant funding to one percent of Commonwealth taxation revenue. This remains an ongoing area of advocacy for ALGA.

3.9 THIRD PARTY APPEAL RIGHTS

City of Bayswater Delegate to move:

MOTION

1. That there be an amendment to the Third Party Appeals Process Preferred Model, being that third parties in addition to Local Governments are able to make an appeal.
2. That there be an amendment to the Third Party Appeals Process Preferred Model, being that third parties are able to appeal decisions made by the Western Australian Planning Commission and the State Administrative Tribunal, in addition to Development Assessment Panels.

IN BRIEF

- Further amendments proposed to the Preferred Model for Third Party Appeals Process

MEMBER COMMENT

The Council has taken a particularly strong stand on this important issue and it is requested that this matter be given further consideration.

SECRETARIAT COMMENT

At its May 2019 meeting, WALGA's State Council considered a 'Preferred Model' and resolved (Resolution 44.4/2019) that WALGA:

1. Continues to advocate for the State Government to introduce Third Party Appeal Rights for decisions made by Development Assessment Panels, and
2. Endorses the 'Preferred Model' as presented in the May 2019 Agenda, as the Third Party Appeals process for decisions made by Development Assessment Panels and in future give consideration to broadening Third Party Appeal Rights to other parties relating to Development Assessment Panel decisions.

The above resolution was sent to the Minister for Transport: Planning with a copy of the proposed model.

The May 2019 Agenda item sought to finalise a 'Preferred Model' for appeals on Development Assessment Panel decisions. WALGA's State Council considered several alternative WALGA Zone resolutions, as several Zones proposed alternative 'Preferred Models' for decisions made by DAPs, preferred types of Third Party Appeals and one Zone indicated its opposition to any Third Party Appeals model being introduced, as follows: -

SOUTH METROPOLITAN ZONE

That the Position Statement be referred back to WALGA officers to provide an evidence case to support the need for change, the expected benefits, and an analysis of the implications of change in terms of cost, resource and timeframes by utilising the experience of other States where third party appeals exist and applying that to the system proposed. WALGA Annual General Meeting 2019 36

GREAT SOUTHERN COUNTRY ZONE

That the Zone opposes Third Party Appeals in relation to Item 5.2 in the May 2019 WALGA State Council Agenda.

EAST METROPOLITAN ZONE

That there be an amendment to the Preferred Model, being that third parties are able to appeal decisions made by the Western Australian Planning Commission and the State Administrative Tribunal, in addition to Development Assessment Panels.

CENTRAL METROPOLITAN ZONE

That WALGA:

1. Continues to advocate for the State Government to introduce Third Party Appeal Rights for decisions made by Development Assessment Panels; and
2. Endorses the original December 2018 'Preferred Model' as the third party appeals process for decisions made by the Development Assessment Panels with the following amendments:
 - a. DOT POINT 1 "which could possibly be expanded later if it proves to be beneficial" to be removed
 - b. DOT POINT 4 to be replaced with "Other affected parties would be able to appeal a DAP decision"

Based on the formal resolutions received and members discussions at Zone meetings, there were a range of options available for State Council to consider at its meeting in May: -

1. Not adopt a Preferred Model until more information on cost and resource implications is provided;
2. Adopt the Preferred Model as presented in the May 2019 Agenda;
3. Adopt the Preferred Model as presented in the May 2019 Agenda, with the amendments suggested by the East Metropolitan Zone, ie ability to appeal decisions made by the Western Australian Planning Commission and the State Administrative Tribunal, in addition to Development Assessment Panels;
4. Adopt the Preferred Model as circulated to members in December 2018;
5. Adopt the Preferred Model as circulated to members in December 2018, with the amendments suggested by the Central Metropolitan Zone;
6. Adopt the Preferred Model with different amendments (any amendments discussed by State Council);
7. Not adopt any Preferred Model but still advocate for Third Party Appeal Rights for DAPs decisions
8. Adopt a different Third Party Appeal model (ie wider than just for DAPs);
9. Consult the sector again on what model of Third Party Appeal rights is considered acceptable given the wide range of views;
10. Return to the pre-May 2018 position, where any Third Party Appeal rights are not supported

The preferred approach by State Council was to adopt the Preferred Model as presented in the May 2019 Agenda, as it would provide the starting point for discussion with the State Government about the introduction of Third Party Appeals for Development Assessment Panel decisions.

WALGA provided this position to the Minister for Transport; Planning and the Minister's response was as follows:

I note WALGA's State Council endorsed Preferred Model on this matter, however I maintain concerns regarding the unnecessary complexity and red tape third party appeal rights would add to the planning system, which is contrary to the objectives of the Government's commitment to planning reform.

The Department of Planning, Lands and Heritage received 254 submissions in response to the Green Paper, including many which confirmed the issues and views identified in the Green Paper regarding the current DAP system.

An Action Plan for planning reform which contains a program of initiatives to address the concerns identified by the Green Paper and submissions is currently being finalised by the Department for consideration by Government.

I will make announcements regarding the content of the Action Plan and reform initiatives in the near future.

9.2.4 Council Meeting Schedule 2019 – Special Meeting to Consider 2019/20 Budget

Applicant: N/A
File Ref. No: ADM239
Disclosure of Interest: Nil
Date: 9th July 2019
Author: Gary Sherry
Attachments: Nil

Summary

Council is to consider dates, locations and starting time for a Special Council Meeting to consider Council's 2019/20 Budget.

Background

It is a legislative requirement for the public in general to be advised in advance of all meeting dates, place and starting times to facilitate attendance or participation in Council Meetings. Unforeseen circumstances may dictate a change to this schedule and local advertising will inform Electors accordingly.

Finalisation of Council's budget allows staff to commence the process of imposing annual Council's rates and charges and to commence expenditure projects.

Comment

Council set their 2019 Meeting Schedule at the December 2018 Ordinary Meeting. At this time it was anticipated that Council would consider adopting their 2019/20 Budget as part of the July 2019 Ordinary Meeting.

While the preparation for the 2019/20 Budget is well advanced, it is will not be completed for release with July 2019 Meeting agenda. This arises largely because of the early date of the July 2019 Ordinary Council Meeting on Wednesday 17th July 2019. The impact of this short time period has been exacerbated by the Deputy CEO needing to attend an important financial workshop in Perth on 11th and 12th of July.

It is not uncommon for local governments to delay their meetings to the 4th week of the month to assist in budget preparation. While this date cannot now be changed, holding a Special Meeting in the 4th week of July to consider the budget can be considered.

Staff could have the 2019 Budget prepared in the statutory format to be presented as a late agenda item at the July 2019 Meeting. However allowing considerably less preparation for consideration by Councillors of such a complex matter is not best practice.

The Officer's Recommendation is to hold a Special Council Meeting to consider Council's 2019/20 Budget at 4pm on Wednesday 24th July 2019, however a time and date more suitable to Councillors could be met by Council staff.

Strategic Implications – Nil

Statutory Environment

Local Government (Administration) Regulations 1996

12. Public notice of council or committee meetings — s. 5.25(1)(g)

- (1) At least once each year a local government is to give local public notice of the dates on which and the time and place at which —
- (a) the ordinary council meetings; and

- (b) the committee meetings that are required under the Act to be open to members of the public or that are proposed to be open to members of the public, are to be held in the next 12 months.
- (2) A local government is to give local public notice of any change to the date, time or place of a meeting referred to in subregulation (1).
- (3) Subject to subregulation (4), if a special meeting of a council is to be open to members of the public then the local government is to give local public notice of the date, time, place and purpose of the special meeting.
- (4) If a special meeting of a council is to be open to members of the public but, in the CEO's opinion, it is not practicable to give local public notice of the matters referred to in subregulation (3), then the local government is to give public notice of the date, time, place and purpose of the special meeting in the manner and to the extent that, in the CEO's opinion, is practicable.

Policy Implications – Nil

Financial Implications

Local advertising in the Narrogin Observer will occur a relatively small charge that can be met with Council's budget allocation.

Should Council choose to consider Council's 2019/20 Budget at their Ordinary Meeting to be held on Wednesday 21st August 2019, Council's rates would be received in late September 2019. Receiving this cash flow at this time may delay expenditure projects or require some bridging funding.

Economic Implication – Nil

Social Implication

Council has had a number of local residents and interested people attend Council's meetings in 2019.

Environmental Considerations – Nil

Consultation – Nil

Options

Council may resolve:

1. the Officer's Recommendation; or
2. the Officer's Recommendation with minor amendments to date, time or venue; or
3. to not hold a Special Council Meeting to consider Council's 2019/20 Budget. Council would then consider the matter at their Ordinary Meeting to be held on Wednesday 21st August 2019.

Voting Requirements – Simple Majority

COUNCIL DECISION 2019/71:

That Council hold a Special Council Meeting to consider Council's 2019/20 Budget at 4pm on Monday 29th July 2019.

Moved: Cr Newman

Seconded: Cr Haslam

Carried 6/0

9.2.5 74 Austral Street – Future Development

Applicant:	N/A
File Ref. No:	ADM96
Disclosure of Interest:	Nil
Date:	11 th July 2019
Author:	Gary Sherry
Attachments:	9.2.5A Draft 74 Austral Street – Future Development Plan 9.2.5B Public Comment on Future Development Plan

Summary

Council is to consider advertising a Future Development Plan for the 74 Austral Street property purchased in August 2018.

Background

Council purchased 74 Austral Street in August 2018 for \$160,000.

The justification for the purchase of 74 Austral Street was to allow opportunities to facilitate future commercial development with Council developing and selling these sites as commercial/industrial type lots over time. Alternatively, the lots could be retained for future sale for development by a purchaser. Council did anticipate using lots 92 and 9 as a materials storage area however withdrew their development application for this use at their June 2018 Ordinary Council Meeting. Consideration of future employee housing in Cuballing has also impacted on Council in recent months.

Council considered a draft Future Development Plan for the site that included residential development, tourism/short stay development and industrial/commercial development on the at their February 2019 Ordinary Council Meeting. Council resolved at that meeting:

COUNCIL DECISION – 2019/11:

That Council consider amendments to the draft Future Development Plan for 74 Austral Street Cuballing prior to any future public comment.

Moved: Cr Haslam

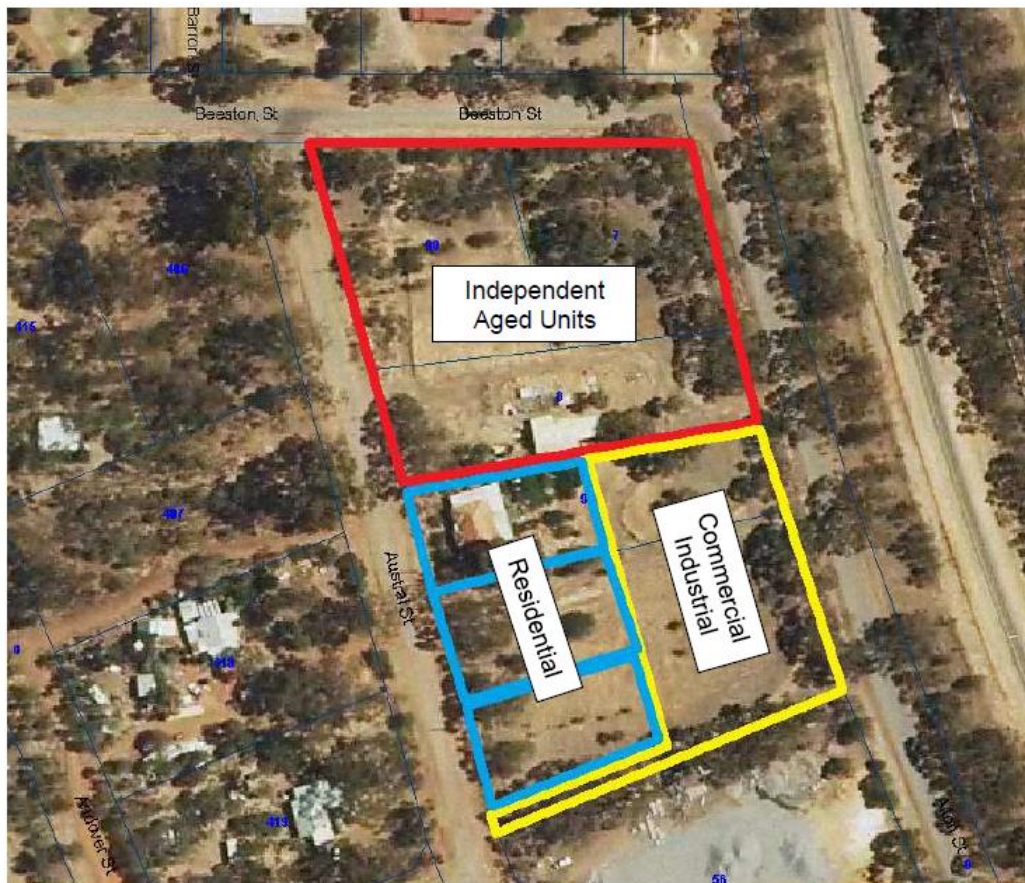
Seconded: Cr Newman

Carried 5/0

Staff subsequently prepared a draft Future Development Plan for 74 Austral Street that is included at Attachment 9.2.5A. At their May 2019 Ordinary Meeting Council resolved to advertise this draft Future Development Plan.

This draft Future Development Plan includes recommendations that Council:

1. Council will submit an application to amend the zoning of 74 Austral Street from R5 to R10.
2. Council will complete a Planning Approval process for the development of up to 5 Independent Aged Living Units.
3. Council will investigate the costs and requirements to fill in the dam on Lot 7 in order to build on or nearby the current site of the dam.
4. The existing shed on Lot 8 will be sold by Council and removed by the purchaser.



5. Council will investigate the costs and requirements to subdivide Lots 9, 91 and 92.
6. Council will retain at least 1 residential lot for possible future Shire residential requirements.
7. Council will retain the existing residence, currently sited on Lot 91, on a smaller subdivided lot.
8. Council will consider demolition of the existing residence, currently sited on Lot 91, if a purchaser cannot be found and the property further deteriorates or becomes a negative influence on the sale of the nearby residential lots.
9. In the sale of any lot to a private interest, Council will require development of a residence as a condition of sale.
10. Council will not advertise lots for sale at this time but will consider offers.
11. Council will complete a Planning Approval process for the development of the Shire Depot.

Comment

Council advertised in the local newsletter, on notice boards and social media the opportunity to comment on the draft Future Development Plan until Tuesday 2nd July 2019. Council advised 21 near neighbours and known interested parties by correspondence of the draft Future Development Plan and the opportunity to comment.

Council received 4 submissions, included at Attachment 9.2.5B, and summarised below.

SUBMITTER	SUMMARY OF COMMENT
Cuballing Uniting Church Carolyn McDougall	<ul style="list-style-type: none"> • No objections to any of four plans • ¼ acre lots are too small, ½ acre lots or larger would have more appeal • Independent living for aged would be great • Works Storage Area – The Shire should investigate other alternatives such as the Cuballing Transfer Station
Jan Smith	<ul style="list-style-type: none"> • The Shire has put forward the same proposal for a commercial activity with a residential screen. Council has reneged on their agreement • Please do what you agreed to do and crap the idea of a depot in this street
Desmond Patterson	<ul style="list-style-type: none"> • Happy to see aged persons units and blocks for housing. • This is the wrong place for a shire storage in the middle of town • How do you expect to sell housing with the storage yard at their back door. There will be noise and dust and not much peace • These blocks would be nicer as a park for local residents or a Men's Shed • I think you should again listen to the people living in the area

The Draft Future Development Plan for 74 Austral Street sets out recommendations for actions to

- develop higher density independent aged living units;
- develop 1,000m² residential lots for eventual sale or further development for Council or community purposes; and
- develop one larger site as a Shire Depot Storage site.

The development of site for higher density independent aged living units has been identified as a need within the Shire by Council for at least 15 years. Council has sought to develop various sites but has been thwarted at every turn. Council is currently seeking funding for the construction of 2 or 4 units. This aspect of the draft Future Development Plan for 74 Austral Street was generally supported by the public comment.

The development of 1,000m² residential lots seeks to create smaller lots available for sale for residential housing. Currently there is a significant amount of larger lifestyle lots available for purchase in Cuballing. This development would provide large lots, but smaller than lifestyle size, that would be cheaper to develop and easier to maintain. Council should retain at least one lot for a potential Shire employee or community purpose.

The development of one larger site as a Shire Depot Storage site provides a purpose for currently un-serviced land that fronts Alton Street. A small battle axe leg from Austral Street would allow for access to the lot for electricity and water, should those services be required in the future. Plantings on this site, including on the battle axe leg, could provide some buffer for residential uses

The Draft Future Development Plan for 74 Austral Street seeks to be a Council document that clearly identifies the Council's goals for development of these properties.

Strategic Implications

Shire of Cuballing – Community Strategic Plan 2017
SOCIAL – Our Community, Neighbourhoods, Recreation and Culture.

Goals

- A healthy and caring community which has strong support for all ages and abilities.
- A safe community where residents feel secure and comfortable at home, work and play.
- A healthy community engaging in positive and rewarding lifestyles with access to recreational and leisure opportunities.
- A vibrant community, enjoying access to a wide range of quality arts and cultural activities.

	Strategy	Outcome
1.4	Facilitate improved access to health and welfare programs and education opportunities.	The community has access to a broad range of improving health and welfare programs and education opportunities.

ECONOMY – Our Economy, Infrastructure, Systems and Services.

Goals

- Community infrastructure and services delivered in a timely manner, are well utilised, effective and meet the expectations of the community.
- Transport systems that are functional, efficient, economical and safe, coupled with continuous improvement to meet the safety and amenity needs of the community.
- Managing community assets in a whole of life and economically sustainable manner.
- Promoting sustainable and diverse economic development opportunities that make the Shire of Cuballing an attractive place to live, work and visit.

	Strategy	Outcome
3.1	Deliver a diverse range of affordable services and infrastructure across the Shire.	A range of services, facilities and programs that the broadest community can access.
3.5	Maintain a robust asset management practices and maintenance programs.	Assets which meet the expectations of the community.
3.7	Advocate and plan for local economic development in a sustainable manner.	A growing community supported by improved job opportunities and diversity in our industries, businesses and housing.

GOVERNANCE & ORGANISATION – Our Council, Services, Policies and Engagement.

Goals

- Building the organisation and managing its structure, finances and assets in a sustainable manner.

	Strategy	Outcome
4.5	Be innovative in the management of Shire operations, services, staff and resources to create a resilient and financially stable Shire.	A Shire that is progressive, sustainable, resilient and adaptive to changes.

Statutory Environment

The management and sale of assets are controlled by the Local Government Act 1996. In particular disposal of assets are required to be conducted in a transparent manner.

Shire of Cuballing Town Planning Scheme No. 2

Policy Implications – Nil

Financial Implications

The ongoing management and sale of 74 Austral Street has ongoing financial implications for Council that will be identified and budgeted as required at that time.

Economic Implication

Increasing the number of houses in the Shire of Cuballing will permanently increase the local economy.

The construction of houses in the Shire of Cuballing will provide a one-off stimulus to the local and regional economy.

Social Implication

The draft 74 Austral Street – Future Development Plan proposes actions that will have positive impacts on the local community through the development of land for residences and independent living aged care units.

Environmental Considerations – Nil

Consultation

Council has advertised the Draft Future Development Plan in the local newsletter, on notice boards and social media.

Council also sought comment with written correspondence, including the Draft Future Development Plan, from 21 near neighbours and known interested parties.

Options

Council may resolve:

1. the Officer's Recommendation;
2. to adopt an amended 74 Austral Street Cuballing Draft Future Development Plan; or
3. have Council consider amendments prior to any public comment process.

Voting Requirements – Simple Majority

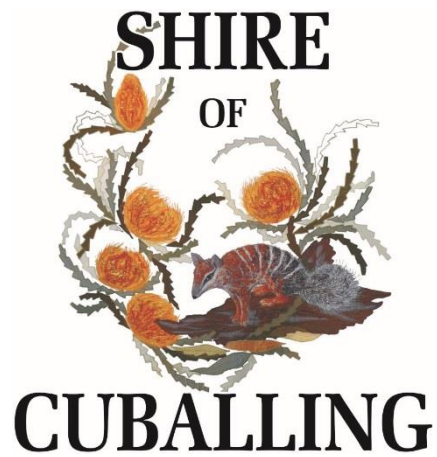
COUNCIL DECISION 2019/72:

That Council adopt the 74 Austral Street Cuballing Future Development Plan included at Attachment 9.2.5A and request staff to seek to implement the recommendations contained in the Plan.

Moved: Cr Haslam

Seconded: Cr Dowling

Carried 6/0



74 Austral Street
Cuballing

Draft
Future Development Plan

15th May 2018

The Shire of Cuballing purchased 74 Austral Street on 31st August 2018. The property was offered for sale after the passing of a former owner.

Shire staff have recently removed significant debris from across the property. Where possible this has been recycled, but this was not always possible. The property has significantly improved visual amenity which will be further improved after a winter season. Without the debris, the site maintenance will be significantly improved. The Shire will continue maintenance of the site.

The property includes six individual lots:

Lot	Certificate of Title	Area	Zoning	Plan No	Dola Pin No
7	1152/290	2,985.00	Rural Townsite	7P222341	1065464
90	1151/934	3,313.00	Rural Townsite	90P222342	978325
8	1156/980	3,111.00	Rural Townsite	8P222341	978327
91	1156/981	3,136.00	Rural Townsite	91P222342	978329
92	1152/303	3,516.00	Rural Townsite	92P222342	978330
9	1152/303	3,516.00	Rural Townsite	9P222341	978337

Council did consider use of Lots 9 and 92 as a site for a Shire of Cuballing Works Department materials storage facility in May and June 2018. Council ultimately resolved to not continue this site for that storage in June 2018.

74 Austral Street – The Site

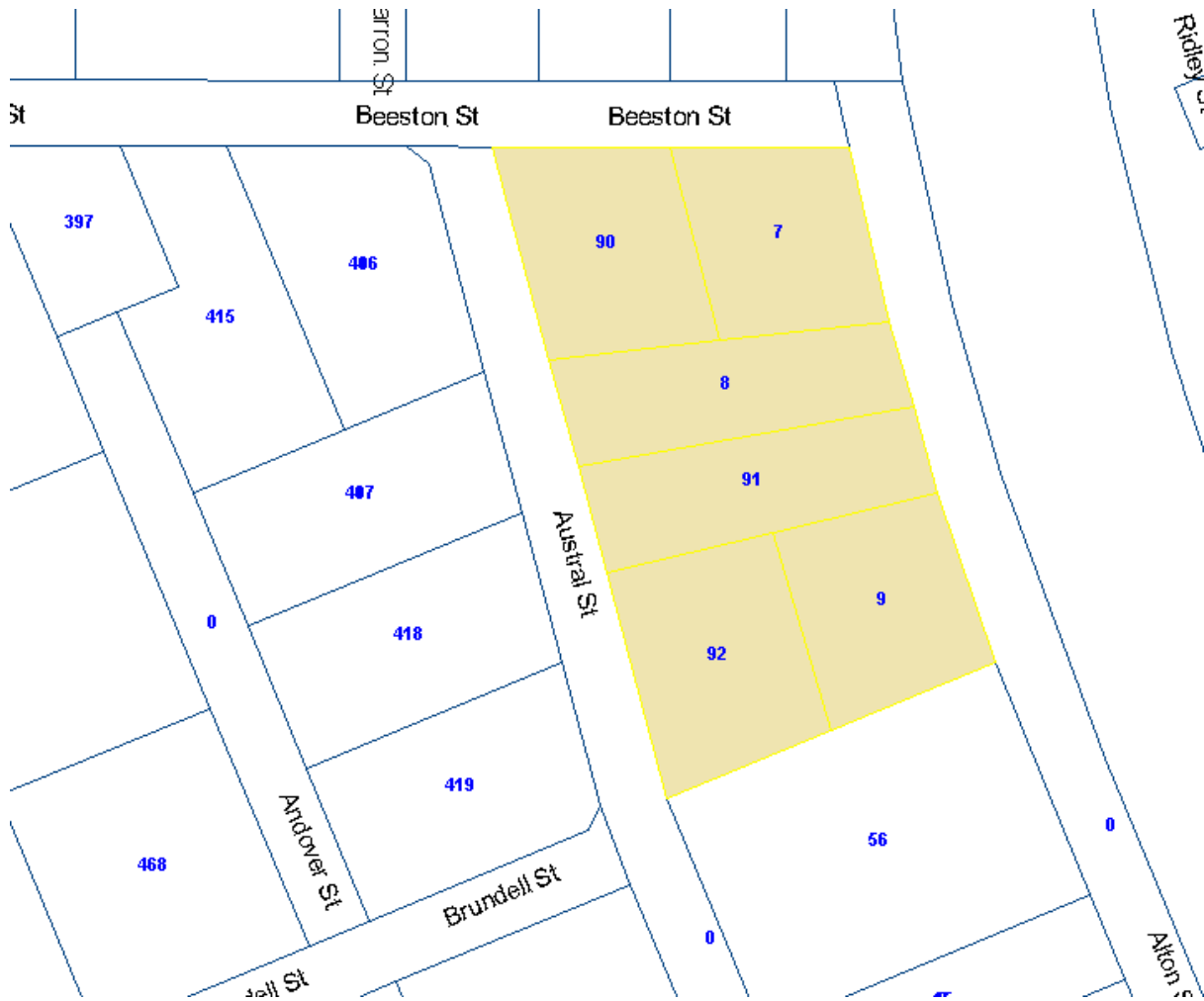
In reviewing the features of 74 Austral Street the following has been noted:

Lots 7 and 90

- The 2 northern most lots – facing existing residential housing on Beeston Street
- These lots have bitumen road frontage and are either serviced or relatively easily serviced by water and power.
- The lot will require remediation to fill an old dam to utilise the land on Lot 7 in the north east corner of the property. To ensure drainage across the site, drainage would need to be installed at a cost of approximately \$25,000 to pipe water across the land.

Lots 92 and 9

- The 2 southern most lots facing Austral and Alton Street.
- The two lots border the former Dryandra Timber Products site. It is anticipated that this site will lodge a development approval for a commercial/light industrial use.
- Lot 92, fronting Austral Street on the east, is serviced by power and water.
- Lot 9, fronting Alton Street on the east, is un-serviced. Servicing costs, for either power or water would be considerable. It is expected that some type of easement arrangement to service the lot through lot 92 would be the lowest cost option.
- Both lots 92 and 9 are fenced on the southern side, but this would require considerable improvement to be of real value.
- Both lots are included on the one title. Separation will incur some small cost to obtain separate titles.

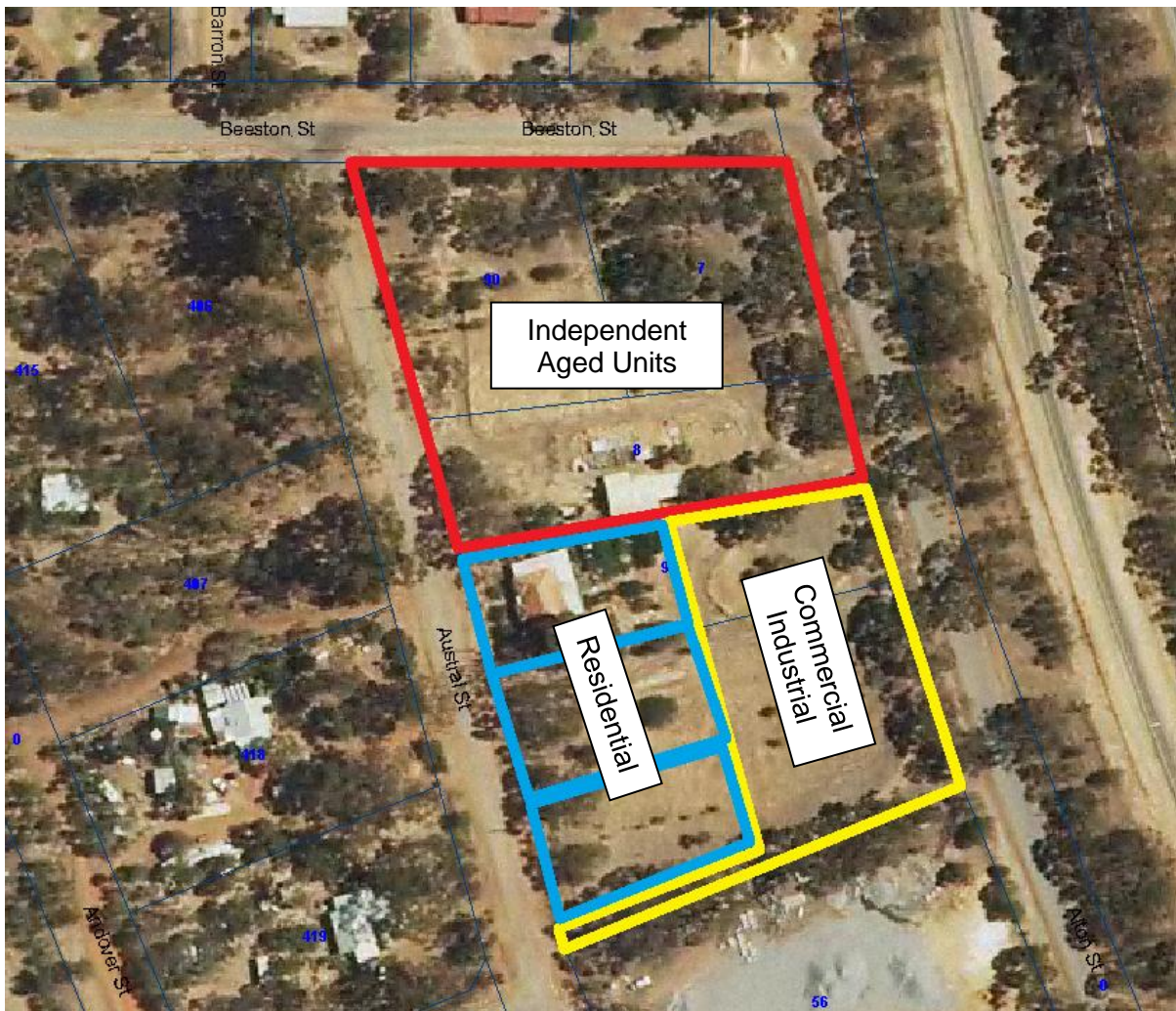


Lots 8 and 91

- The 2 middle lots that are rather narrow rectangular in shape and each front both Austral and Alton Street.
- These two lots were the site of development and lot 91 has the house sited on the lot and lot 8 the shed structure.
- The residence is not currently in a habitable state and would require significant investment to be so. An indicative assessment was in the order of \$100,000.
- The shed has little economic value to the lot and cannot be secured. The shed should be sold on a demolish and remove basis.
- Both lots are serviced by water and power.

Lot 74 Austral Street – The Proposals

Council proposes the development of 3 different activities on 74 Austral Street including residential use, independent aged persons units and as commercial/light industrial use for the Shire.



Lots 7, 8 and 90 – Independent Living Aged Units

Lots 7, 8 and 90 should be developed as independent living aged units.

Lot 7, 8 and 90 are the three northern most lots on this site facing existing residential housing on Beeston Street. These lots have bitumen road frontage and are either serviced or relatively easily serviced by water and power.

Locating aged units on this site will require remediation to fill an old dam on Lot 7 in the north east corner of the property. To ensure drainage across the site, drainage would need to be installed at a cost of approximately \$25,000 to pipe water across the land.

The three lots are currently zoned R5 and require 2,000m² for each planned residence. Therefore the 6,298m² area of lots 90 and 7 are only sufficient for 3 residences.

The R-Codes also provide a 'density bonus' for aged or dependent persons' dwellings if there are at least 5 dwellings in the single development. The density bonus would change the density at R5 from one dwelling per 2,000m², to 1 dwelling per 1,334m². A site area of 6,670m² is needed to address the R-Codes to achieve 5 dwellings at R5.

To comply with the Shire of Cuballing Town Planning Scheme a Development Application for independent living aged units on this land would be required.

Given there is already R10 zoned land in the Cuballing townsite and that R10 is also foreshadowed in the revised Local Planning Strategy, it is suggested that the Western Australia Planning Commission and the Planning Minister would ultimately be supportive of changing the zoning of this property from R5 to R10. R10 has an average lot size of 1,000m² and a density bonus for aged or dependent persons' dwellings could see 1 dwelling per 667m² if on-site wastewater disposal is appropriate. A scheme amendment/rezoning would cost in the vicinity of \$3,000 and take about 12 months.

Council could consider approving a Development Application for 5 independent living aged unit dwellings as part of a single development/complex as follows:

- two dwellings on 7 Beeston Street;
- two dwellings on 131 Alton Street; and
- one dwelling a on 78 Austral Street.

With the receipt of grant funding, Council could immediately commence either two or four of the approved units on lots 7 and 92.

At a future time, after any require boundary adjustments or a scheme amendment to amend zonings, Council could complete a further Development Application that included more units on lots 7 and 92.

The existing shed on Lot 8 will not be required for the development of aged units and could be sold by Council and removed by the purchaser.

Lot 9 and part of Lots 91 and 92 – Industrial Use

Lot 9 and part of Lots 91 and 92 should be used for commercial or industrial type uses by the Shire of Cuballing.

Since the Shire of Cuballing's lease over 58 Austral Street the Shire has changed operations to reduce the amount of depot area required by the Shire. Currently gravel and sand is no longer retained in Cuballing and sales of small quantities are no longer carried out. The Shire retains only a small amount of road aggregate in the Shire Depot following a recent sealing job in Cuballing town.

However the Shire needs to hold a stock of culverts and pipes for road works and there is not space in the Shire Depot. Currently the stock of culverts and pipes are stored on private property under an informal arrangement. While this arrangement can continue in the short term, a longer term solution for holding this material is required.

The proposal is to use Lot 9 and part of Lots 91 and 92 as a Shire Works Depot including activities of:

1. Storage of culvert pipes, headwalls and other road building construction materials; and
2. Storage of other bulky materials. In the past this has included abandoned vehicles.

The Shire would not need to access the site on any sort of regular weekly basis, but rather when building up stockpiles/unloading materials or delivering stored materials. Normally this activity will include:

- Building up stockpiles of road building materials including culvert pipes/headwalls. These activities occur all day for several days each year.
- Delivery of other bulky materials from time to time.

To comply with the Shire of Cuballing Town Planning Scheme, a Development Application for this activity would be required. This would allow Council to further develop this proposal and allow neighbours and other interested parties to provide comment on that proposal prior to Council's final approval.

The portions of part of Lots 91 and 92 would be surveyed into one lot. The small battle axe leg from Austral Street would allow for access to the lot for electricity and water, should those services be required in the future.

A 1.8 metre high chain link fence will be built around the exterior of Lot 9 and part of Lots 91 and 92 with 1.8 metre high double gates on entrances from Alton Street. Construction of the fencing is expected to in the region of \$25,550.

Larger trees on Lot 9 and part of Lots 91 and 92 are to be retained where possible and additional plantings could provide a buffer from residential uses. Planting on the battle axe leg could also provide a buffer from the future development of 58 Austral Street

Part of Lots 91 and 92 – Residential

Part of Lots 91 and 92 should be developed as residential lots. The lots are opposite existing residential properties on Austral Street.

There is an opportunity to redevelop the part of Lots 91 and 92 into 4 lots of at least 1,000m². This will require

- changing the town planning zoning of this property from R5 to R10. R10 has an average lot size of 1,000m². Any scheme amendment/rezoning would be completed at the same time as that required for the Aged Persons Units. The whole rezoning of both areas would cost in the vicinity of \$3,000 and take about 12 months; and
- subdivision costs including servicing the lots. This would be completed with the boundary adjustment proposed for the Shire Depot site. Cost of this subdivision is estimated at \$10,000 plus servicing costs.

An estimate of value of an approximately 1,000 m² lot for residential in Cuballing is in region \$20,000 to \$30,000. Currently there are no serviced lots of this size being advertised for sale in Cuballing.

The existing residence could be surveyed into a smaller lot and could be offered for sale by Council. This residence would require extensive renovation, including disposal of asbestos. This may have some value to a local investor, but given the extensive renovation required, may not bring a substantially higher price. In time, if the house is not sold, further deterioration may require the property to be demolished.

Any proposed sale of a vacant lot should be conditional upon the construction of a residence in a relatively short time frame.

Council would retain at least one of these lots for future Shire of Cuballing residential property requirements. This may include use for Council staff or community purposes.

74 Austral Street – The Recommendations

Recommendations pertaining to all lots

1. Council will submit an application to amend the zoning of 74 Austral Street from R5 to R10.

Recommendations pertaining to Lots 7, 8 and 90 – Independent Living Aged Units Use

2. Council will complete a Planning Approval process for the development of up to 5 Independent Aged Living Units.
3. Council will investigate the costs and requirements to fill in the dam on Lot 7 in order to build on or nearby the current site of the dam.
4. The existing shed on Lot 8 will be sold by Council and removed by the purchaser.

Recommendations pertaining to Lots 9, 91 and 92

5. Council will investigate the costs and requirements to subdivide Lots 9, 91 and 92.

Recommendations pertaining to Part of Lots 91 and 92 – Residential Use

6. Council will retain at least 1 residential lot for possible future Shire residential requirements.
7. Council will retain the existing residence, currently sited on Lot 91, on a smaller subdivided lot.
8. Council will consider demolition of the existing residence, currently sited on Lot 91, if a purchaser cannot be found and the property further deteriorates or becomes a negative influence on the sale of the nearby residential lots.
9. In the sale of any lot to a private interest, Council will require development of a residence as a condition of sale.
10. Council will not advertise lots for sale at this time but will consider offers.

Recommendations pertaining to Lot 9 and part of Lots 91 and 92 – Shire Depot Use

11. Council will complete a Planning Approval process for the development of the Shire Depot.

02 JUL 2019

65 ANTON ST
CUBALLINGGARY SHIRAY
C.E.O
CUBALLING SHIRE

DEAR GARY

I WOULD LIKE TO MAKE COMMENT
ON YOUR PROPOSAL FOR THE 4000
AT ANTON/ANTON STREET CUBALLING.
I WOULD BE HAPPY TO SEE IT
USED FOR AGED LIVING UNITS AND
BLOCKS FOR HOUSING BUT YOU SEEM
TO WANT TO PERSIST WITH THE USE
OF THE LOT FOR SHIRE STORAGE.

I WOULD HAVE THOUGHT THE UPGRAD
FROM LOCALS ABOUT THIS PROPOSAL
WOULD HAVE MADE YOU REALISE IT
IS THE WRONG PLACE IN THE MIDDLE
OF TOWN TO HAVE IT.

WE MADE IT CLEAR WE DID NOT WANT
IT SO HOW DO YOU EXPECT TO SELL
HOUSING LOTS WITH THE STORAGE YARD
AT THEIR BACK DOORS. THERE WILL BE
NOISE, DIRT AND NOT MUCH PEOPLE
AND QUIET FOR THE PROPOSED AGED
LIVING UNITS.

SURELY SOME
OF THE OTHER SITES SUGGESTED PREVIOUSLY
WOULD BE A BETTER PLACE.

MAYBE THESE BLOCKS WOULD BE MORE
AS A PARK FOR THE LOCALS AND
ELDERLY RESIDENTS, OR A MENS SHED.
YOU ARE OBVIOUSLY DETERMINED BUT
I THINK YOU SHOULD AGAIN LISTEN TO
THE PEOPLE LIVING IN THE AREA.

D. Patterson

DESMOND PATTERSON

11/7/2019

06 JUN 2019

Cuballing Uniting Church
C/- P O Box 78
Cuballing WA 6311

5 June 2019

CEO Gary Sherry
Shire of Cuballing
P O Box 13
Cuballing WA 6311

Dear Gary,

Re:- 74 Austral Street - Future Development Plan.

We the members of the Cuballing Uniting Church have no objections to any of the four proposed plans as listed on your letter of 29 May 2019.

We wish you all success for this future development.

Yours faithfully



Yvonne McDougall
(Secretary/Treasurer)

25 JUN 2019

Ref: ADM96

Mr. Gary Sherry
Chief Executive Officer

Dear Gary,

Regarding the Future Development Plan for 74 Austral Street, Cuballing.

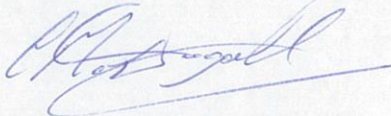
With regard to the following: 1\4 acre residential lots are rather small compared to the other blocks in the surrounding vicinity. 1\2 acre blocks could appeal to future purchaser. Or 1 to 2 acre blocks then that could allow for someone to own a horse or have a large shed.

Independent living for the aged would be great. Example of this is if the person/persons concerned have lived in the Shire of Cuballing for many years this area is home to them, their families maybe nearby and they have been involved with the community.

Works Storage area. The Shire should investigate other alternatives. By this I mean there is other land available for this site. For example the Shire Refuse Site, this already has chemical drum drop off area. With your storage requirements you would only have to clear the area maybe fence it. Then after that Cuballing

Community Action Group could plant trees around the boundary fence, this would then replace the trees that had to be taken out when the site was cleared. Further to this Shire would not have to pay lease money, less fuel used for trucks, tractors etc. Add to this money would be saved in wages by not paying the staff to travel to another storage site. All in all I consider a win for the Shire is savings?

Thanks Gary for giving me the opportunity.



Carolyn McDougall

24th June 2019

Mr Gary Sherry
CEO Shire of Cuballing
Austral Street
CUBALLING 6311

1 of 2

2 July 2019

Re: Proposed land development Austral Street

Dear Mr Sherry

I apologise for the poor quality of the printing of these pages but not for their content!

Here we are again. The Shire has put forward a proposal to site a storage depot opposite our home, the same proposal, but for new lines being drawn on the plan to suggest residential development facing Austral Street to screen it from view.

The likelihood of these blocks being taken up, especially since they back onto a depot is very slim indeed, so, despite your having received a resounding "no" for the original proposal, the Shire is again pressing its intention to do what it was specifically asked not to do, and agreed, not to site a storage depot in a residential street.

I have no objection to the building of units for the elderly in Beeston Street if the residents there are happy with the idea.

Is this to be our ongoing expectation while living here, that we are to be constantly unsettled by councillors reneging on agreements and revisiting unwanted proposals in different guise?

When I joined the Cuballing Action Group with the intention of serving this community and contributing to feedback to the Shire so it would not be "blind-sided" by opposition to future proposals, I did so in all sincerity, to demonstrate my commitment to this place.

When those in our group with fire in the belly and a real enthusiasm to make an impact for the benefit of the community and visitors are met by Shire representatives whose comments have a dampening-down effect, we realise there is very little appetite for change. Good governance in any community is not just about managing finances; having an awareness of the strengths of the people in it and harnessing that energy is vital. Creativity is fostered by vision, energy and enthusiasm, often on a limited budget.

It is very unpleasant to be in the presence of "Super Reasonable" attitude, a ploy used by those who are careful to present as calm and rational in the face of passionate discourse while driving home their own agenda and dismissing others' earnest views as mildly hysterical.

2 of 2

For the few of us who take the time to report to the Shire, make suggestions for the betterment of the community and are willing to work for it, it is particularly offensive to be met with the suggestion that we are the "vocal minority" and therefore, not truly representative of our community. Our group is open to all and we turn up because we care.

Please do what you agreed to do and scrap the idea of a depot in this street.

Yours faithfully



Jan Smith
61 Austral St
CUBALLING 6311

9.2.6 Draft Shire of Narrogin Local Planning Strategy

Location:	Applies to the Shire of Narrogin
Applicant:	Shire of Narrogin
File Ref. No:	ADM246
Disclosure of Interest:	Nil
Date:	11 th July 2019
Author:	Garry Sherry
Attachments	9.2.6A – Extract of draft Shire of Narrogin Local Planning Strategy

Summary

Council's is to consider providing comments on the draft Shire of Narrogin Local Planning Strategy.

Background

The Shire of Narrogin has invited comments from this Shire and other stakeholders on their draft Local Planning Strategy (LPS) by 2nd September 2019.

As Councillors are aware, a LPS sets out the long term planning direction for each local government taking into consideration the State and regional planning framework and how this is implemented in a local context.

The draft LPS sets out strategies for population and housing, economic development, infrastructure and community services, settlement and cultural heritage.

An extract of the draft LPS is provided in Attachment 9.2.6A, while the full report is available to Councillors on request or alternatively is on the Shire of Narrogin website.

Comment

The draft LPS proposes no strategic planning changes which directly impact the Shire of Cuballing. Most of the strategies and actions are focused in and near the townsites of Narrogin and Highbury. For instance, the draft LPS does not propose rural residential, rural smallholding, industrial or related uses on or near the northern boundary of the Shire of Narrogin. A buffer, of an existing abattoir, extends slightly into the Shire of Cuballing as shown on Plan 1 – Strategic Land Use Plan.

It is suggested the draft LPS provides a sound strategic framework for the Shire of Narrogin. While noting there are various economic, social and environmental matters extending over administrative boundaries between the Shire of Narrogin and the Shire of Cuballing, it is suggested the draft LPS appropriately addresses key matters. For example, the draft LPS:

- complements the approach to planning in the Shire of Cuballing, as set out in the recently endorsed Shire of Cuballing Local Planning Strategy;
- appropriately locates future rural residential and rural smallholding areas;
- promotes development of Narrogin as a sub-regional centre, which in-turn benefits the Shire of Cuballing through economic development and enhanced services and facilities;
- supports agricultural opportunities being maintained and developed;
- promotes a more diverse and resilient local economy including increased tourism;
- supports conserving, enhancing and rehabilitating the natural environment;
- seeks to conserve agricultural land, environmental assets and important landscapes;
- advocates for increased education facilities in the region;
- promotes the provision of youth services and community facilities;

- promotes Narrogin's health and aged services/facilities including aged housing;
- supports an effective well-maintained transport network;
- identifies an indicative alignment for a Northern Heavy Vehicle Route;
- supports investigating opportunities for the establishment of tourist related activities at the Narrogin Airport such as sky diving, gliding, hot air ballooning and scenic flights, along with commercial opportunities including a flying school for international pilots; and
- supports the provision of waste services.

There are expected to be future opportunities for cross-boundary collaboration and/or partnerships including:

- tourism development including at Dryandra Woodland;
- preparation of a regional biodiversity strategy including enhancing environmental corridors and promoting effective catchment management;
- upgrading the transport network including road, rail, public transport and cycling, walking and riding trails; and
- waste management, including regional recycling and waste disposal solutions.

Strategic Implications

Shire of Cuballing Community Strategic Plan

SOCIAL - Our Community, Neighbourhoods, Recreation and Culture.

Goals

- A healthy community engaging in positive and rewarding lifestyles with access to recreational and leisure opportunities.
- A vibrant community, enjoying access to a wide range of quality arts and cultural activities.

	Strategy	Outcome
1.4	Facilitate improved access to health and welfare programs and education opportunities.	The community has access to a broad range of improving health and welfare programs and education opportunities.
1.5	Provide and promote sport, recreation and leisure facilities and programs.	A variety of accessible sport and recreation opportunities and activities.
1.6	Support local arts and cultural activities.	A variety of arts and cultural activities can be pursued by locals
1.7	Create and maintain a safe environment for the community.	A feeling of safety within our neighbourhoods and a sense of being looked out for.

ENVIRONMENT - Our Environment, Resource Management and Services

Goals

- Valuing our unique environment and ensuring the natural resources within the Shire are recognised as an important asset and managed in a sustainable manner.
- Aiming for the equitable and sustainable development of land within the Shire of Cuballing that provides a genuinely desirable lifestyle.
- Managing waste and recycling in a manner that is environmentally sustainable and meets the expectations of the community.

	Strategy	Outcome
2.1	Protect, restore and enhance the Shire's natural assets.	An environment which is effectively managed for future generations and for the intrinsic value of its biodiversity.
2.3	Provide equitable access for all users to our environment while balancing the protection of natural assets.	A range of parks, reserves and trails which the broadest community can access.

Statutory Environment

Planning and Development (Local Planning Schemes) Regulations 2015

Policy Implications - Nil

Financial Implications - Nil

Economic Implications

There are opportunities to promote regional economic development and support enhanced infrastructure and facilities.

Social Implications

The draft LPS promotes the enhanced provision of facilities and services in Narrogin.

Environmental Considerations

The draft LPS seeks to conserve environmental assets including water resources.

Consultation

This is being undertaken by the Shire of Narrogin.

Options

The Council can resolve:

1. the Officer's Recommendation;
2. to support the draft LPS and request suggested modifications;
3. not support the draft LPS (giving reasons);
4. determine to not make a submission on the draft LPS; or
5. to have staff seek to provide further information.

Voting Requirements - Simple Majority

COUNCIL DECISION 2019/73:

That Council:

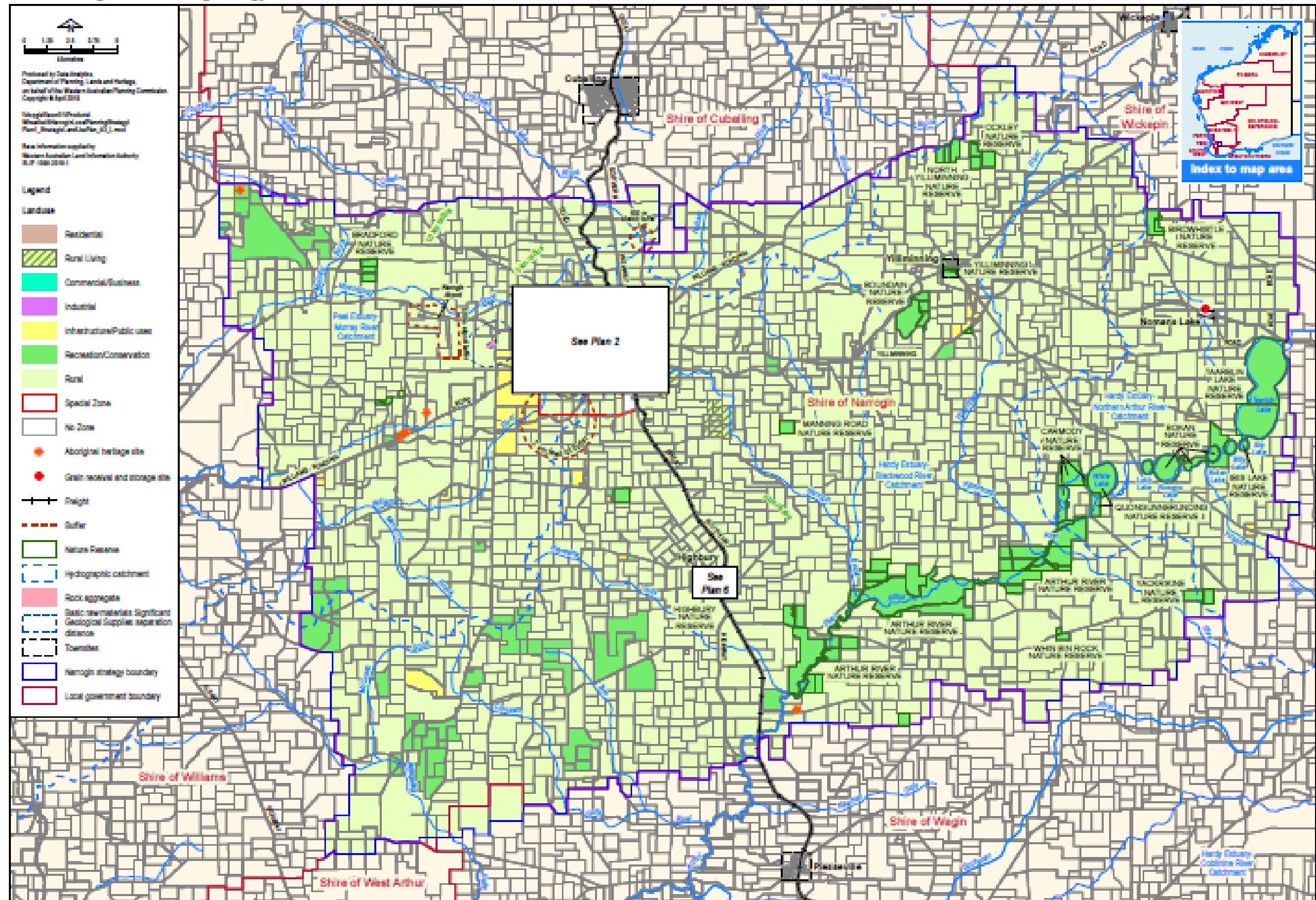
- 1. thank the Shire of Narrogin for the opportunity to comment on the draft Local Planning Strategy; and**
- 2. advise the Shire of Narrogin that it supports the draft Local Planning Strategy and looks forward to working collaboratively on cross-boundary and regional initiatives.**
- 3. support the Northern Bypass Freight Route because it will be beneficial to the Shire of Cuballing.**

Moved: Cr Newman

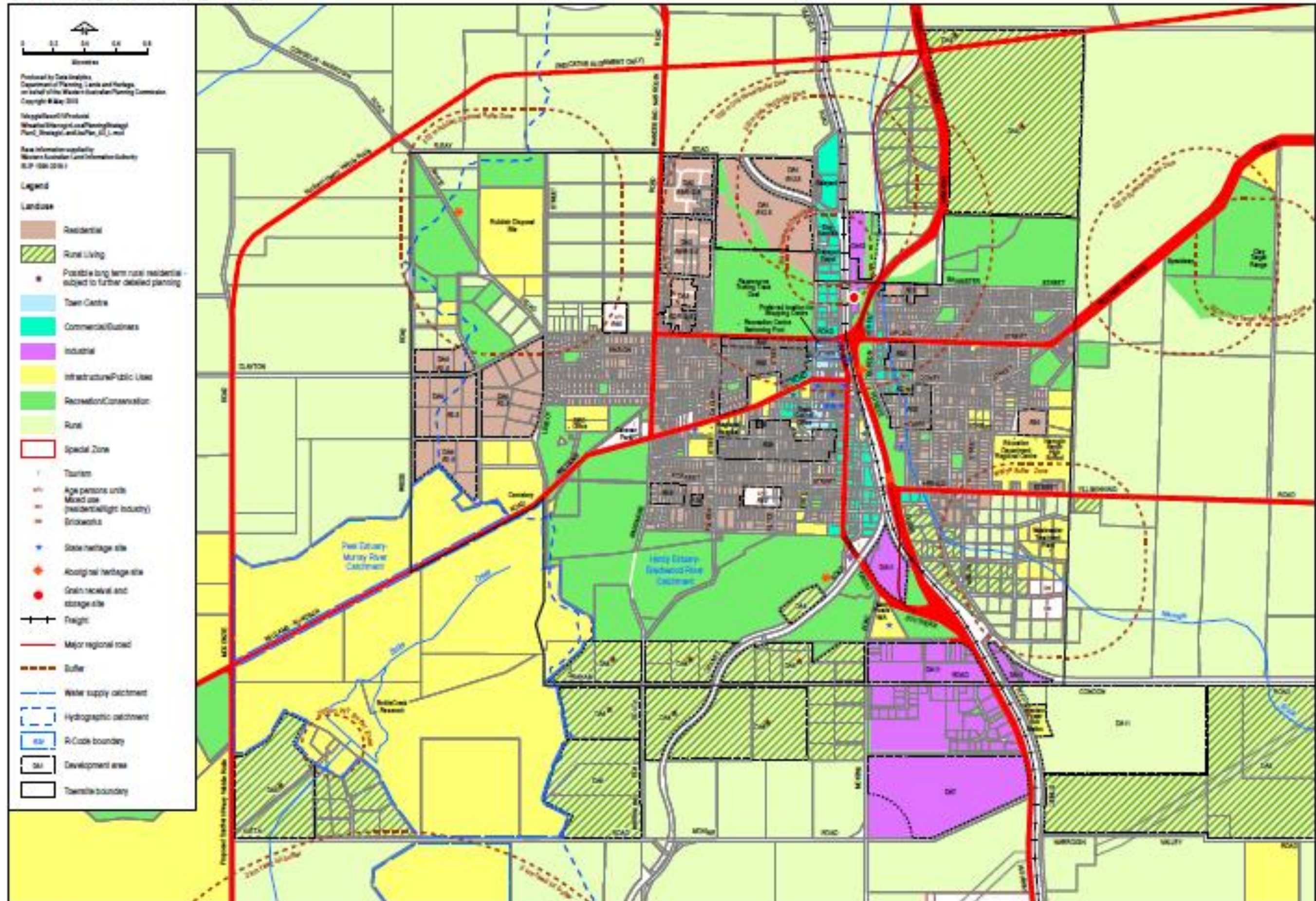
Seconded: Cr Bradford

Carried 6/0

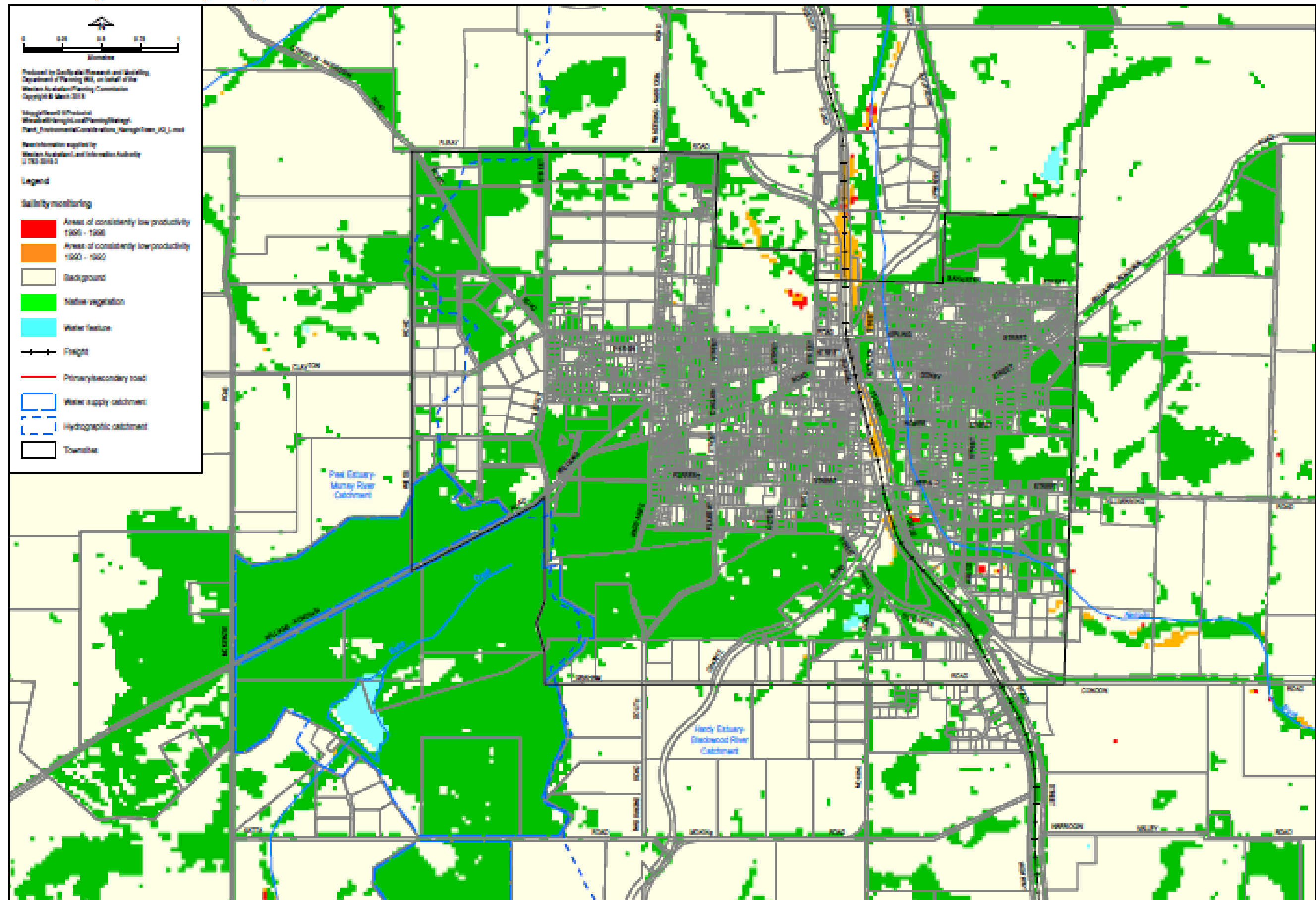
Shire of Narrogin Local Planning Strategy



Plan 1 - Strategic Land Use Plan



Plan 2 - Strategic Land Use Plan (Narrogin Town and Surrounds)



Plan 4 - Environmental Considerations (Narrogin Town and Surrounds)

9.3 MANAGER OF WORKS AND SERVICES:

Nil

10. ELECTED MEMBERS' MOTION OF WHICH PREVIOUS NOTICE HAS BEEN GIVEN:

Nil

11. URGENT BUSINESS WITHOUT NOTICE WITH THE APPROVAL OF THE PRESIDENT OR MEETING:

Nil

12. CONFIDENTIAL MATTERS:

Nil

13. NEXT MEETING

Special Meeting of Council to consider a 2019/20 Council Budget, 5.00pm, Monday 29th July 2019 at the Shire of Cuballing Council Chambers, Campbell Street, Cuballing.

Ordinary Council Meeting, 2.00pm, Wednesday 21st August 2019 at the Shire of Cuballing Council Chambers, Campbell Street, Cuballing.

14. CLOSURE OF MEETING:

There being no further business, the Shire President, Cr Conley, closed the meeting at 3.31pm.